Item: A

PALM BEACH COUNTY BOARD OF COUNTY COMMISSIONERS WORKSHOP SUMMARY

Meeting Date:

February 27, 2024

Department:

Facilities Development & Operations

Purchasing

I. EXECUTIVE BRIEF

Title: Revisions to the Purchasing Code

Summary: The current Purchasing Code (Code) was enacted in 2015 by means of Ordinance No. 2015-004, which in turn repealed and replaced Ordinance No. 2005-062 (as amended by Ordinances Nos. 2008-009 and 2010-010). The current Code was revised in 2018 (Ordinance No. 2018-022) to incorporate the necessary references to the then recently adopted Equal Business Opportunity program (Ordinance No. 2018-021). Although it was adopted in 2015, many of the provisions of the current Code originate in its 2005 version and warrant revisions to reflect current industry practices and market conditions. Approximately five years ago, County staff started working on proposed revisions to the Code. The proposed revisions detailed in this item capture the input provided by County departments, lessons learned through the daily application of Code provisions, best practices to reflect procurement industry standards, and general reformatting/clarification edits. Through this item, staff seeks to obtain Board of County Commissioners' (Board) feedback and direction as to its interest in pursuing revisions to the Code and, if of interest, the extent of the same. (FDO Admin/Purchasing) Countywide (MWJ/AH)

Background & Policy Issues: The Code provides the framework under which the County procures goods and services. It also provides authority to the directors of the five construction departments (Water Utilities, Airports, Environmental Resources Management, Engineering & Public Works, and Facilities Development & Operations) to procure construction and construction-related services. Staff has identified proposed revisions to the Code for consideration by the Board.

Attachments:

1. Summary of Key Proposed Revisions to the Purchasing Code

2. Proposed Revisions to the Purchasing Ordinance (redline to current Code)

3. Presentation

II. FISCAL IMPACT ANALYSIS

A. Fisca	Five Year Summary al Years	2024	2025	2026	2027	2028
Capital Expenditures Operating Costs External Revenues Program Income (County) In-Kind Match (County						
	FISCAL IMPACT	N/A			N/A	N/A
POS	DDITIONAL FTE ITIONS nulative)	N/A	N/A	N/A	N/A	N/A
Is th	em Included in Current is item using Federal F is item using State Fun	unds?		Yes _ Yes _ Yes _	No No No	X X X
Bud	get Account No: F	und	Dept.	U	nit	Object
В.	Recommended Sour	ces of Fur	nds/Summar	y of Fiscal	Impact:	
C.	This item carries no to Departmental Fisca		ct.	A.		·
		III. <u>REV</u>	VIEW COM	MENTS		
A.	OFMB Fiscal and/o	r Contrac - 2/13/20 外の 2-13-27		Grende	rol Comment Machinel Plopment and	15 2/14/24
В.	Legal Sufficiency: Omne Odelse Assistant County At		<u>15-2</u> 4	• •		
C.	Other Department	Review:		·		

This summary is not to be used as a basis for payment.

Department Director

Summary of Key Revisions to the Purchasing Code

Section/Topic	Comments
Name of Code; Name of Department	The Purchasing Code may be referred to as either the "Purchasing" Code or the "Procurement" Code
	The Purchasing Department may be referred to as either the "Purchasing" Department or the "Procurement" Department.
Sec. 2-51(c) General Purpose	Added "transparent" to the general purpose under item (2).
	Added item (5) to indicate that the generally accepted principles of public procurement are to be adopted and implemented.
Sec. 2-51 (d) Policy Decision	Added language to clarify that departments must only request procurements that are fully budgeted and appropriated by the Board; procurements funded from operating budget are subject to annual appropriation by the Board.
Sec. 2-51(f)	Added language to clarify that the Procurement Code does not apply to procurements governed by the PREM Ordinance
Sec. 2-51(f)(1) Application/Exemptions	Added language to clarify that the competitive procurement requirements of the Procurement Code do not apply to the exemptions listed in this section.
	Added language to clarify that agreements with non- profits or government entities that are exempt from the Procurement Code are still subject to the PREM Ordinance if they involve real property.
	Clarified exemptions for subscriptions and for copyrighted material.
	Clarified exemption for County employee training and events, conferences, summits, conventions and made this exemption subject to the approval of the Procurement Director.

ATTACHMENT 1

Summary of Key Proposed Revisions to the Purchasing Code

Section/Topic	Comments
	Clarified exemption for recreational uses to include sports league management.
	Deleted exemption for procurement for Constitutional Officers as FDO is the one department that performs the same and when it does, FDO follows the Procurement Code.
	Clarified the CCNA exemption.
	Deleted exemption for procurements under the PREM Ordinance since 2-51(f) clarified that the Procurement Ordinance does not apply to transactions governed by the PREM Ordinance.
	Deleted exemption for concessions at airport facilities since 2-51(f) clarified that the Procurement Ordinance does not apply to transactions governed by the PREM Ordinance.
	Moved the Decentralized Purchase Order (DPO) to be under "Alternate Source Selection" rather than exemptions.
	Clarified the types of legal services.
	Clarified that "sponsorships" are exempt but still subject to County procedures.
	Added exemption: grant funded payments under the federal micro purchase.
	Added exemption: pilot programs for fuel/energy.
	Added exemption: pharmaceuticals and medical supplies to be administered by County Departments.
	Added exemption: for enhancements to proprietary software.
Sec. 2-51(f)(2)	Added that Procurement Director must approve Department PPMs on exempt purchases.

Section/Topic	Comments
	Added that exempt purchases above the Mandatory Bid Amount must be approved by the Procurement Director or BCC (with exceptions for exempt purchases under the CCNA statute).
Sec. 2-51(g) Ethical Standards in Procurement	Added new section.
Sec. 2-52 Definitions	Added defined term: Centralized Purchase Order.
	Added defined term: Cone of Silence.
	Added defined term: Consultant/Contractor/Supplier/Vendor.
	Clarified definition of "Construction" and added the authority of the Procurement Director to refer construction-related requests for procurement to a Construction Department.
	Added defined term: Contract Administration.
	Added defined term: Contract Notice Purchase Orders (KPO).
	Added defined term: Contract Renewal.
	Added defined term: Contract Review Committee.
	Revised Definition: "Decentralized Purchase Order" raised amount from \$5,000 to \$10,000.
	Added Defined Term: Direct Special Payable Purchase Order (SPO) / Exempt Purchase Order (EPO).
	Added Defined Term: Exempt Purchase.
	Clarified under "Invitation for Bid" that price is the determining factor.
	Added defined term: Invitation to Negotiate.

Section/Topic	Comments
	Revised Definition: Mandatory Bid or Proposal Amount increased from \$100,000 to \$150,000
	Added defined term: Notice of Award Recommendation.
,	Added defined term: Pcard.
	Added defined term: Procurement.
	Clarified the definition of Purchase Order to list the types used by the County.
	Revised the definition of Request for Information.
	Clarified the definition of Request for Proposals.
	Clarified the definition of Request for Quote to indicate price is the determining factor.
	Clarified that serving as a Resource Manager is a joint responsibility with the Procurement Department and requires annual training.
	Clarified definition of Responsive Bid, Quote, Submittal or Response.
	Clarified "Services" to indicate that construction is a type of services.
	Added definition: Utility Services.
	Deleted unused terms: Glades Business; Inspector General Fee; Living Wage Ordinance; M/WBE; Professional Services; SBE; Vendor.
Sec. 2-53 Organization	Added that Procurement Department will conduct vendor onboarding, record management; and manage the pcard program.
	Clarified the duties of the Director of Procurement to include records management, vendor onboarding, pcard program, establishment of training and certification standards for staff involved with

Section/Topic	Comments
	procurement and assisting Departments with Contract Administration.
	Award of contracts by the Director of Procurement increased from less than \$200,000 to less than \$300,000.
	Award of contracts by the BCC changed from \$200,000 and over to \$300,000 and over.
	Added authority for the Director of Procurement to terminate non-construction contracts (exempt included) of any amount, for or without cause.
	Clarified the authority of the Construction Departments to follow statutory provisions regarding construction contracts and establish necessary procedures for procurement of same.
	Award of construction contracts by a Construction Department Director increased from less than \$200,000 to less than \$300,000.
	Award of construction contracts by the BCC changed from \$200,000 and over to \$300,000 and over.
	Added authority of Construction Department Directors to terminate construction and construction-related contracts of any amount; clarified language regarding authority of the Construction Department Directors
Sec. 2-54 Source Selection	Changed Mandatory Bid or Proposal Amount from \$100,000 to \$150,000.
	Clarified language regarding Board's ability to renew contracts procured through competitive bidding or alternate source selection.
	Added language requiring posting of solicitations on County's VSS website and to allow for additional public notice at the discretion of the Procurement Director.
	Clarified language regarding late or incorrectly delivered bids being deemed non-responsive.

Section/Topic	Comments
	Clarified the term "Bid Opening".
	Clarified language for Bid Cancellation
	Added language about correction of minor irregularities in bids.
	Revised section on bid awards so that awards less than \$300,000 are made by the Procurement Director and awards \$300,000 and over by the BCC (previously \$200,000).
	Added section to address Execution of Contracts.
	Under section on "Changes after Award" the following revision were made: For contracts approved by the Director of Procurement, increased authority of Director of Procurement to authorize contract increases from 10% to 15% (with the County Administrator's approval to go over 10%).
	For contracts approved by the BCC, increased authority of Director of Procurement to authorize contract increases from 10% to 15% (with the County Administrator's approval to go over 10%) for contracts less than \$300,000; for contracts between \$300,000 and \$500,000 authorized the County's Contract Review Committee to approve increases up to 15%.
	For contracts approved by either the BCC or the Director of Procurement, increased the Director of Procurement's authority to extend contract time from 3 months to 6 months.
	Deleted language that required all conditions to remain unchanged, including SMWBE.
	Added language clarifying that if contract terminated within the initial award period, then County may award to the next low bidder.

Section/Topic	Comments
	Added language clarifying that authority of Construction Department Directors to make monetary and time changes to construction contracts will be in accordance with County policies and procedures.
	Added new section to address Termination of Contracts.
	Added Invitation to Negotiate to section on Formal Competitive Proposal Process.
	Added section on execution of contracts and section on termination of contracts.
	Under RFI revised to conform to new definition of RFI added that RFIs for exempt purchases must be approved by the Procurement Department.
	Under Alternate Source Selection, deleted the term "Small Purchases" since this is already covered under the section on "Informal Solicitations"; added DPO as an alternate source selection rather than an exemption; under "Sole Source added requirement of the posting of a Notice of Intent to Designate a Sole Source for 10 days; under "Emergency Purchase" revised BCC approval/ratification amount to \$300,000 or greater; simplified the requirements for "Piggyback Contracts".
	Added that Prequalifications can be used for orders over the Mandatory Bid or Proposal Amount as long as such are also advertised on VSS.
	Added "Prequalification of Contractors by Construction Departments for Construction Services".
	Added language to allow the Procurement Director to use IFB, RFP or ITN tools even if under the mandatory bid/proposal amount.
	Added that Procurement Director will develop policies and procedures for Pcard usage by Departments.

Section/Topic	Comments
Sec. 2-55 Protested Awards	Clarified that the protest must be received by Procurement Director within the specified time and that the date/time stamp of the Procurement Department controls.
	Added requirement for a protest bond to be filed with the initial protest (rather than only at the time of request for a special master) and provided for a sliding scale for the protest bond: \$1,500 for solicitations less than \$500,000 and \$3,000 for solicitations \$500,000 and over.
	Added language regarding when the bond will be returned and when it will be forfeited.
	Deleted no longer applicable language regarding M/WBE ordinances.
	Redrafted section related to authority of the Special Master.
	Clarified section on the BCC accepting or rejecting the Special Master recommendation.
	Clarified section on Procurement Director accepting or rejecting the Special Master recommendation.
Sec. 2-56 Suspension and Debarment	Added language authorizing Procurement Director to suspend or debar vendors under exempt contracts and under contracts governed by the PREM Ordinance.
	Redrafted process for vendor protest of suspension or debarment.
Sec. 2-59 Construction Services	New section
Sec. 2-60 CCNA Services	New section
Sec. 2-61 Automation Permitted	New section
Sec. 2-62	New section.

Section/Topic	Comments
Unsolicited Proposals	
Miscellaneous	Capitalized words throughout and performed grammatical cleanup as necessary.
	The new Purchasing Code will be effective 180 days after adoption.

ATTACHMENT 2

Proposed Revisions to the Purchasing Ordinance (redline to current Code)

ORDINANCE NO. 2024 - ___

AN ORDINANCE OF THE BOARD OF COUNTY COMMISSIONERS OF PALM BEACH COUNTY, FLORIDA, TO BE ENTITLED "THE PALM BEACH COUNTY PROCUREMENT/PURCHASING CODE." REPEALING AND REPLACING SECTIONS 2-51 THROUGH 2-58 OF THE PALM BEACH COUNTY CODE, WHICH CODIFIED ORDINANCE NO. 2005-062. ORDINANCE NO. 2008-009, ORDINANCE NO. 2010-010, ORDINANCE NO. 2015-004 AND ORDINANCE NO. 2018-022, ESTABLISHING CENTRALIZED Α PURCHASING SYSTEM; PROVIDING FOR GENERAL **PROVISIONS: PROVIDING FOR** APPLICATION/EXEMPTIONS; PROVIDING FOR ETHICAL **STANDARDS** IN PROCUREMENT; PROVIDING FOR DEFINITIONS; PROVIDING FOR DESIGNATION, DUTIES AND AUTHORITY OF THE DIRECTOR OF PROCUREMENT AND THE PROCUREMENT DEPARTMENT; PROVIDING FOR DELEGATION OF AUTHORITY TO SUBORDINATE STAFF AND AUTHORITY OF DEPARTMENTS OF ENGINEERING AND PUBLIC WORKS, AIRPORTS, WATER UTILITIES, FACILITIES DEVELOPMENT AND OPERATIONS, AND ENVIRONMENTAL RESOURCES MANAGEMENT; PROVIDING FOR A MANDATORY BID AND PROPOSAL AMOUNT; **ESTABLISHING** REQUIREMENTS FOR COMPETITIVE SOURCE SELECTION; PROVIDING **ALTERNATE** SOURCE SELECTION: PROVIDING AUTHORITY OF PROCUREMENT DIRECTOR AND THE CONTRACT REVIEW COMMITTEE FOR CHANGES AFTER CONTRACT **PROVIDING** AWARD: FOR WAIVER REQUIREMENTS FOR COMPETITIVE SELECTION FOR CONSULTING SERVICES; PROVIDING FOR CARD PROCUREMENT (PCARD) SERVICES; **PROVIDING** FOR PROTESTED AWARDS: PROVIDING FOR SUSPENSION AND DEBARMENT; **PROVIDING** FOR VENDOR PREFERENCES; PROHIBITING CONFLICTS OF INTEREST; PROVIDING FOR CONSTRUCTION SERVICES; PROVIDING FOR CCNA SERVICES; PROVIDING FOR AUTOMATION OF THE PROCUREMENT PROCESS; **PROVIDING** FOR UNSOLICITED PROPOSALS; PROVIDING FOR REPEAL OF LAWS IN CONFLICT; PROVIDING FOR SEVERABILITY; PROVIDING FOR CAPTIONS; PROVIDING FOR SAVINGS CLAUSE; PROVIDING FOR INCLUSION IN CODE OF LAWS THE AND ORDINANCES; PROVIDING FOR AN EFFECTIVE DATE.

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WHEREAS, on December 20, 2005, the Board of County Commissioners of Palm

53 Beach County, Florida ("Board") enacted Ordinance No. 2005-062 which repealed all prior

54	Purchasing Ordinances and established a centralized purchasing system to govern the
55	procurement of goods and services; and
56	WHEREAS, on April 15, 2008, the Board enacted Ordinance No. 2008-009,
57	thereby amending the Palm Beach County Purchasing Code in order to facilitate and
58	enhance the efficiency of the County's procurement process; and
59	WHEREAS, on April 20, 2010, the Board enacted Ordinance No. 2010-010,
60	thereby amending the Palm Beach County Purchasing Code to include a process for
61	purchases made for the Glades Utility Authority and for implementation of an Inspector
62	General fee; and
63	WHEREAS, on January 13, 2015, the Board enacted Ordinance No. 2015-004,
64	thereby amending the Palm Beach County Purchasing Code in order to facilitate and
65	enhance the efficiency of the County's procurement process; and
66	WHEREAS, on October 16, 2018, the Board enacted Ordinance No. 2018-022,
67	thereby amending the Palm Beach County Purchasing Code to include updated references
68	to the newly enacted Equal Business Opportunity Ordinance; and
69	WHEREAS, the Board has deemed it necessary to repeal Ordinance No. 2005-062,
70	as amended by Ordinance No. 2008-009, Ordinance No. 2010-010, Ordinance No. 2015-
71	004 and Ordinance No. 2018-022, in order to further streamline and enhance the efficiency
72	of the County's procurement process.
73	NOW, THEREFORE, BE IT ORDAINED BY THE BOARD OF COUNTY
74	COMMISSIONERS OF PALM BEACH COUNTY, FLORIDA that:
75	Article 1. REPEAL OF PRIOR ORDINANCES AND REPLACEMENT.
76	Palm Beach County Ordinance No. 2005-062, as amended by Ordinance No. 2008-
77	009, Ordinance No. 2010-010, Ordinance No. 2015-004, and Ordinance No. 2018-022
78	(collectively Sections 2-51 through 2-58 of the Palm Beach County Code) is hereby

Sec. 2-51. - General provisions Provisions.

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repealed it its entirety and replaced with the following:

82	(a) Authority. The provisions of Sections 2-51 through 2-5862 are based upon the
83	authority granted to the Board of County Commissioners ("Board"), and the County
84	Administrator ("Administrator") in Article VIII, Section 1, of the Florida Constitution;
85	F.S. Ch. 125, Pt. IV; and the Palm Beach County Charter.

- 86 (b) Short title Title. The provisions of Sections 2-51 through 2-5862 shall be known and
 87 cited as the "Palm Beach County Procurement and/or Purchasing Code"
 88 ("Procurement/Purchasing Code").
- (c) General purpose Purpose. The purpose of the this Procurement/Purchasing Code is
 to place the County's purchasing function under a centralized system which will enable
 the County and the County's Purchasing Procurement Department to:
- 92 (1) Establish policies and procedures governing the purchaseprocurement of goods 93 and services, including those goods and services that are revenue generating;
- 94 (2) Provide open, fair and opentransparent competition among all persons desiring
 95 to do business with the County in a manner that reduces the appearance and
 96 opportunity for favoritism, and inspires public confidence that contracts are
 97 awarded in an equitable manner;
- 98 (3) Provide, encourage, and promote fair and equitable treatment for all persons 99 desiring to do business and who currently do business with the County; and
- 100 (4) Obtain goods and services of satisfactory quality and quantity at a reasonable

 101 cost-; and
- 102 (5) Adopt and implement the generally accepted values and guiding principles of

 103 public procurement, including, but not limited to, accountability, ethics.

 104 impartiality, professionalism, service, and transparency.
- 105 (d) Policy Decision. The authority granted hereunder shall not include fundamental
 106 policy decisions regarding the County's purchasing functions and procedures. These
 107 powers, including the determination of the total funds to be spent pursuant to the this
 108 Procurement/Purchasing Code by County Departments and the setting aside of those

109	funds, shall remain solely with the Board and are not and shall not be delegated. County
110	Departments may not shall only request procurements that are not fully budgeted or that
111	are beyond the limitations imposed in and appropriated by the Board. All procurements
112	funded from the County's budgetary process, and shall make annua
113	accountingsoperating budget shall be subject to the Boardannual appropriation of their
114	expenditure of these fundsthe Board.
115	(e) Requirements of Good Faith. The-This Procurement/Purchasing Code requires all
116	parties involved in procuring goods or services, or in administering the contracts for
117	procured goods or services, to act in good faith.
118	(f) Application/exemptions Exemptions. Except as otherwise specified herein or by law
119	the Procurement/Purchasing_Code shall apply to every purchase by the Board to be
120	paid from County funds, including those purchases made by the County with state
121	moneys, federal moneys, and grant moneys from any source. This
122	Procurement/Purchasing Code is not applicable to procurements, unsolicited proposals
123	or agreements involving the purchase, sale, lease or use of real property, including
124	concession, development and operating agreements, which shall comply with the
125	requirements of the Palm Beach County Real Property Acquisition, Disposition and
126	Leasing Ordinance ("PREM Ordinance") and/or other applicable law, County
127	ordinance, federal rule or regulation.
128	(1) The (1) The competitive procurement requirements of Section 2-54 of this
129	Procurement/Purchasing Code shall not apply to:
130	a. Agreements between the Board and nonprofit organizations or other
131	governments that provide for the transfer, sale or exchange of goods or
132	services government entities; however, such agreements that involve real
133	property acquisition, disposition, lease, development, operation, or the use of

136	b.	Procurement of dues and memberships in trade or professional organizations;
137		subscriptions to periodicals such as newspapers and magazines;
138		advertisements; postage; utility services; copyrighted materials only available
139		from one source; professional medical services; authorized hospitality
140		expenses; fees and costs of job-related seminars and training, including
141		materials provided with, or as an integral part of, that training; and, admission
142		fees for amusement parks and entertainment activities included in County
143		recreational programs for youth, teens, adults, seniors, and persons with
144		disabilities.

- c. Presenters, lecturers, and facilitators for County sponsored programsemployee training and events or for County initiated or sponsored summits, conventions, conferences or programs of a specialized nature, subject to the approval of the Director of Procurement.
- d. Recreational instructors, sports league management, and sports officials.
- e. —Procurements for Constitutional officers, specifically the Clerk and Comptroller, Sheriff, Supervisor of Elections, Property Appraiser, State Attorney, Public Defender, and Tax Collector.
- Figure Selection of services within the scope of the practice of architecture, professional services engineering, landscape architecture or registered surveying and mapping that are governed by the provisions of the "Consultants Competitive Negotiation Act" ("CCNA"), F.S. § 287.055, and by applicable County policies and procedures. Selection of services of architects. professional services engineers, landscape architects or registered surveyors and mappers that are exempt from the requirements, or that are abovebelow the statutory thresholdthresholds, of F.S. § 287.055, shall be made by the Construction Departments in accordance with the this Procurement/Purchasing Code.

163	1. Decentralized Purchase Orders. Said purchases shall be procured in
164	accordance with the applicable policy and procedure and shall not be
165	exempt from the County's Equal Business Opportunity Ordinance ("EBO
166	Ordinance"), the Equal Business Opportunity Program Policies and
167	Procedures ("EBO PPM"), or from Resource Manager approval. These
168	goods or services are not exempt in and of themselves but for the dollar
169	value being less than Five Thousand Dollars (\$5,000.00). No purchase
170	shall-be artificially divided so as to constitute a decentralized purchase
171	under this Section.
172	g. Real property interests or any acquisition, disposition or lease made pursuant
173	to the Palm Beach County Real Property Acquisition, Disposition, and
174	Leasing Ordinance, applicable law, or Federal rule/regulation.
175	h. Concessions as defined in 49 CFR Part 23.
176	i Vending machines.
177	jg. Goods or services purchased with donations, gifts or bequests containing
178	restrictions that would interfere with or prevent the application of the
179	requirements of the this Procurement/Purchasing Code.
180	kh. Goods purchased with petty cash in accordance with established County
 181	procedures.
182	I. Decentralized Purchase Orders; however, said purchases shall not be exempt
183	from the County's Small Business Enterprise Ordinance or any
184	Minority/Women Business Enterprise Ordinance, if adopted, or from
185	Resource Manager approval. These goods or services are not exempt in and of
186	themselves but for the dollar value being less than five thousand dollars
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187	(\$5,000.00). No purchase shall be artificially divided so as to constitute a

189	mi. Labor negotiation services, legal services, including attorney, paralegal,
190	expert witness, appraisal or mediator services, expert witnesses, court reporter
191	services, and other expenses pertaining to claims, negotiations, or litigation.
192	nj. Insurance policies costing less than the Mandatory Bid or Proposal Amount.
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194	pl. Full or part-time contractual employees of the Board.
195	qm. Event specific stage production or programming including, but not limited
196	to, fireworks or individuals or groups providing musical or theatrical
197	performances or lectures.
198	Fn. County sponsorships or the solicitation of sponsorships; however such
199	agreements are subject to County policies and procedures.
200	so. Golf tee time advertising and sales services for County golf courses.
201	tp. Bond underwriters.
202	uq. Grant funded training, events, activities; and grant payments to recipients
203	and sub-recipients:
204	vr. Grant funded payments for goods and services under the federal micro-
205	purchase threshold.
206	s. Codification of County Ordinances.
207	t. Pilot Programs for fuel or energy.
208	u. Pharmaceuticals and medical supplies to be administered by County
209	personnel for County Department programs.
210	v. Implementation, programming, training, maintenance, enhancements and
211	upgrade services available from the owner of proprietary software or its
212	contracted vendor.
213	_(2) Procurement of Exempt Purchases. Exempt purchases shall, where possible, be
214	competitively procured by the County Department. The procurement of exempt

	purchases shall be made by written contract between the vendor and the Board or
	authorized designee Designee; by direct payment in accordance with applicable
	County policy and procedure; or, by an exempt purchase order ("EPO") when a
	purchase order must be sent to the vendor or by a direct special payable purchase
	order ("SPO") when a Department wants to encumber funds prior to a direct
	payment. County Departments shall maintain an internal policy and procedure for
	procurement of all exempt purchases, which is approved by the Director of
	Procurement and aligns with this Procurement/Purchasing Code and any
	applicable County procurement policies and procedures or ordinances: except that
	exempt procurements under the CCNA statute are not subject to the review and
	approval of the Director of Procurement. All exempt purchases made above the
	Mandatory Bid Amount shall be presented to the Board of County Commissioners
	or Director of Procurement for final review and approval, except that exempt
	purchases under the CCNA statute will be governed by the County policies and
	procedures adopted for such procurements. If federal funds are being used,
	additional federal procurement requirements may apply.
(g)	Ethical Standards in Procurement.
1	(1) County Employees and Elected Officials of the Board. In connection with any
<u>!</u>	matter covered by this Procurement/Purchasing Code, County employees and
!	elected officials of the Board must comply with the County's Code of Ethics, Article
:	XIII, Section 2-446.
1	(2) Vendors. Any vendor who seeks to do business with the County must comply
3	with the ethical standards stated within this Procurement/Purchasing Code. Any
:	vendor that violates any of these ethical standards may be subject to suspension and
9	debarment as provided within Sec. 2-56 of this Procurement/Purchasing Code.
į	a. No vendor shall discuss or consult with any other vendor intending to compete

for the same or a similar County contract for the purpose of bid rigging, collusion,

242	or other activities that are illegal, unethical, or are intended to or will result in
243	limiting competition.
244	b. No vendor may submit any false or misleading information to the County in
245	connection with or in response to any procurement.
246	c. No vendor may perform any action in connection with any procurement by the
247	County, if such action would violate any applicable federal, state or local laws,
248	statutes, ordinances, rules or regulations.
249	Sec. 2-52 Definitions.
250	Administrator means the County Administrator-or Designee.
251	Best and Final Offer means the process used in competitive proposal evaluation
252	whereby final proposals containing the vendor's most favorable terms for price and services
253	or goods to be delivered are requested and considered prior to proposal award.
254	Bid means a formal price offer by a vendor to furnish specific goods or services in
255	response to an Invitation for Bid or a multistep bidding procedure.
256	Board means the Board of County Commissioners.
257	Business means any corporation, partnership, individual, sole proprietorship, joint
258	stock company, joint venture, or any other private legal entity.
259	Capital Improvement Project means any public improvement which the County
260	undertakes, including the construction or reconstruction in whole or in part of any building,
261	road, highway, street improvements, plant, structure, or facility necessary in carrying out
262	the functions of the County government.
263	Centralized Purchase Order ("CPO") means a contracting method generated from a
264	requisition for a one-time purchase of goods or services and generally established through
265	procurement methods such as an IFB, RFP, RFQ or RFS.
 266	Change Order means a written document executed to direct a contractor to make
267	changes or additions to a purchase order or contract, including monetary, time and specified
268	changes.

209	Cone of Silence has the meaning set forth in the Lobbyist Ordinance County Code
270	Section 2-355.
271	Consultant/Contractor/Supplier/Vendor shall mean a provider of goods and/or
272	services to the County department(s). These terms may be used interchangeably.
273	Construction means the process of building, altering, improving,
274	demolishing, includes, but is not limited to, the construction, improvement, alteration,
275	demolition, renovation or major repairing or renovating repair of any improvement to real
276	property, facility, structure or building, in whole or in part. Construction may also include
277	any maintenance, repair or other improvements of any kind to any real property, or other
278	activity specifically service that requires a building permit in order to legally perform the
279	work. The Construction Departments shall be responsible for the procurement of
280	construction or construction-related to, or part of, these processes, as determined services.
281	In the event a non-Construction Department requests a procurement of construction or
282	construction-related services, regardless of how such services may be identified by the non-
283	Construction Department, the Director of Purchasing Procurement may refer the
284	procurement of such services to the appropriate Construction Department to ensure the
285	proper administration and enforcement of the contract.
286	Construction Departments collectively means the Departments of Engineering and
287	Public Works, Water Utilities, Airports, Facilities Development and Operations, and
288	Environmental Resources Management.
289	Contract means a binding written agreement, enforceable by law, between two (2) or
290	more parties for the purchase or sale of goods or services. A purchase order is a contract.
291	Contractor means any awardee having a contract with the Board Contract
292	Administration means the functions that are performed after all parties have signed a
293	contract. Typical contract administration activities are goal-oriented and are aimed at
294	ensuring compliance with the contract terms and conditions while giving attention to the
295	achievement of the stated output and outcome of the contract. Contract Administration also
296	involves navment for goods and services through the usage of invoice(s)

297	Contract Notice Purchase Orders ("KPO") means a form of purchase order used only
298	for construction or construction related goods and services or CCNA services generally
299	established through procurement methods such as an IFB, RFP. RFO or RFS under County
300	policies and procedures promulgated by the Construction Departments consistent with this
301	Procurement/Purchasing Code.
302	Contract Renewal means a clause in the contract that allows the contract term or period
303	to renew for an additional time period as per contract conditions. The contract renewal shall
304	be subject to satisfactory vendor performance, as specified by the contract terms and
305	conditions.
306	Contract Review Committee means the committee established by Board Resolution
307	R89-633, as may be amended, the duties and responsibilities of which are set forth in
308	County policies and procedures, as may be amended.
309	County means the Palm Beach County Board of County Commissioners or any of its
310	authorized representatives pursuant to ordinance, resolution, Board authorization, or
311	administrative Codecode.
 312	County Department means any Department under the direction of the Board.
313	Debarment means the exclusion for cause of a vendor or contractor from responding
314	to any County solicitation or from doing business with the County directly or indirectly.
315	Decentralized Purchase Orders means any non-repetitive purchase of value less than
316	fiveten thousand dollars (\$510,000.00).) that is not otherwise within the scope of an
317	existing contract.
 318	Designee means a duly authorized representative of the Board, the County
319	Administrator, Director of PurchasingProcurement, or a Director of a Construction
320	Department, as applicable.
321	Direct Special Payable Purchase Orders ("SPO") / Exempt Purchase Orders ("EPO")
322	means a form of purchase order used only for the one time purchase of goods and services
323	exempt from this Procurement/Purchasing Code.

324	Emergency Purchase means a procurement made in response to a need when the delay
325	incident to complying with all governing rules, regulations, or procedures would be
326	detrimental to the interests, health, safety, or welfare of the County.
327	Equal Business Opportunity Ordinance means the EBO Ordinance, as adopted by the
328	Board and implemented through the Office of Equal Business Opportunity.
329	Equal Business Opportunity Program Policies and Procedures means the EBO PPM,
330	as implemented through the Office of Equal Business Opportunity.
331	Exempt Purchase means a procurement identified as an exempt purchase in Section 2-
332	51(f)(1) of this Procurement/Purchasing Code.
333	Glades means the area from the Broward County line north along Canal L-36 to the
334	Loxahatchee National Wildlife Refuge, thence north to Southern Boulevard along Canal
335	L-40, thence west along Southern Boulevard to a north-south 1½ miles west of Canal L-8,
336	which coincides with a private agricultural road heading north from Southern Boulevard at
337	the point where State Road 880 intersects Southern Boulevard from the South, thence north
338	along the line of this north-south road to the boundary of the J.W. Corbett Wildlife
339	Management Area, thence east and north along the boundary of the J.W. Corbett Wildlife
340	Management Area to the Martin County line.
341	Glades Business means a bidder or proposer which has a permanent place of business
342	within the Glades and which holds a business tax receipt issued by the County that
343	authorizes the bidder or proposer to provide the goods, services, or construction to be
344	built and which is issued prior to the issuance of the Invitation for Bids/Request for
345	Proposals for which a preference is sought. If the Business is a joint venture/partnership,
346	it is sufficient for qualification as a Glades Business if at least one (1) of the joint
347	venturers/partners meets the requirements set forth in this Section.
1 348	Goods mean any tangible personal property other than services or real property.
349	Inspector General Fee means the fee that is or may be imposed by the Board
350	pursuant to the Palm Beach County Inspector General Ordinance.

351	Invitation for Bid ("IFB") means a solicitation used in the formal competitive bid
352	process to solicit sealed bids for the purchase of goods or services that are equal to or
353	greater than the Mandatory Bid or Proposal Amount where price is the determining factor
354	for award.
355	Living Wage Ordinance means an ordinance adopted by the Board that requires
356	construction or transit contractors and subcontractors as defined in Chapter 2, Article IV,
357	Division 3, of the County Code, to pay a living wage and provide minimal health benefits
358	to employees directly providing construction related services or transit services to the
359	County pursuant to a contract. Invitation to Negotiate ("ITN") means a solicitation used in
360	the formal competitive proposal process to solicit sealed proposals for a good or service
361	that is equal to or greater than the Mandatory Bid or Proposal Amount and where the
362	evaluation is based on established criteria which may include, but is not limited to, price.
363	After receipt of proposals, the County may short-list one or more responsive proposers to
364	negotiate the best value.
365	Local Preference Ordinance means an ordinance adopted by the Board that applies a
366	local preference to responses submitted by local vendors to solicitations for construction
367	and non-construction goods and services as defined in Sections 2-80.41 through 2-80.48 of
368	the Palm Beach County Code.
369	Mandatory Bid or Proposal Amount means the threshold dollar amount established by
370	the Board whereby the formal competitive bid or proposal process must be used, except as
371	otherwise provided herein. The Mandatory Bid or Proposal Amount shall be one hundred
372	fifty thousand dollars (\$100150,000.00) per annum.
373	May denotes the permissive.
374	Minority Women Business Enterprise ("M/WBE") means a business defined by the
375	EBO Ordinance or the EBO PPM. Notice of Award Recommendation means a written notice
376	publicly posted, in a designated location(s) or on a designated website, prior to announcing
377	the award of a contract to notify interested parties of the intended award. The protest period

shall commence upon posting of the Notice of Award Recommendation.

379	Office of Equal Business Opportunity ("Office of EBO") means the County Office
380	responsible for implementing the EBO Ordinance and the EBO PPM.
381	Posting means an act whereby the County publicly notices, in a designated location(s),
382	or on a designated website, the recommended awardee of an Invitation for Bid. Invitation
383	to Negotiate, or a Request for Proposal.
384	Professional Services mean those services as defined in Section 2 80.21 of the Palm
385	Beach County Code.
386	Pcard ("Procurement/Purchasing Card") a payment method which may be used by
387	certain authorized County staff to buy directly from suppliers within pre-approved
388	authority levels and spending limits.
389	Procurement or Purchasing (the terms will be used interchangeably throughout this
390	Procurement/Purchasing Code) means purchasing, renting, leasing, or otherwise obtaining
391	any goods or services; includes all functions that pertain to the procurement, including
392	description of requirements, selection, and solicitation of sources, preparation and award
393	of contract, and all phases of contract administration. Also, procurement encompasses the
394	combined functions of purchasing, inventory control, traffic and transportation, receiving,
395	inspection, storekeeping, salvage, and disposal operations.
396	Proposal means a formal offer by a vendor to furnish goods or services in response to
397	a Request for Proposal- or Invitation to Negotiate.
398	Proprietary means there is only one (1) item that meets the need of the County
399	Department as determined by a reasonably thorough analysis of the marketplace; however,
400	the item may be obtained through more than one (1) vendor.
401	Purchase Order means a contract used to authorize a purchase from a vendor that
402	includes specific goods or services ordered, applicable terms as to payment, discounts, date
403	of performance and transportation; and other factors pertinent to the transaction. A
404	Purchase Order is referred to herein as a Contract. The County utilizes various forms of
405	purchase orders, such as Decentralized Purchase Orders ("DPO"), Centralized Purchase

406	Orders ("CPO"), Exempt Purchase Orders ("EPO"), Direct Special Payable Purchase
407	Orders ("SPO") and Contract Notice Purchase Orders ("KPO").
408	Quotation means a written informal offer by a vendor to furnish specific goods or
409	services in response to a Request for Quotation.
410	Request for Information ("RFI") means a solicitation that will satisfy a need or that
411	will determine available sources rather than provide a firm specification; thereby giving
412	the respondent latitude to develop a good or service that will fulfill the need, or thereby
413	provide available sources for the good or service non-binding and non-competitive process
414	used to obtain comments, feedback, information or reactions from potential vendors prior
415	to the County issuing a solicitation. Generally, exact or specific pricing or cost is not
416	required. Vendor feedback may include best practices, industry standards, licensing
417	requirements, technology matters, etc. The RFI is used to inform the County on what
418	procurement method is needed, if any, and assist the County in determining requirements
419	or specifications for any subsequent solicitation.
420	Request for Proposal ("RFP") means a solicitation used in the formal competitive
421	proposal process to solicit sealed proposals for a good or service that is equal to or greater
422	than the Mandatory Bid or Proposal Amount; where the scope of work or specifications
423	may not be closely defined; and, and where the evaluation is based on established criteria
424	which may include, but is not limited to, price.
425	Request for Quotation ("RFQ") means a solicitation used in the informal competitive
426	bid process to solicit quotations for a specific good or service that is less than the
427	Mandatory Bid or Proposal Amount-where price is the determining factor.
428	Request for Submittal ("RFS") means a solicitation used in the informal competitive
429	proposal process to solicit submittals for a good or service that is less than the Mandatory
430	Bid or Proposal Amount; where the scope of work or specifications may not be closely
131	defined: and where the evaluation is based on criteria which may include but is not limited

to, price.

133	Resource Manager means the Director of a County Department, or Designee, who has
134	been given the joint responsibility of monitoring with the Procurement Department to
135	monitor and approvingapprove the County's procurements of specific commodity groups
136	as specified in the Purchasing Procurement Department's policies and procedures.
137	Responsible Bidder, Quoter, Proposer, or Respondent means a bidder, quoter
138	proposer, or respondent who is fully capable of meeting all the requirements contained in
139	the solicitation.
140	Responsive Bid, Quote, Proposal, Submittal, or Response means a bid, proposal,
141	submittal, quotation, or response that conforms in all material respects to the solicitation.
142	Responsive may also apply, where applicable, to compliance with specified S/M/WBE
143	requirements, or SBE or local preference requirements as set forth in the EBO Ordinance.
144	the EBO PPM and the County's Local Preference Code. A vendor can be responsive to a
145	solicitation but may be deemed non-responsive to SBE or local preference requirements.
146	Services mean the furnishing of labor, time, or effort by a Contractor contractor wherein
147	the provisions of goods or other specific end products (other than reports, studies, plans,
148	advisories, contractual documents, or other documents relating to the required
149	performance) is incidental or secondary. This term shall not include construction
150	employment agreements, or collective bargaining agreements secondary. Construction is a
1 51	form of services.
152	Shall denotes mandatory.
153	Small Business Enterprise ("SBE") means a business as defined in Chapter 2, Article
154	III, Division 2, Part C of the Palm Beach County Code.
155	Small/Minority/Women Business Enterprise ("S/M/WBE") means a business as defined
156	in the EBO Ordinance and the EBO PPM.
157	Sole Source means there is only one (1) good or service that meets the need of the
158	County Department and that good or service is available through only one (1) source as

determined by a reasonably thorough analysis of the marketplace.

460	Specification means the description within a solicitation or contract for the good or
461	service to be provided by a Contractor.
462	Suspension means the suspending for cause of a Vendor or Contractor from responding
463	to any County solicitation, or from doing any new business with the County, for up to a
464	two-year period.
465	Vendor means an actual or potential supplier of a good or service. A Vendor includes
466	an owner, director, manager or employee of the supplier and can be a quoter, bidder,
467	respondent, or proposer, or a successful quoter, bidder, respondent, or proposer; however,
468	upon execution of a Contract with the Board or Designee, the Vendor is referenced herein
469	as a "Contractor."
470	Utility Services mean services such as water, sewer, electrical, gas or other regulated
471	utility. communications and data transmission services subject to governmental rate
472	control.
473	Sec. 2-53 Organization.
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	(a) Purchasing Procurement Department. Except as provided otherwise in the-this
47 5	(a) Purchasing Procurement Department. Except as provided otherwise in the this Procurement/Purchasing Code, the Purchasing Procurement Department shall conduct
475 476	
	Procurement/Purchasing Code, the PurchasingProcurement Department shall conduct
176	<u>Procurement/Purchasing Code</u> , the <u>PurchasingProcurement</u> Department shall <u>conduct</u> <u>vendor onboarding and vendor record management</u> . purchase all goods and services
176 177	<u>Procurement/Purchasing Code</u> , the <u>PurchasingProcurement</u> Department shall <u>conduct</u> <u>vendor onboarding and vendor record management</u> , purchase all goods and services on behalf of the Board, and shall procure and manage any inventory necessary to stock
176 177 178	<u>Procurement/Purchasing Code</u> , the <u>PurchasingProcurement</u> Department shall <u>conduct</u> <u>vendor onboarding and vendor record management</u> , purchase all goods and services on behalf of the Board, and shall procure and manage any inventory necessary to stock the County warehouse— <u>and administer and manage a procurement/purchasing card</u>
176 177 178 179	Procurement/Purchasing Code, the PurchasingProcurement Department shall conduct vendor onboarding and vendor record management, purchase all goods and services on behalf of the Board, and shall procure and manage any inventory necessary to stock the County warehouse—and administer and manage a procurement/purchasing card ("Pcard") program for County departments.
476 477 478 479	Procurement/Purchasing Code, the PurchasingProcurement Department shall conduct vendor onboarding and vendor record management, purchase all goods and services on behalf of the Board, and shall procure and manage any inventory necessary to stock the County warehouse—and administer and manage a procurement/purchasing card ("Pcard") program for County departments. (b) Director of Purchasing-Procurement/Chief Procurement Officer. Under the direction

(c) Duties of the Director of Purchasing Procurement. The Director of

(1)—___Administer the central purchasing procurement function for the County.

PurchasingProcurement shall:

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487	(2)—Maintain a warehouse stock of commonly used items and a catalog system
488	for use by County Departments and agencies.
489	(3) Maintain a current list of Vendors that supply goods Conduct vendor
490	onboarding and services purchased byvendor record management to ensure
491	vendors are registered with the County.
492	(4) (4) Administer and manage a procurement/purchasing ("Pcard") program for
493	County Departments' usage.
494	(5) Manage records of procurement activity in compliance with Chapter 119, Florida
495	Statutes, (Public Records Act).
496	(6) Establish and implement policies and procedures with regard to the procurement
497	of goods and services.
498	(5) (7) Establish training and certification requirements for the Procurement
499	Department, the Departments and Resource Managers related to procurement and
500	contract administration and conduct necessary and applicable training for each.
501	(8) Assist the Departments with contract administration to ensure contractor
502	performance in accordance with the awarded contract terms and conditions and to
503	ensure prompt payment to contractors for good and services.
504	(9) Take all necessary action to further the objectives of all County ordinances,
505	resolutions, policies and procedures that pertain to the procurement of goods and
506	services by the County.
507	(610) Perform other duties as directed by the Board or the Administrator.
508	(d) Authority of the Director of Purchasing-Procurement. Subject to the direction of the
509	Board or the Administrator, the Director of Purchasing Procurement is delegated all
510	powers, duties and authority relating to the procurement of goods and services for the
511	Board, including the authority to execute contracts to expend, reimburse, or to receive
512	in revenues an amount less than twothree hundred thousand dollars (\$200300,000.00)
513	per annum, subject to the same limitations specified in Section (h) hereinbelow. The

Director of PurchasingProcurement may also execute contracts for the purchase of goods or services that are exempt from the this Procurement/Purchasing Code, subject to the same limitations as specified herein. The ln consultation with the County Attorney's Office, the Director of Procurement may also terminate non-construction contracts, including exempt contracts, of any amount in accordance with the terms and conditions of the applicable contract, which may be with or without cause, provided that the contract provides for termination without cause. The Director of Procurement shall submit to the Board as a receive and file item a list of contracts terminated, if any. pursuant to the authority granted in the herein on at least a quarterly basis. The authority granted in this Procurement/Purchasing Code is specifically limited by the provisions herein and any award must be made in strict compliance herewith. The Director of Purchasing Procurement shall have no independent discretion in the award process except as specifically granted herein. In the absence of the Director of PurchasingProcurement, the Assistant Director of Purchasing, or the Administrator or Director's Designee, may assume the powers, duties, and authority vested in the this Procurement/Purchasing Code.

(e) Delegation of Authority. Delegation of authority by the Director of PurchasingProcurement may be made to the Assistant Director PurchasingProcurement and to subordinate staff as designated in writing by the Director of Purchasing. PurchasingProcurement. Procurement Department employees designated in writing by the Director of PurchasingProcurement may execute any contract to expend, reimburse, or to receive in revenues an amount less than twothree hundred thousand dollars (\$200300,000.00) per annum, subject to the same limitations specified in Section (h) hereinbelow. All further references in the this <u>Procurement/Purchasing Code to the Director of Purchasing Procurement</u> shall include the Assistant Director of Purchasing or Director's Designee.

540 (f) Authority of the Construction Departments. In addition to specific authority provided 541 herein, the Directors of each of the Construction Departments may individually:

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Approve Establish and implement policies and procedures regarding the procurement
of construction services and integrate any statutory requirements for public works
projects into such policies; take all necessary action to further the objectives of all
County ordinances, resolutions, policies and procedures regarding the procurement of
construction services by the County; establish training and certification requirements
for staff involved with procurement and contract administration and conduct necessary
and applicable training; approve source selection via a formal or informal competitive
solicitation process; provide for the solicitation, cancellation or postponement of a
procurement; conduct a Request for Information; approve procurement award or award
recommendation as applicable; execute amendmentamendments/changes after award.
including for time extensions; and approve alternate source selection _for_all
construction and construction related contracts, including but not limited to,
construction, construction management or design-build contracts and all planning,
architectural, professional engineering, landscapinglandscape architectural or
registered land surveying services:and mapping services. The Directors of the
Construction Departments are delegated the authority to execute any such contract to
expend, reimburse, or to receive in revenues an amount less than three hundred
thousand dollars (\$300,000) per annum, subject to the same limitations specified in
Section (h) hereinbelow. Award of any Construction Contract such contract to expend,
reimburse, or to receive in revenues an amount equal to or greater than twothree
hundred thousand dollars (\$200300,000.00) per annum, shall be approved by the
Board. This authority In consultation with the County Attorney's Office, the Directors
of each of the Construction Departments may also terminate construction and
construction related contracts of any amount in accordance with the terms and
conditions of the applicable contract, which may be with or without cause, provided
that the contract provides for termination without cause. The applicable Construction
Department Director shall be subject to the provisions of the Purchasing Code and
submit to the Board as a receive and file item a list of contracts terminated, if any,
pursuant to the authority granted herein on at least a quarterly basis. For the

571	procurement of construction or construction-related services, the Construction
572	Department Directors shall be limited to have the same powers, duties, and authorities
573	granted to, and the same limitations imposed upon. the Director of
574	PurchasingProcurement as set forth herein.

- 575 (g) The authority to purchase goods or services on behalf of the Board shall not be 576 delegated unless provided for herein or otherwise delegated by the Board.
- 577 (h) Board Approval.

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- The Board hereby approves every contract executed by the Director of 578 (1) Purchasing Procurement and every award made in accordance with the this 579 Procurement/Purchasing Code in an amount less than twothree hundred thousand 580 581 dollars (\$200300,000:00) per annum, and for a duration not to exceed five (5) 582 years. The Board hereby approves every contract executed by a Director of a 583 Construction Department and every award made in accordance with this 584 Procurement/Purchasing Code in an amount less than three hundred thousand dollars (\$300,000) per annum. No purchase shall be artificially divided so as to not 585 require Board approval. The Clerk and Comptroller as ex-officio Clerk and 586 Accountant of the Board and as auditor, recorder, and custodian of all County 587 funds, is authorized to accept and process all such contracts made on behalf of the 588 589 Board pursuant to the this Procurement/Purchasing Code as the act and deed of the 590 Board.
 - (2) All awards in which the County is contracting to expend, to reimburse, or to receive in revenues in an amount equal to or greater than twethree hundred thousand dollars (\$200300,000.00) per annum shall be effective upon Board approval.
- 595 (3) All purchases of goods and services recommended to the Board for approval
 596 shall be reviewed by the Director of <u>PurchasingProcurement</u> or by a
 597 <u>directorDirector</u> of a Construction Department, as applicable, prior to Board
 598 approval.

- (a) The procurement of all goods or services, including those transactions through which the BoardCounty shall receive revenue, in an amount equal to or greater than the Mandatory Bid or Proposal Amount of One Hundred Thousand Dollars (\$100one hundred fifty thousand dollars (\$150,000.00), shall be awarded by a formal competitive bid or proposal process or as set forth herein, unless otherwise provided by state or federal law. As applicable, the provisions of the County's EBO Ordinance, the EBO PPM and the Local Preference CodeOrdinance shall apply to all source selections, including alternate source selections, and awards that are subject to the provisions of the Purchasing Code. this Procurement/Purchasing Code. unless application of the EBO Ordinance, the EBO PPM or the Local Preference Ordinance would be inconsistent with any state or federal law or regulation, including the terms of any state or federal funding agreement.
 - (b) Nothing in the foregoing shall prohibit the Board from renewing contracts entered into as a result of a competitive selection process, an alternate source selection process, or from purchasing goods or services for inclusion in a Capital Improvement Project, whose price has been incorporated as part of a bid or proposal selected in a competitive or alternate source selection process provided for herein. or an alternate source selection process. Further, nothing in the foregoing shall prohibit the Board from extending contracts, entered into as a result of a competitive or alternate source selection process, beyond the specified term or renewal period when the Board determines that such an extension of the term or renewal period is beneficial to the interest, health, safety or welfare of the County. However, any such extension of the term or renewal period by the Board shall not exceed twelve (12) months, unless the Director of Purchasing Procurement or a Director of a Construction Department, deem deems said extension to be an emergency as set forth hereinbelow or the Board, upon good cause, deems finds that the such extension provides a cost savings to is in the best interest of the County that would not result if an extension were not granted.

627 (c) Formal Competitive Bid Process.

- (1) Invitation for Bid. An Invitation for Bid shall be issued which shall include the scope of work and specifications for the purchase of the goods or services sought.

 Terms and conditions may include, but not be limited to, the requirement of insurance or surety.
 - (2) Public Notice. Public notice of the opportunities for Invitation for BidBids shall be published in a newspaper of general circulation for a reasonable period prior to bid opening or in accordance with electronically posted online using the County's vendor self-service website and as may be otherwise required by applicable state or federal or state-law. Additional public notice or advertisement may be used to increase competition at the discretion of the Director of Procurement.
 - (3) Bid Submission. Bids should state the name and address of the bidder on the outside of the envelope, package or container, and must be received no later than the time and date and at the location or submitted electronically as specified in the Invitation for Bid. No bids shall be accepted after such Bids received later than the time and date or at any-location other than specified, and any bids received later or at anya location other than specified shall be returned unopened to the bidder deemed non-responsive.
 - (4) Bid Opening. All bids timely received shall be opened internally by the Director of PurchasingProcurement or Designee, except as otherwise required by law. A list of bidders that have submitted bids in response to an Invitation for Bid shall be recorded—and maintained within the solicitation file.
 - (5) Bid Cancellation or Postponement. The Director of PurchasingProcurement may, prior to Bid Opening, elect to cancel a bid or postpone the date or time of Bid Submission or opening. After Bid Opening, the Director of PurchasingProcurement may cancel a bid if no or only one (1) responsive, responsible bid is received, or if the lowest responsive, responsible bid is in excess of the funding limits established by the County for that bid. In addition, the event

655	of discovery Administrator or Designee may cancel the bid after bid opening in
656	the event: (a) of a discovery of a procedural flaw or patent irregularity or
657	procedural flaw-which is so severe as to render the process invalid, or in the event
658	that: (b) the County determines that the need for the procurement no longer exists
659	and will not exist in the immediate future, or in the event(c) the cancellation or
660	postponement is in the best interest of the County, the Administrator or Designee
661	may cancel the bid.
662	(6) Corrections, Additions to and Withdrawal of Bids.
663	a. The following shall govern the correction of information submitted in a bid
664	when that information is a determinant of the responsiveness of the bid:
665	1. Errors in the extension, addition or multiplication of unit prices stated in
666	a bid or in multiplication, division, addition, or subtraction in a bid shall

- 1. Errors in the extension, addition or multiplication of unit prices stated in a bid or in multiplication, division, addition, or subtraction in a bid shall be corrected by the Director of <u>Purchasing or designeeProcurement</u> prior to award recommendation. However, actual unit prices included in the bid shall not be changed under this or any other circumstance.
- 2. No bidder shall be permitted to correct a bid mistake after bid opening.

 A bidder shall be permitted to correct a minor irregularity after bid opening, up to five (5) business days, with the exception of pricing errors.

 For purposes of correction, an irregularity is minor where: (1) its waiver would not deprive the County of its assurance that the contract will be entered into, performed and guaranteed according to its specified requirements, and (2) the irregularity is of such a nature that its waiver would not adversely affect competitive bidding by placing a bidder in a position of advantage over other bidders or by otherwise undermining the necessary common standard of competition.
- Nothing herein is intended to prohibit the acceptance of a voluntary reduction in price from the lowest responsive, responsible bidder after bid opening, provided such reduction is not conditioned on, or does not result

in, the modification or deletion of any specifications or conditions
contained in the Invitation for Bid or alter the determination of which
bidder is to be awarded the bid or portion thereof.

b. A bidder who has made a clearly evident mistake of fact may be permitted to withdraw its bid only when it is determined by the Director of PurchasingProcurement that there is reasonable proof that such a mistake was made. However, if a bidder unilaterally withdraws its bid without permission after bid opening, the Director of PurchasingProcurement may suspend the bidder for up to two (2) years from the date of the unilateral withdrawal. Further, if the apparent lowest responsive, responsible bidder has made a mistake of any kind in a lump sum construction-related bid, the bid bond may not be returned.

(7) Bid Evaluation.

- a. The County reserves the right to accept or reject any and all bids and to make award to the lowest responsive and responsible bidder (or in the case of a revenue contract to make award to the highest responsive and responsible bidder) whose bid meets the requirements and criteria set forth in the Invitation for Bid and whose award will, in the opinion of the County, be in the best interest of and most advantageous to the County.
- b. A bid shall be considered responsive only if it conforms to the material requirements of the Invitation for Bid.
- c. Information in a bid that concerns the responsibility of the bidder shall not necessarily be considered conclusive at the time of bid opening, except when the Invitation for Bid unequivocally states that the bid shall not be considered responsive unless the particular information is provided in the bid at the time of submittal.
- The bidder shall supply information requested by the County concerning the responsibility of such bidder. If such bidder fails to supply the

requested information, the County shall base the determination of responsibility upon available information and may find the bidder non-responsible and reject the bid.

- The Director of <u>PurchasingProcurement</u> may determine the information submitted concerning the responsibility of the bidder is so inadequate as to warrant a recommendation of rejection of the bid based upon a lack of demonstrated responsibility on the part of the bidder.
- 3. Pursuant to the particular solicitation, the Director of PurchasingProcurement, after bid opening, may request additional information of the bidder concerning <u>histhe bidder's</u> responsibility to perform. The Director of <u>PurchasingProcurement</u> shall consider this and all other information gained prior to award recommendation.
- d. Notwithstanding Sections 2-54(c)(7)b. and c., a lack of conformity as to an issue(s) of responsiveness or responsibility that is non-substantive in nature may be considered a technicality or irregularity that may be waived by the Director of <u>PurchasingProcurement</u>.
- (\$200300,000.00) per annum shall be made to the lowest responsive, responsible bidder (or in the case of a revenue contract to the highest responsive. responsible bidder) and shall be effective upon issuance of a Contract by the Director of PurchasingProcurement. Awards in which the County is contracting to expend, reimburse, or receive revenues in an amount equal to or greater than twothree hundred thousand dollars (\$200300,000.00) per annum shall be made to the lowest responsive, responsible bidder (or in the case of a revenue contract to the highest responsive, responsible bidder (or in the case of a revenue contract to the highest responsive, responsible bidder) and shall be effective upon Board approval. The Board may reject any bid prior to issuance of an award. Recommended awards equal to or greater than the Mandatory Bid or Proposal Amount shall be posted at

739	a designated location(s) or on a designated website for a period of five (5) business
740	days. In the event only one (1) responsive, responsible bid is received, an award
741	may be made to the sole bidder or rebid or canceled as provided herein.
742	(9) Execution of Contracts. Execution of contracts shall be addressed in
743	accordance with Sections 2-53(d)-(h) and 2-54(f)(4).
744	(10) Changes After Award. The
745	a. For contracts executed and approved by the Director of
746	Purchasing Procurement, the Director of Procurement may authorize
747	decreases or increases to the authorized revenue or expenditure amount(s) of
748	a satisfactorily performing contract, including exempt and/or alternate source
749	contracts. for increased demand or usage up to ten percent (10%) and with
750	the Administrator's approval up to fifteen percent (15%): except that
751	increases of more than ten (10)fifteen percent (15%) to authorized
752	expenditure amounts which have reached or exceeded Two Hundred
753	Thousand Dollars (\$200three hundred thousand dollars (\$300,000.00) per
754	annum must be approved by the Board. After Board approval of an increased
755	authorized expenditure amount, the Director of Purchasing Procurement may
756	authorize additional increases of up to ten (10) percent-percent (10%) and
757	with the Administrator's approval up to fifteen percent (15%) of the
758	increased authorized expenditure amount. Authority to increase any
759	b. For contracts executed and approved by the Board, the Director of
760	Procurement may authorize decreases or increases to the authorized revenue
761	or expenditure amount(s) of a satisfactorily performing contract, including
762	exempt and/or alternate source contracts. for increased demand or usage up
763	to ten percent (10%) and with the Administrator's approval up to fifteen
764	percent (15%); except that increases of more than fifteen percent (15%) to
765	authorized expenditure amounts which have reached or exceeded three
766	hundred thousand dollars (\$300,000) but are less than five hundred thousand

767	dollars (\$500,000) per annum must be approved by the Contract Review
768	Committee. After Contract Review Committee approval of an increased
769	authorized expenditure amount, the Director of Procurement may authorize
770	additional increases of up to ten percent (10%) and with the Administrator's
771	approval up to fifteen percent (15%) of the increased authorized expenditure
772	amount. Any individual increase to a Board approved contract that is
773	predicated onequal to or exceeds \$500,000 must be approved by the
774	condition that all provisions of Board.
775	For contracts either approved by the original award, including Board
776	or by the SBE or Director of Procurement, the S/M/WBE requirements, shall
777	remain intact and unchanged. The Director of PurchasingProcurement may
778	approve extensions of delivery dates or performance time on all eontracts

or by the SBE or Director of Procurement, the S/M/WBE requirements, shall remain intact and unchanged. The Director of Purchasing Procurement may approve extensions of delivery dates or performance time on all contracts satisfactorily performing contracts, including exempt and/or alternate source contracts, to a maximum of three (3six (6) months provided that any changes to the existing authorized expenditure amount comply with the provisions of the this Procurement/Purchasing Code. After Board approval of an extension of delivery dates or performance time, the Director of Purchasing Procurement may authorize additional delivery dates or performance time extensions up to three (3six (6) months. Further, changes to the Contract, including exempt and/or alternate source contracts, may be made by the Director of Purchasing Procurement if considered minor or non-material in nature.

d. Should an awardee fail to perform or termination of the contract is necessary, the County has the option, to be exercised in the County's sole discretion, of awarding the contract to the next low bidder willing to enter into a contract with the County; provided that, the contract is within the initial award period as specified in the contract.

/94	e. The authority of Directors of the Construction Departments to make
795	monetary and time changes to construction and construction related contracts
796	shall be in accordance with the applicable County policies and procedures
797	that are consistent with the authority levels set out in this Section 2-54(c)(10).
798	(11) Termination of Contracts. Termination of contracts shall be addressed in
799	accordance with Sections 2-53(d) and (f).
800	(d) Formal Competitive Proposal Process. The following competitive proposal process
801	is applicable to Requests for Proposals and Invitations to Negotiate.
802	(1) If it is neither practical nor in the best interest of the County to procure a
803	good or service by a formal competitive bidding process, the Director of
804	PurchasingProcurement may determine that the use of a competitive proposal process
805	may be used-, utilizing either a Request for Proposal or an Initiation to Negotiate:
806	(1) a. Requests for Proposals. A Request for Proposal shall be issued
807	which shall include a scope of work and specifications for the purchase of goods
808	or services sought, and shall also include evaluation criteria to be used in
809	evaluating proposals. Terms and conditions included in a Request for Proposal
810	may include, but not be limited to, the requirement of insurance or surety.
811	b. Invitation to Negotiate. An Invitation to Negotiate shall be issued which
812	shall include a scope of work and specifications for the purchase of goods or
813	services sought, the evaluation criteria to be used in evaluation proposals, any
814	required terms and conditions, and, a statement to the effect that the County may
815	short-list one or more responsive proposers to negotiate the best value.
816	(2) Requests for Proposals and Invitation to Negotiate shall be noticed, and cancelled
817	or postponed, in accordance with Section 2-54(c)(2) and (5) hereinabove.
818	(3) Proposal submission Submission. Proposals should state the name and address of
819	the proposer on the outside of the envelope, package or container, and must be
020	manifold on laterathous the since and data and easter leavelers are 10-11-11-11-10-10-10-11-11-11-10-10-10-1

321	for Proposal. No proposal shall be accepted after such time and date or at any
322	location other than specified. Any proposals received later or at any location other
323	than specified shall be returned unopened to the proposer, if requested, at the
324	proposer's sole expense. The proposer shall be notified by the Purchasing
325	Department that the proposal was late and the proposer shall be given ten (10)
326	business days from the date of notification to request the return of the unopened
327	proposal. If no such request is received from the proposer within the designated
328	time frame, the Purchasing Department shall diseard the unopened and untimely
329	proposalor through electronic means (e.g., electronic submission) as specified in
30	the Request for Proposal or Invitation to Negotiate. Proposals received later than
31	the time and date or at a location other than specified shall be deemed non-
332	responsive.
333	(4) Proposal openingOpening. All proposals timely received shall be opened
34	internally by the Director of PurchasingProcurement or Designee. A list of
35	proposers that have submitted proposals in response to a Request for Proposal or
36	Invitation to Negotiate shall be recorded.
37	(5) Corrections, additions to, and withdrawal of proposals shall be addressed in
38	accordance with Section 2-54(c)(6) hereinabove.
39	(6) Proposal evaluation. Evaluation.
40	aThe County reserves the right to accept or reject any and all proposals. The
41	County further reserves the right to award to the responsive, responsible proposes
42	whose proposal conforms to the material requirements of the solicitation and is
43	determined to be the most advantageous to the County taking into consideration
44	the evaluation criteria set forth in the Request for Proposal- or Invitation to
45	Negotiate.
46	ab. Evaluation of the responsiveness of proposals shall be performed by the
47	Purchasing Procurement Department Evaluation of the responsibility of a

proposer shall be made by a selection committee and shall be based upon the

349	evaluation criteria as set forth in the Request for Proposal or Invitation to
350	Negotiate and upon any other relevant information obtained through the
851	evaluations process.
352	bc. Issues of responsiveness and responsibility shall be addressed in accordance
353	with Sections 2-54(c)(7)b., c. and d. hereinabove.

- ed. Upon concurrence by the Director of Purchasing Procurement, the selection committee may determine that it is not in the best interest of the County to award solely on the basis of initial proposals and may request oral presentations and/or utilize a "Best and Final Offer" process to further evaluate the proposals—for both Request for Proposals or Invitation to Negotiate.
- e. Shortlist for Invitation to Negotiate only. When utilizing an Invitation to Negotiate process, the selection committee may recommend to short-list one or more proposers to negotiate the best value for the County.
- Proposal awardAward. Upon recommendation by the selection committee, award shall be made to the responsive, responsible proposer whose proposal is in the best interest of the County, and shall be effective upon issuance of a contract by the Director of PurchasingProcurement. Awards in which the County is contracting to expend, reimburse, or receive revenues in an amount equal to or greater than twothree hundred thousand dollars (\$200300,000.00) per annum shall be effective upon Board approval. The Board may reject any proposal prior to issuance of an award. Recommended awards equal to or greater than the Mandatory Bid or Proposal Amount shall be posted at a designated location(s) or on a designated website for a period of five (5) business days. In the event only one (1) responsive, responsible proposal is received, an award may be made to the sole proposer or re-solicited or canceled as provided herein. Where consultants, contractors, or special masters are selected through a formal competitive proposal process and more than one (1) award and contract are issued, individual orders for projects may be assigned or awarded upon justification of availability, cost to

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877		perform the project, conflict of interest, and/or specific and necessary expertise of
878		the required consultant, Contractor, or Special Masterspecial master.
879	(8)	Execution of Contracts. Execution of contracts shall be addressed in accordance
880		with Sections 2-53(d)-(h) and 2-54(f)(4).
881	<u>(9)</u>	Amendments/ehangesChanges after awardAward. Amendments or changes after
882		award of the proposal shall be made in the same manner and in accordance with
883		Section 2-54(c)(910) hereinabove. Amendments to the contract may be made by
884		the Director of PurchasingProcurement if considered minor or non-material in
885		nature.
886	<u>(10</u>) Termination of Contracts. Termination of contracts shall be addressed in
887		accordance with Sections 2-53(d) and (f).
888	(e) R	equest for information <u>Information</u> .
889	(1)	A Request for Information is a non-competitive and non-binding process which
890		may be used to satisfy a needobtain comments, feedback, information or to
891		determine available sources reactions from potential vendors for needed goods or
892		services. The Request for Information shall specify a need or provide a description
893		of the goods or services, and shall provide vendors the latitude to develop goods
894		or services that will fulfill the County's need allow vendors the latitude to provide
895		feedback on best practices, industry standards, licensing requirements, technology
896		matters, etc. that may assist the County in determining what procurement method
897		is needed, if any, or assist the County in determining requirements or specifications
898		for a subsequent solicitation.
899	(2)	Public notice of the Requestopportunities for Requests for Information mayshall
900		be publishednoticed in a newspaper of general circulation or may be mailed
901		directly to potential vendors.accordance with Section 2-54(c)(2) hereinabove.
902	(3)	Based upon the statements of interest received from vendors responding to the

Request for Information, the County Department, upon approval from the Director

of PurchasingProcurement, may request a trial use of two (2) or more of the
products for a limited period of time. Upon receipt of the statements of interest or
at the end of the trial period for approved goods, the PurchasingProcurement
Department may initiate a competitive process for the goods or services. A Request
for Information shall not result in a purchase without a competitive or alternate
source selection process conducted by the PurchasingProcurement Department. If
goods or services are exempt, the Request for Information may be conducted by a
Construction Department or by a County Department, as applicable with the review
and approval of the Procurement Department; except that a Request for
Information for an exempt purchase under the CCNA statute is not subject to the
review and approval of the Procurement Department.

- (4) The PurchasingProcurement Department shall have unlimited use of the information included within the statements of interest submitted in response to a Request for Information. The County is required to comply with F.S. Ch. 119, Public Records Act, and therefore accepts no responsibility for the protection of the information submitted unless the vendor requests that privileged or confidential information be protected in the manner prescribed by law. The County shall have no further obligation to any vendor who furnishes information.
- 922 (f) Alternate source selection. Source Selection.

(1) Small purchases. Any purchase for an amount over the ____Decentralized Purchase Order Amount and (DPO). Any purchase for an amount less than the Mandatory Bid or Proposal Amountten thousand dollars (\$10,000) shall be made in accordance with the County policies and procedures promulgated by the PurchasingProcurement Department utilizing a Request for Quote or a Request for Submittal or other such procurement method authorized herein or in said policies and procedures. However, the Director. Such purchases must be non-repetitive and not otherwise within the scope of Purchasing has the sole discretionan existing contract. This purchase shall not be artificially divided or split so as to utilize the

932	Invitation for Bid process or the Request for Proposal process if the procurement
933	is complex; or for other sound reason, even though the specific good or service is
934	budgeted less than the Mandatory Bid or Proposal Amount. qualify under this
935	definition
936	(2)—_Sole source purchases.Source Purchases. The Director of
937	PurchasingProcurement may make or authorize the purchase of goods or services
938	without competitive solicitation when the Director of the County Department, or
939	designee Designee, has documented in writing and has provided information
940	supporting the fact, that the good or service requested is the only item that meets
941	their need and that the good or service is available through only one (1) source.
942	The Director of Procurement or Designee shall review and approve the request for
943	sole source designation.
944	(3) Proprietary purchases. The Director of Purchasing Upon receiving a request
945	for a Sole Source procurement, the Director of Procurement shall post a Notice of
946	Intent to Designate Sole Source on the County's vendor self-service website, for
947	goods and services that have not been the subject to a Request for Information
948	within the preceding six (6) months. The notice shall identify the goods and
949	services sought to be procured. Vendors shall have up to ten (10) business days
950	after the posting of the Notice to submit written explanation or other
951	documentation contesting that proposed designation as a Sole Source. The Director
952	of Procurement or designee shall consider such submittals and notify all submitting
953	vendors of the decision whether the procurement will be designated as a Sole
954	Source, which decision shall not be subject to objection, protest, or appeal under
955	this Procurement/Purchasing Code. Sole Source procurements may be effective up
956	to five (5) years, but annually the sole source procurement shall be certified by the
957	Procurement Department to verify that same sole source conditions exist.
958	(3) Proprietary Purchases. The Director of Procurement may make or authorize the
959	purchase of goods or services via a competitive solicitation when the Director of

the County Department, or Designee, has documented in writing that the good or
service is the only item that meets their need and that the good or service is
available through more than one (1) source.

- (4) Emergency purchases Purchases. The Director of Purchasing Procurement, upon receipt of written verification of the emergency circumstance by the Director of the County Department or Designee, may authorize emergency purchases. Emergency purchases must meet the definition provided for in section Section 2-52 above. Emergency purchases in which the County is to expend or to reimburse an amount of twothree hundred thousand dollars (\$200300,000.00) or more per annum shall be approved by the Board. However, in emergency circumstances where approval by the Board cannot be obtained in a timely manner, the Director of Purchasing Procurement may authorize a purchase (es) of twothree hundred thousand dollars (\$200300,000.00) or more provided that said purchase (es) and expenditure(s) of funds shall be presented to the Board for ratification as soon as possible following signature or approval by the _____Director of Purchasing Procurement.
 - (5) Purchases Off Contracts of Other Entities ("piggyback purchases").

 Notwithstanding any requirements of the this Procurement/Purchasing Code, the purchase of goods or services under contract with a federal, state or municipal government or any other governmental agency, political subdivision, or government-related association, may be piggybacked or purchased off contracts of other entities providing that:
 - The County Department, in its sole discretion, has determined that the piggyback purchase is deemed advantageous to the County;
- 984 b. a. The contractor extends the terms and conditions specified in the
 985 originating contract to the County and the County accepts the terms and
 986 conditions specified;

987	e. b. The goods or services available under the originating contract meet the
988	County's needs and specifications;
989	d. The quantity and specifications of the goods or services being purchased from
990	the originating contract do not substantially change the terms and conditions
991	specified in the originating contract, and unsubstantial increases or decreases
992	in quantity requested or rendered shall not invalidate any contract;
993	e. The County does not currently have a contract that can be utilized for the good
994	or service being requested by the County Department;
995	f. The County Department determines and documents with processing expense
996	estimates, pricing data and schedule implications that the utilization of the
997	piggyback purchase would likely result in a financial advantage to the County
998	g. Thec. The Procurement and County Department determines and documents
999	that the impact to local vendors is minimally negative or is a benefit to the
1000	County that positively outweighs any negative impact to local vendors;
1001	hd. There are no certified S/M/WBE vendors, with capacity, that can provide
1002	the service as required, and to the extent required by the County Department;
1003	ie. The originating entity utilized a competitive process similar to the County's
1004	as determined by the Director of Purchasing Procurement. However, this
1005	provision (ie) is not applicable to contracts procured or solicited by the State
1006	of Florida- or the Florida Sheriff's Association or the U.S. General Services
1007	Administration (GSA Schedules).
1008	(6) Cooperative purchases Purchases. The County may participate in, sponsor
1009	conduct, or administer a cooperative purchase with other government entities for
1010	the procurement of goods or services.
1011	(7) Direct purchases Purchases. Notwithstanding the provisions of the this
1012	Procurement/Purchasing Code, in the event that no bids, proposals, quotes
1013	responses or submittals are received, or that no responsive, responsible bids

proposals, quotes, responses or submittals are received, and the Director of PurchasingProcurement documents that no significant alteration in the specifications, qualifications, or terms and conditions can be made to encourage competition, the Administrator or Designee may authorize the Director of PurchasingProcurement to make a direct purchase of the goods or services from any vendor identified as being qualified and capable of meeting the original specifications. A direct purchase may be made for items for resale, that, subsequent to a market analysis, meet the definition of a sole source.

(8) — Prequalification.

a. Prequalification of vendors Vendors. Prospective vendors may be prequalified for specified types of goods or services when deemed advantageous to the County and when, regardless of whether the amount of each order for a good or service is less thanabove or below the County's Mandatory Bid or Proposal Amount. The method for submitting prequalification information and the information required in order to be prequalified shall be set forth in the applicable solicitation for prequalified vendors. All vendors deemed responsive and responsible shall be considered prequalified for the specific good or service. Once a vendor is prequalified, they are permitted to submit price offers and/or qualifications for each individual order for a good or service, or take turns via rotation, depending upon the language within the applicable solicitation. Projects over the Mandatory Bid Amount or Proposal Amount shall be advertised on the County's vendor self-service website in accordance with Section 2-54(c)(2) hereinabove.

b. Prequalification of Contractors by Construction Departments for Construction Services. A Construction Department may prequalify prospective construction contractors for specified types of trades or services. Work authorizations issued by Construction Departments to such prequalified construction contractors are not required to be less than the County's Mandatory

Bid or Proposal Amount. The Construction Department shall set forth in the
applicable solicitation for prequalified contractors the method for submitting
prequalification information and the information required in order to become
prequalified. All contractors deemed responsive and responsible shall be
considered prequalified for the specific trade or service. Once a contractor is
prequalified, the contractor is permitted to submit price offers for each work
authorization for construction depending on the language in the applicable
solicitation. Contractors will be allowed to qualify at any time and be added to the
prequalified list. Projects over the Mandatory Bid or Proposal Amount will be
advertised on the County's vendor self-service website in accordance with Section
2-54(c)(2) hereinabove. Newspaper advertisement may be required depending on
the estimated construction cost in accordance with Section 255.0525, Florida
Statutes, or as otherwise required by law.

- (9) Items for resaleResale. All applicable County Departments, working jointly with the Procurement Department, shall implement policies and procedures regarding the procurement of items for resale. The County Department, with Procurement's review and approval, shall conduct a thorough market research analysis of the available items for resale in order to determine the specific types of goods to be procured. A market analysis shall not result in the purchase of goods without a competitive or alternate source selection process conducted by the PurchasingProcurement Department.
- (10) Sales tax recovery program Tax Recovery Program for eonstruction Construction related purchases Purchases. Purchase orders for the purchase of goods, materials, or equipment in any dollar amount, additive or deductive, included in a Capital Improvement Project, and the corresponding change order Change Order required to implement those purchases, may be approved by the Director of Purchasing Procurement or by the Director of the

1069	appropriate Construction Department in accordance with the County's sales tax
1070	recovery program.

- 1071 (g) Informal competitive solicitation process. Competitive Solicitation Process. 1072 Solicitations for goods or services valued at less than the Mandatory Bid or Proposal Amount shall be made in accordance with policies and procedures established by the 1073 1074 Purchasing Procurement Department for Requests for Quotes and Requests for 1075 Submittals. However, the Director of Procurement has the sole discretion to utilize the 1076 IFB process or the RFP process or ITN process if the procurement is complex or for 1077 other sound reason, even though the specific good or service is budgeted less than the 1078 Mandatory Bid or Proposal Amount.
- 1079 (h) Waiver of requirements Requirements for competitive selection Competitive Selection

 1080 for professional and consultant services. Consulting Services. The Board may waive

 1081 the requirements for competitive selection and approve professional or consulting

 1082 services upon recommendation of the Administrator.
- 1083 (i) Peard Services. Peard ("Procurement/Purchasing Card") is a payment method used

 1084 by authorized County staff to buy directly from suppliers within pre-approved

 1085 authority levels and spending limits. The Procurement Department shall administer

 1086 and manage the County's peard program, including the development and

 1087 implementation of County policy and procedures for peard usage, and training for

 1088 the County's peard participants.

1089 Sec. 2-55. - Protested awards Awards.

1090 (a) Right to protest Protest. After posting of the recommended awardee, any bidder or
1091 proposer who is aggrieved in connection with the recommended award may protest in
1092 writing to the Director of Purchasing Procurement. The right to protest is limited to
1093 those procurements of goods or services solicited through an Invitation for Bid or a
1094 Request for Proposal, or Invitation to Negotiate. Recommended awards less than the
1095 Mandatory Bid or Proposal Amount cannot be protested. Notwithstanding the above,
1096 the Director of Purchasing County may, in his or her the sole discretion of the Director

- Notice of protest Protest. The protest shallmust be submitted received by the Director 1099 (b) of Procurement within five (5) business days after posting of the award 1100 1101 recommendation. The protest shall be in writing and shall identify the protestor and 1102 the solicitation, and shall include a factual summary of the basis of the protest- and 1103 shall include a protest bond of one thousand five hundred dollars (\$1,500) for solicitations less than five hundred thousand dollars (\$500,000) or a protest bond of 1104 1105 three thousand dollars (\$3,000) for solicitations equal to or greater than five hundred 1106 thousand dollars (\$500,000), which shall be remitted in the form of a money order, a 1107 certified check, a cashier's check, or a bank check payable to Palm Beach County. Such 1108 protest is considered filed when it is received and date/time stamped by the Department 1109 of Purchasing. Procurement. The date/time stamp of the Procurement Department shall 1110 control when determining whether the protest was received by the Director of 1111 Procurement within the time frame specified for the notice of protest. Neither the Director of Purchasing Procurement nor a special master shall consider any issue not 1112 1113 submitted in writing within the time frame specified for the notice of protest.
- 1114 (c) Authority to resolve Resolve. Protests filed in accordance with Section 2-55(b)

 hereinabove shall be resolved under the provisions of this Section.
 - (1) The Director of Purchasing Procurement shall have the authority to:
 - a. Uphold the Protest. The protest may be upheld based upon a violation of the provisions of this <u>Procurement/Purchasing</u> Code or of any other County Ordinance, resolution, policy, or procedure, or upon discovery of an irregularity or procedural flaw that is so severe as to render the process invalid. If the upholding of the protest will result in a change of the recommended awardee, a new recommended award shall be posted in accordance with Section 2-54(c)(8) and 2-54(d)(7) hereinabove. If the upholding of the protest will result in a cancellation of the protested solicitation, a recommendation to

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1125	uphold the protest and cancel the solicitation will be made to the
1126	Administrator, who may then direct the cancellation of the solicitation. If the
1127	protest is upheld, the Procurement Department shall return the protestor's
1128	bond to the protestor.
1129	b. Deny the Protest. If the protest is denied, the protestor has the right to request
1130	that the protest be referred to a special master in accordance with Section 2-
1131	55(c)(4) hereinbelow. If the protestor requests a special master, the
1132	Procurement Department shall retain the protestor's bond pending the
1133	outcome of the special master hearing. If the protestor does not request a
1134	special master, then the protestor's bond shall be forfeited.
1135	c. Refer the protest directly to a special master with no determination made by
1136	the Director of Purchasing, in accordance with Section 2.55(c)(4)
1137	hereinbelow. Procurement. In this instance, the Procurement Department shall
1138	retain the protestor's bond pending the outcome of the special master hearing.
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1139	(2) When a protest is filed by a certified S/M/WBE or where the protest involves an
 1139 1140	(2) When a protest is filed by a certified S/M/WBE or where the protest involves an S/M/WBE issue, the Director of the Office of EBO will act in conjunction with,
1140	S/M/WBE issue, the Director of the Office of EBO will act in conjunction with,
1140 1141	S/M/WBE issue, the Director of the Office of EBO will act in conjunction with, and with authority equal Procurement shall review the protest to determine whether
1140 1141 1142	S/M/WBE issue, the Director of the Office of EBO will act in conjunction with, and with authority equalProcurement shall review the protest to determine whether the protest involves an S/M/WBE or an S/M/WBE issue; if so determined, the
1140 1141 1142 1143	S/M/WBE issue, the Director of the Office of EBO will act in conjunction with, and with authority equalProcurement shall review the protest to determine whether the protest involves an S/M/WBE or an S/M/WBE issue; if so determined, the Director of Purchasing in arriving at the determination Procurement shall work in
1140 1141 1142 1143 1144	S/M/WBE issue, the Director of the Office of EBO will act in conjunction with, and with authority equalProcurement shall review the protest to determine whether the protest involves an S/M/WBE or an S/M/WBE issue; if so determined, the Director of Purchasing in arriving at the determination Procurement shall work in conjunction with the Director of the Office of EBO to be made in this step
1140 1141 1142 1143 1144	S/M/WBE issue, the Director of the Office of EBO will act in conjunction with, and with authority equalProcurement shall review the protest to determine whether the protest involves an S/M/WBE or an S/M/WBE issue; if so determined, the Director of Purchasing in arriving at the determination Procurement shall work in conjunction with the Director of the Office of EBO to be made in this step of resolve the processprotest. After reviewing the facts surrounding the issues
1140 1141 1142 1143 1144 1145	S/M/WBE issue, the Director of the Office of EBO will act in conjunction with, and with authority equalProcurement shall review the protest to determine whether the protest involves an S/M/WBE or an S/M/WBE issue; if so determined, the Director of Purchasing in arriving at the determination Procurement shall work in conjunction with the Director of the Office of EBO to be made in this step of resolve the processprotest. After reviewing the facts surrounding the issues raised in the written protest, the Director of Purchasing, Procurement and the
1140 1141 1142 1143 1144 1145 1146	S/M/WBE issue, the Director of the Office of EBO will act in conjunction with, and with authority equalProcurement shall review the protest to determine whether the protest involves an S/M/WBE or an S/M/WBE issue; if so determined, the Director of Purchasing in arriving at the determination Procurement shall work in conjunction with the Director of the Office of EBO to be made in this step of resolve the processprotest. After reviewing the facts surrounding the issues raised in the written protest, the Director of Purchasing, Procurement and the Director of the Office of EBO may make the determination to:
1140 1141 1142 1143 1144 1145 1146 1147	S/M/WBE issue, the Director of the Office of EBO will act in conjunction with, and with authority equalProcurement shall review the protest to determine whether the protest involves an S/M/WBE or an S/M/WBE issue; if so determined, the Director of Purchasing in arriving at the determination Procurement shall work in conjunction with the Director of the Office of EBO to be made in this step of resolve the processprotest. After reviewing the facts surrounding the issues raised in the written protest, the Director of Purchasing Procurement and the Director of the Office of EBO may make the determination to: a. Uphold the protest in accordance with Section 2-55(c)(1)ba. hereinabove.
1140 1141 1142 1143 1144 1145 1146 1147	S/M/WBE issue, the Director of the Office of EBO will act in conjunction with, and with authority equal Procurement shall review the protest to determine whether the protest involves an S/M/WBE or an S/M/WBE issue; if so determined, the Director of Purchasing in arriving at the determination Procurement shall work in conjunction with the Director of the Office of EBO to be made in this step of resolve the process protest. After reviewing the facts surrounding the issues raised in the written protest, the Director of Purchasing, Procurement and the Director of the Office of EBO may make the determination to: a. Uphold the protest in accordance with Section 2-55(c)(1)ba. hereinabove. b. Deny the protest in accordance with Section 2-55(c)(1)b. hereinabove.

1153	requirements are not met by the date certain, the protest will be upheld in
1154	accordance with Section 2-55(
1155	c)(1)b. hereinabove.
1156	e. Refer the protest to a special master-in accordance with Section 2-55(e)(4)
1157	hereinbelow, in those instances when a determination is not unanimous
1158	between the Director of Purchasing Procurement and the Director of the Office
1159	of EBO. In this specific instance, the protestor will be exempt from posting a
1160	protest bond.
1161	A protest process Procurement Department shall be set forth in the EBO Ordinance
1162	or the EBO PPM. retain the protestor's bond pending the outcome of the
1163	special master hearing.
1164	In the event that the County adopts an M/WBE Ordinance, any protest process
1165	shall be set forth by adopted Board policy.
1166	(3) The Director of Purchasing If the Director of Procurement upholds or denies the
1167	protest, then the Director of Procurement shall issue a written statement of the
1168	determination within a reasonable period of time. The written statement shall
1169	provide the general rationale for said determination and shall be provided to the
1170	protestor and to any other party to the protest. If the Director of Procurement reference
1171	the protest to a special master without making a determination, then the Director
1172	of Procurement will notify the protestor and any other party to the protest of the
1173	date and time of the special master hearing.
 1174	(4) Upon receipt of a denial of the protest, the protestor may request a hearing before
1175	a special master. The request for a hearing shall be in writing to the Director of
1176	PurchasingProcurement and shallmust be madereceived by the Director of
1177	Procurement within five (5) business days of issuance of the Director of
1178	Purchasing's Procurement's determination. The date/time stamp of the Procurement
1179	Department shall control when determining whether the request was received by
1180	the Director of Procurement within the time frame specified for a request for
1	

1181	hearing shall be accompanied by a protest bond of fifteen hundred dollars
1182	(\$1,500.00) which shall be remitted in the form of a money order, a certified check
1183	a cashier's check, or a bank check payable to Palm Beach County

- (5) At no time shall a protestor, party, or any other person, contact a special master regarding any issue pertaining to or involving the protest. Contact between the County and the special master shall be limited to scheduling and other administrative issues, including the provision and copying of public records pertinent to the protest.
- 1189 (d) Establishment of rules Rules. The Purchasing Procurement Department shall establish
 1190 rules and regulations by separate policy and procedure detailing the selection of special
 1191 masters, the protest process, and the conduct governing protest hearings.
- 1192 (e) Authority of special masters. Special Masters. Special masters shall have the
 1193 jurisdiction and authority to hear and decidemake recommendations on protests.
 - (1) The special master shall make a recommendation as to whether the protest should be upheld or denied.
 - violation of the provisions of this Procurement/Purchasing Code or of any other

 County Ordinance, resolution, policy, or procedure, or upon discovery of an irregularity or procedural flaw that is so severe as to render the process invalid. If the special master upholdsrecommends to uphold the protest, the special master shall either-make a recommendation to the Director of Procurement to either: a) change the recommended award and post a new recommended award or b) cancel the protested solicitation, or to cancel the award recommendation and post a new award recommendation after re evaluation based on the special master's determination of the facts in the case. In these instances, the Purchasing Procurement Department shall return the protestor's bond to the protester.

1208	(3) If the special master denies recommends denial of the protest, the special master
1209	shall recommend that the Director of Purchasing Procurement proceed with the
1210	posted award recommendation. In these instances, the protestor's bond shall be
1211	forfeited.
1212	_(4) In making contract awards for procurements in an amount equal to or greater
1213	than twothree hundred thousand dollars (\$200300,000.00) per annum, the Board,
1214	upon recommendation of the Director of Purchasing, may accept or reject the
1215	recommendation of the special master.
1216	(5) In making contract awards for procurements of less than twothree hundred
1217	thousand dollars (\$200300,000.00) per annum, the Director of
1218	Purchasing Procurement may accept the special master's recommendation or, if the
1219	Director of PurchasingProcurement determines the special master's
1220	recommendation is not in the County's best interest, the original award
1221	recommendation mayshall be referred to the Board for approval. At that time, the
1222	Board may accept or reject the recommendation of the special master.
1223	(6) Nothing contained herein shall limit or divest the Board of its authority pursuant

- (6) Nothing contained herein shall limit or divest the Board of its authority pursuant to F.S. Ch. 125, Pt. IV, as referenced in Section 2-51 of the this Procurement/Purchasing Code.
- (f) Stay of procurement during protests Procurement During Protests. Notwithstanding anything contained herein to the contrary, in the event of a timely protest, the Director of Purchasing Procurement shall stay the award of the contract unless the Director of Purchasing Procurement, with the advice of the County Attorney and after consultation with the County Department, makes a determination that the award of the contract without delay is necessary to protect substantial interests of the County.

Sec. 2-56. - Suspension and debarment Debarment.

(a) Authority. The Director of <u>PurchasingProcurement</u> may suspend or debar for cause the right of a vendor, contractor or subcontractor to be included in the renewal of an existing contract or any solicitation process, including a vendor, contractor or

6	subcontractor on an exempt contract, alternate source contract, or contract governed
7	by the PREM Ordinance; and any bid, proposal, submittal, or quote received from that
8	vendor, contractor or subcontractor shall be rejected. The Board shall have the power
9	to waive or lift such suspension or debarment.

- (b) Suspension and debarment Debarment. A vendor, contractor or subcontractor may be suspended for a period not to exceed two (2) years as determined by the Director of Purchasing Procurement, or may be permanently debarred. However, any suspension imposed pursuant to the provisions of subsections (b)(3) and (4) below shall be in effect during the pendency of the applicable proceeding, regardless of duration. A suspended or debarred vendor or contractor shall not bid or propose as a subcontractor during their suspension or debarment; and, a suspended or debarred subcontractor shall not bid or propose as a vendor or contractor during their suspension or debarment. A suspension or debarment may be based upon the following:
 - (1) Failure to fully comply with the conditions, specifications or terms of a contract with the County, including but not limited to the unilateral withdrawwithdrawal of a bid, quote, submittal, or proposal that has been received from the recommended awardee.
 - (2) Any misrepresentation in connection with a solicitation or any misrepresentation of fact upon which the County has based a decision, including but not limited to a misrepresentation by a vendor, contractor or subcontractor on a small business application, or a local preference affidavit.
- (3) Charged or convicted with the commission of a criminal offense as an incident to obtaining or attempting to obtain a public or private contract or subcontract, or in the performance of such contract or subcontract. If charges are dismissed or the vendor, contractor or subcontractor is found not guilty, the suspension or debarment shall be lifted automatically upon written notification and proof of final court disposition. However, nothing herein shall preclude the Director of PurchasingProcurement from imposing an additional suspension or debarment

1264	following said dismissal or finding of not guilty where the Director o
1265	PurchasingProcurement determines that the additional suspension or debarment is
1266	otherwise supported by the this Procurement/Purchasing Code. In such case, the
1267	suspended or debarred vendor, contractor, or subcontractor may avail themselve
1268	of the protest procedure set forth in subsection (de) below.

- (4) Charged or convicted for embezzlement, theft, forgery, bribery, falsification or destruction of records, receiving stolen property, or any other offense indicating a lack of business integrity or business honesty which currently, seriously, and directly affects responsibility as a County government contractor. If charges are dismissed or the vendor, contractor or subcontractor is found not guilty, the suspension or debarment shall be lifted automatically upon written notification and proof of final court disposition. However, nothing herein shall preclude the Director of PurchasingProcurement from imposing an additional suspension or debarment following said dismissal or finding of not guilty where the Director of PurchasingProcurement determines that the additional suspension or debarment is otherwise supported by the this Procurement/Purchasing Code. In such case, the suspended or debarred vendor, contractor, or subcontractor may avail themselves of the protest procedure set forth in subsection (de) below.
- (5) Any other cause the Director of <u>PurchasingProcurement</u> determines to be so serious and compelling as to materially and adversely affect the responsibility of a vendor, contractor or subcontractor, including but not limited to suspension by another governmental entity for substantial cause.
- (6) Violation of the ethical standards set forth in local, state or federal law.
- 1287 (7) Violation of a County Ordinance.

1288 (c) Decision. Upon a determination to suspend or debar a vendor, contractor or subcontractor, the Director of PurchasingProcurement shall notify the vendor, contractor or subcontractor in writing of the suspension or debarment along with the reasons for the action taken.

1292	(d) Finality of Decision. The suspension or debarment shall be final and conclusive
1293	unless the suspended or debarred vendor, contractor or subcontractor initiates protest
1294	proceedings. Protests shall be initiated under the procedures provided in Section 2-55
1295	hereinabove except that:
1296	(1) The preliminary review by the Director of Purchasing as set forth in Section 2
1297	55(c)(3) hereinabove will be waived.
1298	(2) The suspension or debarment shall be in effect pending result of the protest.
1299	(3) The allowable time for protesting the suspension or debarment shall be ten (10)
1300	calendar days after the date of notification of said suspension or debarment.
1301	(4) The Board, upon (e) Protest of Suspension or Debarment. Upon receipt of the
1302	notification of suspension or debarment, the vendor, contractor or subcontractor may
1303	submit a protest to the Director of Procurement.
1304	(1) Notice of Protest. The protest must be in writing to the Director of Procurement.
1305	must be received by the Director of Procurement within ten (10) business days of the
1306	issuance of the Director of Procurement's determination, must include a factual
1307	summary of the basis of the protest and must include a protest bond of three thousand
1308	dollars (\$3,000), which shall be remitted in the form of a money order, a certified
1309	check, a cashier's check, or a bank check payable to Palm Beach County. Such protest
1310	is considered filed when it is received and date/time stamped by the Department of
1311	Procurement. The date/time stamp of the Procurement Department shall control when
1312	determining whether the protest was received by the Director of Procurement within
1313	the time frame specified for the notice of protest. Neither the Director of Procurement
1314	nor a special master shall consider any issue not submitted in writing within the time
1315	frame specified for the notice of protest. The suspension or debarment shall be in effect
1316	pending the result of the protest.
1317	(2) Authority to Resolve. Protests filed in accordance with Section 2-56(e) hereinabove
1318	shall be resolved under the provisions of this Section.

1346	iii) Refer the protest directly to a special master with no determination made on
1347	the protest by the Director of Procurement and the Director of the Office of
1348	EBO.
1349	c. If the Director of Procurement upholds or denies the protest, then the Director of
1350	Procurement shall issue a written statement of the determination within a
1351	reasonable period of time to the protestor. The written statement shall provide the
1352	general rationale for said determination. If the Director of Procurement refers the
1353	protest to a special master without making a determination, then the Director of
1354	Procurement will notify the protestor of the date and time of the special master
1355	hearing
1356	d. Upon receipt of a denial of the protest, the protestor may request a hearing before
1357	a special master. The request for a hearing shall be in writing to the Director of
1358	Procurement and must be received by the Director of Procurement within five (5)
1359	business days of issuance of the Director of Procurement's determination. The
1360	date/time stamp of the Procurement Department shall control when determining
1361	whether the request was received by the Director of Procurement within the time
1362	frame specified for a request for hearing.
1363	e. At no time shall a protestor, party, or any other person, contact a special master
1364	regarding any issue pertaining to or involving the protest. Contact between the
1365	County and the special master shall be limited to scheduling and other
1366	administrative issues, including the provision and copying of public records
1367	pertinent to the protest.
1368	f. Under rules established under Section 2-55(d), the special master shall have
1369	authority to make a recommendation of the Director of Purchasing,to:
1370	i) Uphold the Protest. The special master may recommend that the protest be
1371	upheld and make a recommendation to the Director of Procurement to lift the
1372	suspension or debarment based upon a determination by the special master that
1373	grounds for suspension or debarment under Section 2-56(b) are not present. In

1374	this instance, the Procurement Department shall return the protestor's bond to
1375	the protester.
1376	ii) Deny the Protest. If the special master recommends denial of the protest, the
1377	special master shall recommend to the Director of Procurement that the
1378	suspension and debarment remain and not be lifted. In this instance, the
1379	protestor's bond shall be forfeited.
1380	g. The Director of Procurement may accept or the special master's recommendation
1381	or, if the Director of Procurement determines the special master's recommendation
1382	is not in the County's best interest, reject the recommendation of the Special
1383	Master. The decision of the Director of Procurement shall be final.
1384	Sec. 2-57 Vendor preferences Preferences.
1385	The PurchasingProcurement Department and the Construction Departments shall
1386	strictly comply with the EBO Ordinance, the EBO PPM, the Local Preference
1387	CodeOrdinance, and all pertinent County policies and procedures, to ensure that the vendor
1388	preferences are awarded in accordance with adopted Board policy-, to the extent permitted
1389	by state and federal law and regulations, including the terms of any state or federal funding
1390	agreements.
1391	Sec. 2-58 Conflict of interest Interest.
 1392	Special Masters. Special masters shall be subject to a policy and procedure
1393	implemented by the PurchasingProcurement Department relating to outside counsel
1394	conflicts of interest. In addition, the ethics rules promulgated by the Florida Bar pertaining
1395	to conflicts of interest shall apply. If a special master is unable to provide a fair hearing for
1396	any reason, the special master shall not accept the case and shall immediately notify the
1397	Director of Purchasing Procurement of the conflict. The Director of
1398	PurchasingProcurement shall reassign the case to a special master who does not have a
 1399	conflict with the case.

Sec. 2-59. – Construction Services.

fU1,	Construction Departments shall competitively solicit construction services pursuant
1 02	to F.S. Sec. 255.20 and other applicable laws including compliance with the bonding
103	requirements of F.S. Sec. 255.05 and the advertisement requirements of F.S. Sec. 255.0525.
104	Construction Departments are subject to all of the provisions of the
105	Procurement/Purchasing Code when soliciting construction services. In addition to the
106	procurement methods authorized elsewhere in this Procurement/Purchasing Code, this
107	section expressly allows contracts for construction management or construction manager
108	at risk services; design-build contracts; continuing, annual and pre-qualification contracts
109	solicited in accordance with County policies and procedures. Protests of construction
110	awards shall be subject to and processed under the procedures set out in Sec. 2-55 hereof.
111	Suspension or debarment of construction contractors shall be subject to and processed
112	under the procedures set out in Sec. 2-56 hereof.
113	Sec. 2-60. – CCNA Services.
114	Construction Departments shall solicit contracts for architectural, professional
115	engineering, landscape architectural or registered surveying and mapping services in
116	accordance with F.S. Sec. 287.055 and applicable County policies and procedures.
117	Sec. 2-61. – Automation Permitted.
118	Subject to all applicable laws, the procurement of construction and non-construction
119	goods and services may be conducted by electronic means or in electronic form upon the
120	development of policies and procedures by the Director of Procurement. The Director of
121	Procurement may develop procedures regarding identification, security, the use of digital
122	and electronic signatures and conversion of electronic forms and information into a
123	medium which permits inspection and copying.
124	The Director of Procurement may: 1) require vendors, contractors and
125	subcontractors to register by an electronic registration process, 2) electronically distribute
126	RFQs, RFSs, IFBs, RFPs, ITNs or any other solicitation documents and 3) authorize the
127	receipt of quotes, submittals, bids, proposals or any solicitation responses electronically.
128	Sec. 2-62. – Unsolicited Proposals.

429	(a) Submission. Private entities may submit unsolicited proposals for goods and services
430	to the Director of Procurement. Unsolicited proposals involving County owned real
431	property should be submitted to the Director, Facilities Development and Operations.
432	(b) Contents. Any unsolicited proposal must include:
433	(1) An application fee of twenty-five thousand dollars (\$25,000) in the form of cash.
434	cashier's check or other non-cancelable instrument; and
435	(2) Sufficient detail and information as set out in Section 255.065. Florida Statutes.
436	for the County to evaluate the proposal in an objective and timely manner.
437	(c) Board Notification. Upon receipt of an unsolicited proposal, the Director of
438	Procurement or the Director, Facilities Development and Operations, as applicable, will
439	notify the Board in writing of receipt of the unsolicited proposal. Any Board member may
440	request that the unsolicited proposal be placed on a future Board meeting agenda for a
441	determination of whether to reject the unsolicited proposal or whether to advise staff to
442	proceed with evaluation of the unsolicited proposal. If no request is received. County staff
443	may reject and not review the unsolicited proposal, or County staff may place the
444	unsolicited proposal on the next available meeting agenda for direction from the Board. If
445	placed on the next available Board meeting agenda, then the Board at such meeting may
446	by majority vote:
447	(1) Reject the unsolicited proposal; or
448	(2) Advise staff to proceed with evaluation of the unsolicited proposal.
449	(d) Evaluation. If so advised by the Board. County staff will evaluate the unsolicited
450	proposal and publish notice in accordance with the requirements of section 255.065,
451	Florida Statutes, and in accordance with any applicable County ordinances, policies and
452	procedures. If the initial application fee does not cover the County's costs to evaluate the
453	unsolicited proposal, the County shall request additional fees from the proposer. The

proposer must remit the requested additional amount within thirty (30) days of receipt of

the request or the County will stop review of the unsolicited proposal and recommend its

rejection by the Board.

1455

1457	(c) Prohibited Lobbying. The Cone of Silence prohibitions of Section 2-355 of the Lobbyist
1458	Ordinance apply to unsolicited proposals, and such prohibitions are in effect from the date
1459	on which the unsolicited proposal is received by the County and shall terminate at the time
1460	the Board, or its Designees as authorized in this Procurement/Purchasing Code, awards or
1461	approves a contract, rejects all proposals, or otherwise takes action which ends the
1462	solicitation process.
1463	(f) Rejection. If the unsolicited proposal is rejected by the County, County staff will notify
1464	the proposer of the County's decision and return the proposer's application fee. The County
1465	is not required to give a reason for its decision. The County reserves the right to determine.
1466	in its sole discretion, whether to reject or evaluate an unsolicited proposal. The rejection of
1467	an unsolicited proposal shall create no rights in the proposer and such decision shall not be
1468	subject to protest or appeal.
1469	(g) Nothing contained herein shall limit or divest the Board of its authority pursuant to
1470	F.S. Ch. 125, Pt. IV, as referenced in Section 2-51 of this Procurement/Purchasing Code.
1471	Secs. 2-5963—2-70 Reserved.
1472	Article 2. REPEAL OF LAWS AND ORDINANCES IN CONFLICT:
1473	All local laws and ordinances in conflict with any provision of this Ordinance
1474	are hereby repealed to the extent of any such conflict.
1475	Article 3. SEVERABILITY:

1476 If any provision, article, paragraph, sentence, clause, phrase, or work of this
1477 Ordinance is for any reason held by a court to be unconstitutional, inoperative, or
1478 void, such holding shall not affect the remainder of this Ordinance.

1479 Article 4. CAPTIONS:

The captions, sections headings, and section designations used in this
Ordinance are for convenience only and shall have no effect on the interpretation of
the provisions of this Ordinance.

1483 Article 5. SAVINGS CLAUSE:

Notwithstanding anything to the contrary, all provisions of the Palm Beach
County Ordinance No. 2005-062, as amended by Ordinance No. 2008-009,
Ordinance No. 2010-010, Ordinance No. 2015-004 and Ordinance No. 2018-022,

140/	which are counted in Sections 2-31 through 2-38 of the Paim Beach County Code,			
1488	are specifically preserved and remain in full force and effect for the limited purpose			
1489	of enforcing any alleged violations of said Code which occurred prior to its repeal or			
1490	amendment.			
1491	Article 6.	INCLUSION IN THE CO	DDE OF LAWS AND ORDINANCES:	
1492	The provisions of this Ordinance shall become and be made a part of the Code			
1493	of Laws and Ordinances of Palm Beach County, Florida. The articles and sections of			
1494	this Ordinance may be renumbered or relettered to accomplish such, and the word			
1495	"Ordinance" may be changed to "Section", "Article", or other appropriate word.			
1496	Article 7.	EFFECTIVE DATE:		
1497		The provisions of this C	ordinance shall become effective one hundred	
1498	and eighty (180) days after filing with the Department of State.			
1499	APPROVED and ADOPTED by the Board of County Commissioners of Palm			
1500	Beach Coun	ty, Florida, on this the	day of, 2024.	
1501				
1502	JOSEPH ABRUZZO		PALM BEACH COUNTY, FLORIDA, BY ITS	
1503	CLERK & COMPTROLLER		BOARD OF COUNTY COMMISSIONERS	
1504				
1505 1506	By: Deputy Clerk		By:, Mayor	
1507			,,	
1508	APPROVED AS TO			
1509	LEGAL SUFFICIENCY			
1510				
1511	By: Assistant County Attorney			
l512 l513	Assista	in County Attorney		
l514	EFFECTIVE DATE: Filed with the Department of State on the day of			
l515 l516		, 2024.	· · · · · · · · · · · · · · · · · · ·	
		. ZUZ4.		

ATTACHMENT 3

Presentation

Revisions to the County's Purchasing Code

Lead Departments: Purchasing / Facilities Development & Operations (FDO)

BCC Workshop Meeting February 27, 2024

Background

- The current Purchasing Code (Code) was enacted in 2015 by means of Ord. 2015-004, which in turn repealed and replaced Ord. 2005-062 (as amended by Ord. 2008-009 and 2010-010).
- The current Code was revised in 2018 (Ord. 2018-022) to incorporate the necessary references to the then recently adopted Equal Business Opportunity ordinance.
- Approximately 5 years ago, Staff started working on revisions to the Code; the proposed ordinance to revise the Purchasing Code reflects historical lessons learned and input gathered from all County departments.

Substantive Changes: General

- > Added language to:
 - ➤ allow for the Code to be referred to as either the "Purchasing Code" or the "Procurement Code";
 - ➤ to clarify that departments must only request procurements that are fully budgeted and appropriated by the Board of County Commissioners (BCC);
 - Clarify that the Code does not apply to procurement governed by the Property and Real Estate (PREM) Ordinance; and
 - to indicate that the generally accepted principles of public procurement are to be adopted and implemented.

Substantive Changes: Exemptions

> Clarified:

- ➤ that agreements with non-profits or government entities that are exempt from the Code are still subject to the PREM Ordinance;
- exemptions for subscriptions and copyrighted material;
- exemptions for training, events, conferences, summits, conventions, conference or programs of specific nature are subject to the approval of the Purchasing Director;
- ➤ that "recreational uses" includes "sports league management";
- types of legal services;

Substantive Changes: Exemptions (cont.)

- > Clarified:
 - that sponsorships are exempt but subject to County procedures;
 - the Consultants Competitive Negotiation Act (CCNA) exemption;
 - that the Purchasing Director must approve department PPMs on exempt purchases; and
 - In that exempt purchases above the Mandatory Bid Amount must be approved by the Purchasing Director or BCC, as applicable.

Substantive Changes: Exemptions (cont.)

► Moved:

- ➤ Decentralized Purchase Order (DPO) to be under "Alternate Source Selection".
- > Added exemption for:
 - grant funded payments under the federal micro purchase;
 - pilot programs for fuel/energy;
 - pharmaceuticals and medical supplies to be administered by County departments; and
 - > enhancements to proprietary software.

Substantive Changes: Exemptions (cont.)

- Deleted exemptions for:
 - procurement for constitutional officers;
 - procurement under the PREM Ordinance; and
 - concessions at airport facilities.

Substantive Changes: <u>Definitions</u>

> Clarified:

- Purchase Order (to list the types used by the County;
- Request for Information (to clarify its purpose as a non-binding, non-competitive process);
- Request for Proposals (for conciseness);
- Request for Quote (to indicate that price is the determining factor);
- Resource Manager (to state it is a joint responsibility and training requirements);
- Construction (and the authority of the Procurement Director to refer construction-related requests for procurement to a Construction Department);

> Clarified:

- Invitation for Bid (to indicate that price is the determining factor);
- Responsive Bid, Quote, Submittal or Response (for conciseness); and
- > Services (to indicate that construction is a type of services).
- > Added defined terms:
 - Centralized Purchase Order
 - Cone of Silence
 - Consultant/Contractor/Supplier/Vendor
 - > Contract Notice Purchase Orders

- > Added defined terms:
 - ➤ Contract Renewal
 - ➤ Contract Review Committee
 - Direct Special Payable Purchase Order (SPO)
 - Exempt Purchase Order (EPO)
 - Exempt Purchase
 - ► Invitation to Negotiate
 - Notice of Award Recommendation
 - > Pcard
 - Procurement
 - ➤ Utility Services

- > Revised definitions:
 - ➤ Decentralized Purchase Order (DPO) to raise amount from \$5,000 to \$10,000.
 - ➤ Mandatory Bid or Proposal Amount to raise amount from \$100,000 to \$150,000.

- > Deleted unused terms:
 - ➤ Glades Business
 - > Inspector General Fee
 - ▶ Living Wage Ordinance
 - >M/WBE
 - > Professional services
 - > Vendor

Substantive Changes: Organization

> Clarified:

- the duties of the Purchasing Director to include records management, vendor onboarding, pcard program, establishing training and certification standards, and assisting departments with Contract Administration; and
- the authority of the Construction Departments to follow statutory provisions regarding construction contracts and establish necessary procedures for procurement of same.

Substantive Changes: Organization (cont.)

- Procurement Department will conduct vendor onboarding, record management, and manage the pcard program; and
- authority for the Director of Procurement (and Construction Departments Directors) to terminate contracts (exempt included) of any amount, for or without cause.

Substantive Changes: Organization (cont.)

- > Increased:
 - Award of contracts by the Procurement Director (and Construction Department Directors) from less than \$200,000 to less than \$300,000.
 - As a result, the BCC will approve contracts \$300,000 and over (currently it is \$200,000 and over).
 - For context: the \$200,000 threshold has been in place since 2005; application of the Engineering News Record Building Cost Index translates into \$369,640 (in 2023).

Substantive Changes: Source Selection

> Clarified:

- ➤ language regarding the BCC's ability to renew contracts procured through competitive bidding or alternate source selection;
- language regarding late or incorrectly delivered bids being deemed non-responsive;
- the term Bid Opening (i.e., when and records management); and
- language for Bid Cancellation (i.e., triggers and authority to cancel).

<u>Substantive Changes:</u> <u>Source Selection (cont.)</u>

- ➤ language to clarify the authority of the Construction Department Directors to make monetary and time changes to construction contracts in accordance with County policies and procedures;
- section to address Termination of Contracts;
- Invitation to Negotiate as a Formal Competitive Proposal process;
- > DPO as an alternate source selection;
- requirement to post a Notice of Intent to Designate a Sole Source;
- > simplified the requirements for Piggyback Contracts;

<u>Substantive Changes:</u> <u>Source Selection (cont.)</u>

- ▶ language requiring posting of solicitations on the County's VSS website and to allow for additional public notice at the discretion of the Procurement Director;
- > language for correction of minor irregularities in bids;
- reference to Sec. 2-53(d)-(h) and 2-54(f)(4));
- ➤ language to clarify that if a contract is terminated within the initial award period, then the County may award to the next low bidder;

Substantive Changes: Source Selection (cont.)

- ➤ that pre-qualifications can be used for order over the Mandatory Bid or Proposal Amount as long as such as advertised on VSS;
- Prequalification of Contractors by Construction Departments for Construction Services;
- Inguage to allow the Procurement Director to use IFB, RFP, or ITN tools even if under the Mandatory Bid/Proposal amount; and
- that the Procurement Director will develop policies and procedures for pcard usage by County departments.

Substantive Changes: Source Selection (cont.)

>Increased:

- ➤ Mandatory Bid or Proposal Amount from \$100,000 to \$150,000;
- For contracts approved by the Director of Procurement: the authority of the Director of Procurement to approve contract increases **from 10% to 15%** (with the County Administrator's approval to go over 10%);
- For contracts approved by the BCC and which are less than \$300,000: the authority of the Director of Procurement to approve contract increases **from** 10% to 15% (with the County Administrator's approval to go over 10%);

Substantive Changes: Source Selection (cont.)

- > Increased:
 - For contracts approved by the BCC between \$300,000 and \$500,000: the authority of the CRC to approve increases up to 15%;
 - For contracts approved by the BCC or the Director of Procurement, the authority for the Director of Procurement to extend the contract time from 3 months to 6 months; and
 - The requirements for BCC approval/ratification of Emergency Purchases from \$200,000 to \$300,000.

Substantive Changes: Source Selection (cont.)

> Deleted:

- ➤ language that required all conditions to remain unchanged, including SMWBE when extending term or increasing expenditure; and
- > the term Small Purchases (covered under Informal Solicitations).

Substantive Changes: Protested Awards

> Clarified:

- ➤ that protest must be received by the Procurement Director within the specified time and that the date/time stamp of the Procurement department controls; and
- > the section regarding the BCC accepting or rejecting the Special Master recommendation.

<u>Substantive Changes:</u> Protested Awards (cont.)

> Added:

- requirement for a protest bond to be filed with the initial protest (rather than only at the time of request of a special master); and
- Inguage regarding when the bond will be returned and when it will be forfeited.

> Increased:

the protest bond based on a sliding scale from \$1,500 to \$3,000.

<u>Substantive Changes:</u> Protested Awards (cont.)

- > Redrafted:
 - > the section related to authority of the Special Master.
- > Deleted:
 - no longer applicable language regarding M/WBE ordinances.

Substantive Changes: Suspension and Debarment

> Added:

Inguage authorizing the Procurement Director to suspend or debar vendors under exempt contracts and under contracts governed by the PREM Ordinance.

> Redrafted:

process for vendor protest of suspension or debarment.

Substantive Changes: New Sections

- > Ethical Standards in Procurement
- ➤ Construction Services
- > CCNA Services
- > Automation Permitted
- ➤ Unsolicited Proposals

Effective Date

If adopted, Staff is recommending that the new Purchasing Code be effective in 180 days to allow time for the associated revisions to County policies and procedures.

Stakeholder Outreach

- > Staff engaged with the following key stakeholders:
 - > Infrastructure Surtax Oversight Committee
 - > PBC Chamber of Commerce
 - > EBO Advisory Committee
 - > Associated General Contractors of America
 - > Hispanic Chamber of Commerce
 - > Economic Council
 - ➤ Black Chamber of Commerce
 - > FL Hispanic American Chamber of Commerce

Request for Board Direction

- > Staff requests Board direction regarding:
 - > the proposed revisions to the Purchasing Code; and
 - if to advance the proposed ordinance to the next procedural step: preliminary reading and public hearing.

Revisions to the County's Purchasing Code

Lead Departments: Purchasing / Facilities Development & Operations (FDO)

BCC Workshop Meeting February 27, 2024