# PALM BEACH COUNTY **BOARD OF COUNTY COMMISSIONERS** WORKSHOP SUMMARY

Meeting Date:	February 27, 2024
Department:	Facilities Development & Operations

# I. EXECUTIVE BRIEF

Title: Governmental Center Renewal/Replacement project overview

Summary: On January 23, 2024, during a regular meeting of the Board of County Commissioners (Board) and while addressing commissioner comments as to the possibility of relocating the County's Governmental Center (GC) to the Westgate area, the Board directed Staff to provide a report on the matter of the status of the GC Renewal/Replacement project (Project), including all associated supporting documentation. This workshop item builds on a Staff Report dated January 30, 2024 and sent to the Board on February 1, 2024, seeks to fulfill Board direction, and requests direction regarding whether or not to proceed with Project implementation in its current version, or a variation thereof. (FDO Admin) District 7/Countywide (MWJ)

Background & Policy Issues: The evolution of the Project is better understood in the context of its historical development. Therefore, a succinct overview of material considerations related to the same follows.

# Facility Overview and Early Board Direction

The GC is a County-owned facility located at 301 N. Olive Avenue, West Palm Beach, which opened for operations in 1984 and originally housed approximately 500 employees. When it opened for business, the GC served to centralize general government operations that had been previously dispersed throughout the County. Since its dedication in 1984, the 12-story, approximately 300,000 square foot facility has drastically increased its mission in supporting a multitude of governmental and public functions. The building currently houses the Board of County Commissioners, County Administration, Channel 20, Clerk & Comptroller, County Attorney, Financial Management & Budget, Property Appraiser, Public Affairs and Tax Collector, amongst other County departments and constitutional offices.

The operational relevance of the GC is better understood in the context of the historical decisions that led to selection of its current siting. In the 1980s, the Board made three key decisions that to date continue to steer County facilities planning efforts: 1) siting of the Main County Courthouse (MCCH) in downtown West Palm Beach; 2) siting of the Governmental Center (GC) in downtown West Palm Beach; and 3) the provision of countywide general government services out of the Airport Center complex. The previously referenced master plans were drafted by Staff in 1994 based on said assumptions and approved by the Board in a series of workshops. Attachment 2 includes a copy of a 2006 Workshop Item updating the Board on the three master plans.

#### **Continued on Page 3**

#### Attachments:

- Location Map 1.
- 2. July 18, 2006 Workshop Item (#3)
- 3. Updated ROMs from Netta
- 4. Westgate boundary map
- 5. List of County-owned real estate in Westgate
- 6. Presentation

Recommended By: **Department Director** 

**Approved By:** 

**County Administrator** 

# II. FISCAL IMPACT ANALYSIS

# A. Five Year Summary of Fiscal Impact:

Fiscal Years	2024	2025	2026	2027	2028	
Capital Expenditures Operating Costs External Revenues Program Income (County) In-Kind Match (County	<u>\$10M</u>	<u>\$11M</u>	<u>\$15M</u>	<u>\$11.5M</u> 		
NET FISCAL IMPACT	<u>\$10M</u>	_\$11M	<u>\$15M</u>	<u>\$11.5M</u>	<u>N/A</u>	
# ADDITIONAL FTE POSITIONS (Cumulative)	<u>N/A</u>	<u>N/A</u>	<u>N/A</u>	_N/A_	<u>N/A</u>	
Is Item Included in Curren Is this item using Federal F Is this item using State Fun	unds?		Yes Yes Yes	<u>X</u> No No No	X X	
Budget Account No: H	Fund <u>3950</u>	) Dept.	<u>411</u> Un	it <u>Q011</u>	Object	<u>Varies</u>

# B. Recommended Sources of Funds/Summary of Fiscal Impact:

To date \$32M has been allocated per the IST Project Plan, and an additional \$37.5M is scheduled to be allocated over the approaching three fiscal years per that same Plan. The fiscal impact of this item will be dependent on the outcome of the Workshop.

С. Departmental Fiscal Review:

III. <u>REVIEW COMMENTS</u>

# A. OFMB Fiscal and/or Contract Development & Control Comments:

2-15-2024

Contract Development and Control

B. Legal-Sufficiency: 124 129 Assistant County Attorney

C. Other Department Review:

Department Director

This summary is not to be used as a basis for payment.

#### **Background & Policy Issues (cont'd):**

#### Renewal/Replacement(R/R) Project Overview

In 2014, the GC reached the 30-year mark of uninterrupted operations, warranting the inclusion of a major renewal/replacement effort for building systems as part of the proposed project list to be funded through the Infrastructure Sales Tax (IST). In submitting the Project for inclusion in the project list to be funded with IST funds staff provided the following description: "*This project includes the replacement of all building systems for five floors (less the envelop) including HVAC, plumbing, electrical, ceiling and lighting, back-up power, flooring, and painting. The work will include renovations to increase functionality of key areas of the building. The cost of this project includes the creation of temporary operating spaces to sustain continuous operations during the various phases of the work.*" At the time (2016) the estimated project cost was \$26M. The projects proposed by County Staff for inclusion in the IST project plan were vetted by outside consultants, all of which issued comprehensive reports. Estimates included as part of the proposed plan were based on the information available at the time; formal design had not taken place. The IST was approved in 2016 along with its proposed project plan. The Project was funded at \$26M with funding becoming available in FY22 and FY23.

Through 2021, staff worked on updating the estimates included in the approved IST project plan. On January 4, 2022, the Board approved a re-estimated IST project plan. As it relates to the Project, design had not been undertaken and staff relied on comparable data from the PBSO Headquarters (HQ) R/R project to estimate overall project cost. As a result, the funding request was revised to \$69.5M. Through the annual budget approval process, the description/scope for the Project was revised to reflect the comprehensive extent of work needed to renovate a building approaching 40 years in service.

On July 11, 2021, staff advertised a request for proposals (RFP) in order to retain design professional consulting services for the Project. Procurement of the services was conducted as per Countywide PPM CW-O-048. Six firms responded. Shortlist and final selection meetings were held in September and November 2021, respectively, resulting in a recommendation to award to Netta Architects, LLC (Netta).

On July 12, 2022, staff recommended approval (via regular item) of a contract with Netta to provide architectural/engineering services for the Project. Following staff's presentation, the Board engaged in thorough discussion regarding the Project's scope of work, which included the nature of the programming effort, a request for a comprehensive condition assessment, the possibility of building a new facility, and the extent of the remaining County-owned real estate holdings in Downtown West Palm Beach. Following discussion by the Board, the contract with Netta was approved.

On October 17, 2021, staff advertised an RFP in order to retain construction management at risk (CMR) services. Procurement of the services was conducted as per Countywide PPM CW-O-092. Four firms responded. Shortlist and final selection meetings were held in January and February 2022, respectively, resulting in a recommendation to award to The Weitz Company, LLC (Weitz). On December 6, 2022, Staff recommended approval of a contract with Weitz to provide CMR services for the GC R/R project.

Following Board direction, on February 7, 2023, staff recommended and the Board approved, authorizing the County Administrator or its designee, which in this case was the Director of Facilities Development and Operations (FDO), to execute an amendment to the contract with Weitz to renovate the flooring on the 12<sup>th</sup> floor of the GC.

On July 11, 2023, following prior Board direction given in July 2022, staff returned to the Board with the findings of the GC's structural assessment and based on same, recommended approval of the next phase of the design effort (i.e., programming). Staff notified the Board that overall, the building was in good condition, had served its intended purpose in the time that it has been in service, and could be assumed as able to continue to do so for the same use and occupancy. Staff representations summarized the findings of Netta and its consultants. At the meeting, the Board directed staff to expand the analysis of the scope of work to include the possibility of expanding the facility atop of the 6<sup>th</sup> floor exterior patio. At that same meeting, staff recommended and the Board approved, the design services required to proceed with the interior renovation of the 4<sup>th</sup> floor of the GC which currently houses the Information Systems Services (ISS) Department.

In September 2023, staff initiated engagement with all stakeholders that operate within the building. An architectural programming space requirements questionnaire was distributed. In October and November 2023, individual visioning sessions were held with each commissioner. On November 28, 2023, during a Workshop meeting regarding capital projects, staff notified the Board of an increase of the implementation cost of various capital projects. Included in Facilities Development and Operations' (FDO) presentation (i.e., a shortfall of \$132M) was an allocation of an additional \$33.7M for the Project. The increase in implementation cost reflected the impacts of escalation experienced since January 2022, as well as the expanded project scope.

#### Renewal/Replacement(R/R) Project Current Status

As of this Workshop item, Netta is completing the architectural programming phase of the Project; conceptual drawings are yet to be developed. Construction drawings for the 4<sup>th</sup> floor ISS renovation at are 95% completion. The flooring renovation on the 12<sup>th</sup> floor has been completed.

#### Renewal/Replacement(R/R) Project Encumbrances/Expenses

Encumbrances as of January 23, 2024 amount to \$627,590.15, of which \$414,818.35 have been expended. An additional \$92,432.49 has been expended towards Staff and project management fees. As of January 23, 2024, the total encumbrances/expenses amount to \$720,937.68.

## GC R/R Compared to Building New

On July 11, 2023, when staff returned to the Board with the results of the findings of the GC's structural assessment and, given the same, a recommendation to proceed to the next phase of design (i.e., programming), staff notified the Board that Netta had provided a rough order of magnitude (ROM) of \$178M to build a new 310,000sq.ft. office building to house GC operations. In preparing the Staff Report that was sent to the Board on February 1, 2024, and with the programming exercise approaching completion, staff requested Netta to confirm if said ROM remained valid. Updated analysis were included as attachment to the Staff Report and have been even further refined to include estimates for site parking comparable to GC, furniture, fixtures and equipment (FFE) and soft costs (e.g., permit fees, design fees). See Attachment 3. Please note that the ROM for new construction does not include real estate costs, staff costs or inflation for future conditions.

## Related Initiatives Implemented to Facilitate Project Implementation

On May 5, 2020, staff recommended and the Board approved, an agreement for the lease of 31,500sq.ft. of office space to temporarily relocate Palm Beach County Sheriff's Office (PBSO) operations while the PBSO HQs building was undergoing its own R/R project. Said lease included an extended term to support the relocation necessary to proceed with the Project. Through the lease and in order to prepare the facility for County occupancy (first by PBSO staff and later by GC staff), the County agreed to fund \$1.31M in landlord's actual costs and receive up to \$1.28M in rent credits payable over 60 months. The 60-month term expires on May 4, 2025 and as of this Workshop item, the County has recouped \$767,481.53 in rent credits.

On September 15, 2020, staff recommended and the Board approved, an Interlocal Agreement with the City of West Palm Beach (City) which, amongst other matters, provided for amending the City's land development regulations to provide for the reconstruction of the GC in the event of destruction, and for the transfer of development rights equivalent to 110,000 square feet for the County to use on Block D (i.e., 4<sup>th</sup> street parking lot) in the future to fulfill forecasted programming needs. In consideration for the transfer of development rights (TDRs) and the ability to reconstruct the GC, the County conveyed at no cost to the City forty-five (45) County-owned lots within the City's golf course which in aggregate represented approximately 2.59 acres.

On June 7, 2022, staff recommended and the Board approved, the Final Report of the Palm Beach County Judicial Facilities Master Plan update, which amongst other matters provided judicial facilities needs projections into year 2040 and allocated use of Block D for the eventual construction of a new judicial facility to house family and juvenile courtrooms along with office space for the Judicial Partners (including the entirety of the Office of the Public Defender).

On December 6, 2022, the Board approved a lease extension for the existing Supervisor of Elections (SOE) warehouse in Riviera Beach. The lease extension (through December 31, 2026) was intended to provide for the continued support of SOE operations until its relocation to the new SOE Production Facility (currently approaching the end of construction) and upon vacating by the SOE, transition into a dual warehouse use by the County's Fire Rescue and FDO departments. The latter intended to accommodate the equipment and files storage necessary during the relocation of GC occupants as a result of the Project.

# Westgate and Real Estate Holdings

Westgate is a designated Community Revitalization Area (CRA) and primarily residential in nature. See Attachment 4 for the Westgate boundary map. County-owned real estate in Westgate of sufficient acreage as would be required to build a new GC is limited and falls in one of three categories: 1)

Department of Airport's (DOA) property (unimproved), 2) public parks, and 3) improved sites. See Attachment 5 for a full list of County-owned real estate in the Westgate CRA. The remaining real estate of sufficient acreage to accommodate a new GC is in private ownership.

The existing DOA property has been retained for future airport purposes, including relocation of the airport's maintenance compound. This will allow the ability to make additional aviation facilities/land available. Future airport uses must be in close proximity of the airport. Furthermore, DOA's property is restricted to airports-related uses and its disposition subject to federal regulations. Therefore, if the Board were to direct Staff to pursue construction of a new GC facility on DOA property, disposition of same will require prior approval by the Federal Aviation Administration (FAA) and compensation at fair market value. Amongst other matters, to obtain FAA's approval, the County will be required to show that the subject property is not required for current or future airport operations and that the disposition of the same, will not negatively affect the airport. Staff notes as well, that a portion of the property at the end of Runway 14/32 is within the runway protection zone (RPZ) and cannot be used for any other purpose other than dry retention. DOA property in the vicinity of the airport is subject to height limitations so as not to interfere with its operations.

If the Board were to direct staff to pursue siting of a new GC facility on a privately-owned site, acquisition of the required real estate will be required. If the Board were to direct staff to explore a public-private partnership, disposition or exchange of the current GC and associated real estate or a similar contractual framework, a public competitive procurement will be required.

#### County Seat

Currently, the County's seat is West Palm Beach. During the aforementioned January 23, 2024 Board regular meeting, the Board asked Staff to report back in the County Seat could be extended outside the municipal limits of West Palm Beach. Section 138.12, Florida Statutes provides: "The board of county commissioners of any county may expand the geographical area of the county seat of its county beyond the corporate limits of the municipality named as the county seat by adopting a resolution to that effect at any regular or special meeting of the board. Such a resolution may be adopted only after the board has held not less than two public hearings on the proposal at intervals of not less than 10 or more than 20 days and after notice of the proposal and such meetings has been published in a newspaper of general circulation in the county. However, nothing herein shall be deemed to extend the boundaries of the municipality in which the county seat was previously located or annex to such municipality the territory added to the county seat." Therefore, the Board may expand the limits of the County Seat as it determines appropriate as long as it follows the statutorily required process.

## Miscellaneous Matters for Consideration by the Board

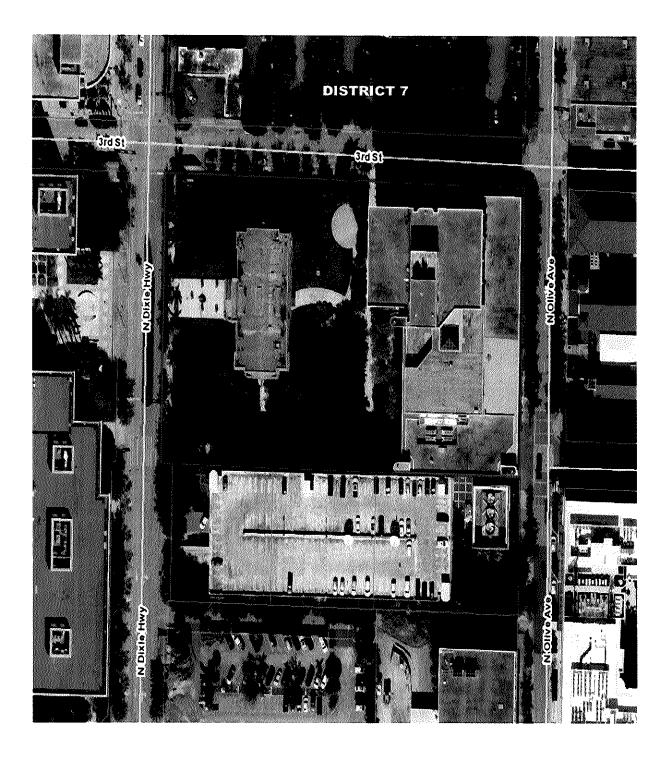
For the past years, due to the impending Project implementation, staff has been intentionally delaying (when possible and without impact to operations) required renewal/replacement work at GC as to pursue the most efficient use of public funds and avoid loss resulting from future work or direction. Staff expected that Netta would complete design in approximately one year after completion of the programming phase, allowing for permitting and construction to proceed immediately thereafter. If the Board were to direct Staff to pursue a different course as it relates to the GC, until said new path comes to fruition and depending the time is takes for it to do so, Staff will be required to invest in additional maintenance and upkeep of the facility in order to ensure continuity of operations.

The parcel on which the GC is sited is shared by the Historic Courthouse (HCH); the latter of which is subject to a restrictive covenant tied to grant funding for its past renovation to historic specifications. If the Board directs Staff to pursue any course of action that entails disposition of the GC facility, Staff will require further direction as if to include the HCH in the transaction. In determining if to include the HCH, Staff recommends the Board also takes into consideration that the HCH qualifies as a Transfer of Development Rights (TDRs) sending site. Staff estimates that the TDRs associated with the HCH portion of the property to be the equivalent of approximately 180,000sf.; a comprehensive analysis would need to be completed following direction from the Board to further refine this figure and fully inform the approach forward. Staff will also require direction if to include the GC Garage, which abuts the GC parcel but is sited on three separate parcels, and supports GC operations.

If the Board directs staff to pursue acquisition of a privately-owned site in Westgate for the construction of a new GC, public ownership will remove the acquired parcel from the tax rolls thereby reducing the CRA's income stream. If the Board directs staff to pursue any approach that does not entail renovation of the existing GC, all contracts currently in place for the Project will need to be terminated for convenience. New contracts will need to be procured in a manner and scope responsive to direction provided by the Board.

# LOCATION MAP

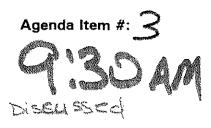
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# ATTACHMENT #1

# ATTACHMENT 2 July 18, 2006 Workshop Item (#3)

# PALM BEACH COUNTY BOARD OF COUNTY COMMISSIONERS



#### WORKSHOP SUMMARY

Meeting Date: July 18, 2006 (9:30AM)

**Department: Facilities Development & Operations** 

## I. EXECUTIVE BRIEF

# Title: COUNTY FACILITIES (DOWNTOWN, GOVERNMENT HILL AND AIRPORT CENTER) MASTER PLAN UPDATES.

Summary: In a series of workshops in 1994, the Board updated three facility Master Plans (Downtown, Government Hill and Airport Center) and created four additional master plans for multi-tenant campuses. Since that time, the Board has been implementing the acquisitions, dispositions and capital improvements necessary to implement the Master Plans. The only one of the three Master Plans that was required to be re-visited in the future was the Government Hill Master Plan pending the finalization of siting, funding and relocation of the Health Department from the County's Government Hill property. While the agreement between the County and the State for the funding and relocation of the Health Department was executed in 2001, the date and actual new location of the Health Department was not known until recently. As a result, Staff is presenting this workshop at this time to update the Government Hill Master Plan. In order to update the Government Hill Master Plan, the downtown Master Plan as well as that of Airport Center must be updated simultaneously. The updates to the Master Plan will also provide the information necessary for the Board to consider land proposals which are periodically forwarded to the BCC with respect to these County-owned properties such as the proposal for the West Palm beach Transit Oriented Development.

**Background and Policy Issues:** The Downtown Master Plan, Government Hill Master Plan and East Central Regional Service Center Master Plan Update Report discussed the issue in depth.

#### Attachments:

1. Downtown Master Plan, Government Hill Master Plan and East Central Regional Service Center Master Plan Updates - Project Space Needs through 2025 +

Recommended by:	Among Worf	7/12/06	
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Approved by:	have		
	County Administrator	Date	
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# A. Five Year Summary of Fiscal Impact:

Fiscal Years	2006	2007	2008	2009	2010
Capital Expenditures		-0		0	0
Operating Costs	0	0	-0-	-0-	0
External Revenues	0-	0	0	-0-	-0
Program Income (County)		0	-0-	-0-	-0
In-Kind Match (County)		-0-	-0-	-0-	-0
NET FISCAL IMPACT	0	-0-	-0-	-0-	-0-
# ADDITIONAL FTE POSITIONS (Cumulative)		<u></u>		<b></b>	
Is Item Included in Current B	udget? Yes	No			
Budget Account No: Fund Reportin	Departi g Category		Jnit	Object	
B. Recommended Sources o	f Funds/Sumr	nary of Fiscal	Impact:		
C. Departmental Fiscal Revi	ew:			<del>.</del>	
	III. <u>Re</u>		ENTS:		
A. OFMB Fiscal and/or Co	ontract Develo	opment & Cor	ntrol Commer	nts:	
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Contract Dev. and Control

B. Legal Sufficiency:

**Assistant County Attorney** 

OFMB

C. Other Department Review:



# Downtown Master Plan, Government Hill Master Plan, and East Central Regional Service Center Master Plan Updates - Projected Space Needs Through 2025 +

In the 1980's, the Board of Commissioners made three significant decisions impacting its facilities future with its decision to; 1) construct the Governmental Center in downtown West Palm Beach ("Downtown"), 2) locate the Main Courthouse in the Downtown, and 3) locate the hub of countywide general government services at the East Central Regional Services Center ("Airport Center", see Map 1 for all properties). While Downtown is commonly known as the county seat, another County-owned property in downtown West Palm Beach plays a role in the future master plan for the County and that is known as the Government Hill property. For the purposes of this report, the Downtown and Government Hill properties are collectively referred to as the "County Center." With the significant facilities growth during the last 20+ years which included the creation and expansion of branch and satellite services, the decisions that; 1) the Downtown would be the home of the main offices of the Board of County Commissioners, the constitutional officers and the court system, and 2) that Airport Center would be the home of general government services, have together been the most basic and overriding factor in all facilities planning decisions.

In a series of workshops in 1994, the Board updated the three Master Plans which are the subject of this report (Downtown, East Central Regional Service Center, and Government Hill, collectively known as "Master Plans" in this report) and created four additional for the various multi-tenant campuses. Since that time, the Board has been implementing the acquisitions and dispositions necessary to implement the Master Plans. The only Master Plan that was required to be re-visited in the future was the Government Hill Master Plan pending the finalization of siting, funding and relocation of the State/Department of Health from the County's Government Hill property. While the agreement between the County and the State for the funding and relocation of the Health Department from Government Hill was executed in 2001, the date and actual new location for the Health Department was not known until recently. As a result, Staff is bringing this report to the Board at this time to update the Government Hill Master Plan. In order to update the Government Hill Master Plan as well as that of the East Central Regional Service Center must also be updated simultaneously.

This report projects the overall space and facility needs for the entities that currently have their main offices in the Downtown, East Central Regional Service Center and Government Hill Properties through the Year 2025 and beyond, provide general information about development potential and property valuation for the purposes of determining whether the Master Plans need an update or modification and as such set forth the necessary actions required to continue implementation of the master plans.

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It is important to note that implementation of the County's Property Master Plans have been successful in identifying and preserving land necessary for long term growth and being able to accommodate changes in the service delivery patterns throughout the County. Only once in the last 20 years has the County made a significant modification of its plans and that is with move of various uses from Section 6 to Vista Center. While that move is generally considered successful from various perspectives, it can not be compared to the magnitude of a decision which would change the three Master Plans discussed herein. In the case of the County Center, there is a historic presence in the current location, the current location is perceived as geographic center of coastal Palm Beach County and acts to recognize the County's role in both the unincorporated and municipalities, and the unavailability of properties with significant amounts of non-residential development potential; all of which lead to much narrower siting criteria and high risk associated with a modification to the Master Plans.

# 1.0 Background Information

## 1.1 Property Information

#### 1.11 Downtown Property

The Downtown Property consist of five blocks of various sizes; 1) Judicial Center Parking Garage Block, 2) Judicial Center Block, 3) Criminal Justice Building Block, 4) Block D, and 5) Government Center Block. These properties are shown on Map 2.

1.111 Judicial Center Parking Garage Block. This 6.21 acre block is bounded by Baynan Blvd on the south, Rosemary Ave on the west, 3<sup>rd</sup> Street on the north and the FEC Railroad on the east. There is an elevated pedestrian bridge connecting this Block to the Judicial Center Block. Substantial portions of this Block were donated to the County by the West Palm Beach CRA in 1991-1995 for the purpose of constructing a parking garage to service the Judicial Center. Currently there are a total of 1223 parking spaces on the block; 1066 in a four story structured parking garage and 157 in surface parking. The planned expansion of 600 cars will increase the parking structure to six stories and is anticipated to accommodate the build-out of the 8<sup>th</sup> and 7<sup>th</sup> floors of the Courthouse.

This Block is currently zoned for a Building Type III and identified as an eligible 8 story receiving site with the transfer of development rights. The use of development rights could be used toward accomplishing a stand alone building on the current surface lot. However, based on the intense parking operation which occurs on this property, expansion of the parking structure over the surface lot was determined not to be cost effective as an alternative to vertical expansion of the garage. In addition, the construction of an occupied building/garage combination structure on the surface lot was also reviewed in detail prior to commencing design on the parking garage expansion and was determined not to be feasible due to; 1) the interim and permanent operational impacts on the parking operations, and 2) the inability to find a court use to occupy the building due to security and operational inefficiencies.

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Therefore, while some additional office development potential exists on this property, it will likely remain unused due to operational considerations. As such, this block is not considered to have any future County development potential from an operational perspective.

- 1.112 Judicial Center Block. This 4.96 acre block is bounded by Banyan Blvd on the south, Quardille on the west, 3<sup>rd</sup> Street on the north and Dixie Highway on the east. This Property was assembled by the County for the purpose of constructing the Main Courthouse. The Main Courthouse is a 700,000 sf building of 11 stories. Two stories remain as shell and are programmed for build-out within the next five years. This block has no further development potential.
- 1.113 Criminal Justice Block. This 2.68 acre block is bounded by 3<sup>rd</sup> Street on the south. Quadrille on the west, 4<sup>th</sup> Street on the north and Dixie Highway on the east. The property was assembled by the County with partial funding assistance by the City in 1991. The purpose of constructing the Criminal Justice Building of 165,000 sf to house the State Attorney and Public Defender offices as well as the Central Energy Plant. There is a small surface parking lot for both disabled public parking and some employee parking that has limited development potential. However, this parking area is not generally considered to be cost or operationally effective to expand upon due to: 1) the need for disabled surface parking in proximity of the Courthouse, and 2) the amount and type of underground utilities and central plant infrastructure which would have to be relocated. As such, this Block is considered to have no further development potential.
- 1.114 Block D. This 3 acre block is bounded by 3<sup>rd</sup> Street on the south, Dixie Highway on the west, 4<sup>th</sup> Street on the north and Olive Avenue on the east. The property was purchased between 1991-1993 by the County at a cost of approximately \$6.8 million for the purposes of future expansion to the Courts. Currently there is a 325 car surface parking lot (225 for Government Center and 100 for Courts) and a 3,000 sf building slated for demolition upon completion of the 1916 Courthouse restoration. When this property is redeveloped, these existing parking spaces will have to be incorporated into a new garage structure as part of the new construction on Block D.
- 1.115 Governmental Center Block. This 4.51 acre block is bounded by the 1<sup>st</sup> St/2<sup>nd</sup> St alley on the south, Dixie Highway on the west, 3<sup>rd</sup> Street on the north and Olive Ave on the east. A large part of this Block was the site of the original County Courthouse and general government offices. The remainder of the block was purchased in the 1980's for the Government Center and Government Center Parking Garage.

Currently the following improvements occupy the Government Center Block; 1) 36,000 sf 1916 Courthouse, 2) a 302,000 sf Governmental Center, and 3) a 640 car structured parking garage. The 1916 Courthouse site has development potential, but restrictions associated with the acceptance of State grant money for the restoration severely restrict and/or eliminate the re-development potential of this site. However, there is an estimated 359,842 in development rights that could be transferred to another County property in the Downtown Master Plan or sold under current City Ordinances. Beyond the transfer or sale of approximately 359,000 sf of development rights, this block has no further development potential.

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# 1.12 Government Hill Property

The Government Hill properties consist of two properties (see Map 3) for a total of 6.68 acres on both sides of Evernia Street. The north property (4.46 acres) is generally located between Datura and Evernia Streets and Tamarind and Sapodilla although both the east and west ends of the block are privately held. The south property (2.22 acres) is generally the north ½ of the block between Evernia and Fern Street, again with privately held parcels at the east and west end. This property and the building currently occupied by the Community Services Department on Datura Street was the previous location of general government uses initially moved from the County Courthouse/Government Center. The block immediately to the north (between Datura and Clematis) is owned by the State of Florida and is known as the Dimmick Block. The block immediately to the north of that (between Clematis and Banyan) is owned by the Federal Government and is slated for a new Federal District Courthouse.

In addition to the Community Services Building on Datura, there are four buildings on both sides of Evernia that are occupied by the State of Florida/Department of Health that have exceeded their useful life and are to be vacated by the DOH as soon as replacement space is constructed. Pursuant to an agreement with the State and DOH, the buildings will be vacated and returned to the County where they are slated for demolition.

Despite numerous offers and approaches by governmental and private parties over the years, the disposition of the property was last formally addressed by the Board of County Commissioners in 1994 at which time the direction was to not consider alternate uses until such time that the timing of the relocation of the Health Department was known and then to determine whether the land was required for County use or whether it could be sold and the proceeds used to purchase land in another location.

The County also owns approximately 5 acres of property immediately west of Government Hill and the CSX Railroad (see Map 3A), generally known as the Wedge property due to its unique shape. This property was purchased in 1992 with 80% FTA, 10% FDOT, 5% County and 5% City funding for the purpose of creating an Intermodal Transfer Station including parking for the Tri-Rail (a minimum of 250 spaces) and transit related private development. Because of its unique shape and the specific operating characteristics of the transit users, County development at the intensities required to meet the County's need as a replacement for the Government Hill properties is not feasible. This was confirmed by the proposal that was submitted by CSX (the previous owner) to the County's RFP for the East Central Regional Service Center (which resulted in the purchase of Airport Center). The CSX proposal responded to a need that was of lesser intensity than that required for a replacement property for Government Hill Master Plan, the property remains available and viable for private transit related and supporting development by private parties. This property is also an eligible receive site for a maximum of 20 stories pursuant to the Downtown Master Plan through the transfer of development rights.

#### 1.13 East Central Regional Service Center (Airport Center)

The 19 acre (of which about 6 acres are undeveloped) Airport Center Property (see Map 4) was purchased in 1992 after an RFP was conducted for properties suitable for the East Central Regional Service Center to house countywide general government services. The property is located at the northwest corner of the intersection of I-95 and Southern Blvd and is accessed from both Southern Blvd and Australian Avenue. Currently, two 62,000 sf buildings exists as well as a 16,000 sf building which will be sold back to the Hotel

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as part of a Settlement Agreement. A scheduled capital improvement project to; 1) construct a central energy plant to serve the two existing buildings and the planned future office building and 2) undertake major building systems renovations/upgrades to the two existing buildings, are both planned for 2007. These improvements will also vest the remaining 175,000 sf of development potential on the property. At the completion of the central energy plant and renovations, the existing buildings will be loaded with countywide general government users.

## 1.2 Tenant List and Space Requirements

The following tenants are listed by functional group and are currently located in the County Center.

Board of County Commissioners	Constitutional Officers	General Government	Court and Court Related
County Administration	Clerk & Comptroller	Community Services	15 <sup>th</sup> Judicial Circuit &County Court
County Attorney Office	Property Appraiser		Clerk & Comptroller
County Commissioners	Tax Collector		Justice Services
County Engineer			Public Defender
Criminal Justice Commission			Sheriff (Court Services Bureau including Civil Warrants)
Finance (Clerk & Comptroller)			State Attorney
Financial Management and Budget			
Information Systems and Services			
Legislative Delegation			
Municipal League			
Public Affairs			

<u>Table 1</u> <u>Current County Center Tenant List</u>

This list demonstrates the overriding facilities trends of the last twenty years; 1) that general government services have been moved (with one exception) from the County Center to the East Central Regional Service Center, and 2) that constitutional offices have either relocated from the County Center or shifted substantial portion of operations to the branches; leaving only the direct Board of County Commission functions, the central offices for the Constitutional officers, and the Court functions in the Downtown.

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Policy Decision: Is there any further decentralization or relocation which can occur within a functional group?

The space needs are based on historical growth information projected forward. For the purposes of this report, Staff was very sensitive to not overstate the needs, however this approach may result in fewer options in meeting its future governmental program and service objectives/requirements if decisions are made which reduce or eliminate the County's future flexibility.

	<u>Table 2</u>	
Current and Future Space	<b>Requirements by Functional Group</b>	

Functional Group	Current Space	Future Space Need <sup>1</sup>	Total Space Need
Board of County Commissioners & Constitutional Officers	302,000 sf & 865 parking spaces	200,000 sf & 800 parking spaces.	502,000 sf & 2000 parking spaces.
	19,000 sf (1916 Courthouse)		
General Government	27,000 sf and 150 spaces	30,000 sf & 120 parking spaces.	57,000 sf and 270 parking spaces
Court	865,000 sf and 1953 parking spaces	500,000 sf <sup>2</sup> & 2000 parking spaces <sup>3</sup>	1,365,000 sf & 3953 parking spaces
Total	1,213,000 and 2368 parking spaces	730,000 sf & 2920 parking spaces	1,924,000 sf & 6223 parking spaces

1 These projected needs do not take into account the addition of any new programs or the County assuming any additional programs from the State or Federal government.

2 Any space intensive operational changes to increase the effectiveness of the court are not considered in this number but will be known at the conclusion of the Judicial Facilities Master Plan Study in late 2006.

3 These needs are in addition to the 800 car garage expansion planned for 2006/2007 which are included in existing total. It also reduces the ratio of parking from 5/1000 to 4/1000.

The largest and most complex component of the projections are those for the Courts. The study is underway and is projected to be completed within the next 3-4 months in advance of the design and build-out of the  $8^{th}$  Floor of the Courthouse. While the gross future requirements are projected at this time, the operational details are not, and it should be re-stated that preserving flexibility is critical as any space intensive operational changes to increase the effectiveness of the court system are not considered in this number.

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# 2.0 Property Master Plan

#### 2.1 2025 Master Plan Assignments

In making the siting and space assignments, a series of site and space specific assumptions are required. The following siting assumptions were used in the existing and proposed updates to the Master Plans.

- 2.11 The base of court functions will remain in Downtown and court programs/services can not be split between two locations or campuses.
- 2.12 All Clerk & Comptroller functions will ultimately be housed with the Court function, but for Finance.
- 2.13 Space for the constitutional officers and the BCC departments currently located downtown, must remain either at the County Center or East Central Regional Service Center.
- 2.14 Services will continue to be provided based on general the same model/ratio of centralized to decentralized services.
- 2.15 The Master Plans should be based on only the level of density and intensity of development that is currently allowed by applicable codes, although changes that are being considered have been noted in the text.
- 2.16 The Master Plans should be based on the greatest projected space requirement and as a result the numbers identified in this report have eliminated the previously reported ranges and reflect the maximum projected space requirement.

#### 2.2 Downtown Property

The growth needs of the Court as identified in Table 2 is 500,000 sf and 2000 spaces. The key assumptions are; 1) that all Court and court related functions must be located Downtown, 2) that the parking demand will be reduced from 5 spaces per 1000 sf to 4 spaces for 1000 sf, and 3) that 325 existing parking spaces will have to be made up as part of the new construction of Block D. The timing of the need for this space is likely to be 2012-2017.

As previously discussed, some development potential exists on the surface parking lot at the Judicial Center Parking Garage, but it is operationally and financially undesirable. In addition, development potential exists on the 1916 Courthouse portion of the Government Center block, but as previously discussed its only use/value is as development rights for transfer or sale. As such, the focus of the future development of the Downtown Properties is on Block D.

Block D is zoned by the City's Downtown Master Plan as a Building Type III which permits development up to five stories. The parcel is identified as an eligible 10 story receiving site on the TDR Map, meaning that Block D may be developed up to 10 stories with the transfer of development rights.

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The actual design of the building and parking on Block D is dictated by the parking and security requirements for the Courts. Parking would not be feasible in any fashion within the building structure itself requiring the parking to be in an immediately adjacent structure. Due to the proximity of the parking to the Court building, parking will only be available to employees but would not provide for crossovers and multiple points of entry to the building. It has been assumed that in this particular case a 8 story parking deck (as compared to the maximum six story parking dek for mixed use garages) would be acceptable from an operational perspective as timing of ingress/egress and space allocation could be managed more closely than in a public lot. The parking demand and operational constraints associated with security will likely not allow for additional development beyond the 10 stories on Block D. For the same reasons listed above (security and limited parking), residential or other non-Court uses are not feasible on this block.

The most intense design option is a 10 story, 25,000 square ft/floor building with an eight story parking structure for a total of 1336 parking spaces (1000 needed for the new building + 325 replacement). This design option requires a minimum of 2.772 acres of this 3.0 acre property. Depending on the land development regulations in place at the time of development (buffers, setbacks, water retention, etc) it may be possible to increase the footprint of the parking garage to provide for 1864 spaces, allowing for about 375,000 sf of space and 11-12 stories of office building. The City of West Palm Beach has already directed its planning consultant to evaluate increasing the height allowed by code to 15 stories.

Policy Decision: Should the County request that the City amend its Master Plan to allow for 12 stories of development on Block D without the use of the development rights?

Therefore, in order to fulfill the Courts long term needs, there is a requirement for an additional 250,000 sf in Court expansion space which can only be met through the use of the Government Center Block. While the Government Center Building is 302,000 sf, by assuming that the Clerk & Comptroller, except for Finance, will remain Downtown; the entire building is accounted for.

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The following table summarizes the Courts' space needs and master plan in the Downtown.

Use	Location	Square Footage & Parking
Court	Judicial Center Block & Judicial Center Parking Garage	700,000 sf and 1953 parking spaces
Court Related and Support	Criminal Justice Block	165,000 sf (pkg included above)
Court Related and Support	Block D	250,000 sf and 1336 parking spaces
Court Related and Support	Government Center Block	302,000 sf and 640 parking spaces
Total		1,417,000 sf and 3929 parking spaces

<u>Table 3</u>
<u>Downtown</u>
Space Allocation and Projections 2025 +

## 2.3 Airport Center Property

The constitutional officers, a couple departments providing countywide general government services and Community Services would be accommodated by a new tower and parking garage at Airport Center. As previously indicated, the County has capacity for 175,000 sf and associated parking to accommodate expansion of existing Building 1 and 2 users as well as the new users. The relocation of the constitutional officers would not impact the designation of West Palm Beach as the county zeat, as the Board has the ability to amend, by resolution of the BCC the boundaries of the county seat beyond the municipal limits of West Palm Beach.

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Table 4 indicates the projected tenant list and space assignments for Airport Center. The timing for this construction is between 2012-2017.

Tenants - Existing	Future Space Requirements
Facilities Management	12,500 sf
Housing and Community Development	18,000 sf
Human Resources	22,000 sf
Internal Auditor	6,000 sf
Public Safety, Consumer Affairs, Victim Services & Youth Affairs	20,000 sf
Purchasing	18,000 sf
Risk Management	24,000 sf
SBE Offices	5,000 sf
Tenants - New	
Community Services	48,500 sf
Property Appraiser	66,000 sf
Tax Collector	59,000 sf
Total	299,000 sf & 1200 parking spaces

<u>Table 4</u>				
East Central Regional Service Center (Airport Center)				
<b>Tenant List and Space Projections 2025+</b>				

### 2.4 Government Hill Property

The remainder of the County's long term space needs (350,000 sf and 1400 parking spaces) would be accomplished at the Government Hill property. The development potential and the location is highly desirable and hence the interest by other governmental entities and private parties throughout the years. The Government Hill Property has been included in various master planning efforts by the City and a private transit oriented development proposal put forth in 2005.

The location of this property (both adjacency to transit and adjacency to key governmental buildings and City Place) is a key reason for the interest. This property and surrounding two blocks are the only remaining large undeveloped or redevelopable parcels in the urban downtown. As a result, it is anticipated that the value of this property will continue to increase and at a much faster rate than other parcels and even undeveloped parcels in other existing and/or emerging downtowns or urban centers.

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Using the 350,000 sf and 1400 parking space requirement, the following design options exist. It needs to be kept in mind, that development on this site is not likely to be required until after 2020 and likely after 2025.

The Government Hill Properties are eligible for building heights of up to 8-10 stories (it varies through the property) with the transfer of the development rights to the site. If the County were to construct to the existing Building Type III height limitation of 5 stories, it would just barely be able to meet its future space and parking needs as projects using all Government Hill holdings. The City of West Palm Beach is already considered amendments to the Downtown Master Plan and other initiatives that would increase the height restrictions on the Government Hill Property.

Policy Decision: Should the County request that the City amend its Master Plan to allow for 15 stories of development on the Government Hill property north of Evernia Street with or without the use of the development rights?

Assuming that building heights of 10 stories over the entire Government Hill property north of Evernia Street could be achieved (with a Downtown Master Plan change and the transfer of development rights), the County would require the entire Government Hill property north of Evernia Street to accomplish its projected space and parking needs.

Taking that one step further to try accommodate the County's needs for 350,000 sf and 1400 spaces and to minimize the County's land requirement at Government Hill; the following options could be implemented.

Design Option A	a 14 story, 25,000 sf ft/floor with 1400 spaces, 6 story garage = 3.38 acres
Design Option B	a 13 story, 26,923 sf ft/floor with 1400 spaces, 6 story garage = 3.42 acres
Design Option C	a 12 story, 29,167 sf ft/floor with 1400 spaces, 6 story garage = 3.48 acres

Staff recommends Option A be used for planning purposes and when considering changes to the Government Hill Master Plan.

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Table 5 summarizes the tenant list and spaces assignments for Government Hill.

Board of County Commissioners	Future Space Requirements
County Administration	15,000 sf
County Attorney Office	35,000 sf
County Commissioners	20,000 sf
County Engineer	2,000 sf
Criminal Justice Commission	8,500 sf
Finance (Clerk & Comptroller)	40,000 sf
Financial Management and Budget	15,000 sf
Information Systems and Services	90,000 sf
Legislative Delegation	2,000 sf
Municipal League	1,000 sf
Public Affairs	40,000 sf
Contingency '	81,500 sf
Total Square Footage	350,000 sf

<u>Table 5</u> <u>Government Hill</u> <u>Tenant List and Space Projections 2025+</u>

1 This square footage accounts for the total range of projected space requirements as well as contingency for new or modified requirements.

With the implementation of the above master plans, the following space assignments would exist. The agencies that have changed locations are shown in italics.

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Downtown	Airport Center	Government Hill
Courts	General Government	Board of County Commissioners
15th Judicial Circuit &County Court	Community Services	County Administration
Clerk & Comptroller - Executive & Court Services	Criminal Justice Commission	County Attorney Office
Justice Services	Property Appraiser	County Commissioners
Public Defender	Tax Collector	County Engineer
Sheriff (Court Services Bureau including Civil Warrants)		Criminal Justice
State Attorney		Finance (Clerk & Comptroller)
		Financial Management and Budget
		Information Systems and Services
		Legislative Delegation
		Municipal League
		Public Affairs

### <u>Table 6</u> <u>County Center and East Central Regional Service Center 2025+</u> <u>Tenant List</u>

## 2.5 Alternates to Government Hill

In studying this tenant list two policy decisions are raised; 1) does the Board of County Commissioners need to located either near the Court and/or general government functional groups, and 2) should other locations (other than Government Hill) be considered for the location of the Board of County Commissioners?

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Policy Decision: Does the Board of County Commissioners need to be located either near the Court and/or general government functional groups?

There are several properties that have, in the past have been considered, or can be considered for alternate locations for the Government Hill functions. These include; 1) the  $\pm 15$  acre County-owned parcel at Belvedere Rd, 2) the  $\pm 19$  acre PBIA Entrance Parcel, 3) the  $\pm 7$  acre Armory parcel at the southwest corner of Congress and Southern Blvd, and 4) the Mangonia Park Park TOD. The location of all of these sites is shown on Map 5.

Policy Decision: Should other locations be considered for the future home of the Board of County Commissioners?

- 2.51 Belevedere Road 50X Complex. This approximately 15 acre parcel is currently County-owned and has good visibility and access. However, it is immediately adjacent to residential community and is a critical parcel in the Airports Master Plan. The County is currently negotiating an exchange of this property for the Airport owned Cherry Road facility (fka Kings Academy) to achieve the Airports long term airport related development goals as well as meet the County's long term needs for very low intensity warehouse and industrial uses.
- 2.52 **PBIA Entrance Parcel** SW corner of Belvedere and Australian. This approximate 19 acre parcel is currently Airport owned and is planned for the development of airport related mixed used development.
- 2.53 Armory Parcel. This approximately 7 acre parcel is currently Airport owned and is included in the Airport Master Plan. While the visibility appears to be good at the SW corner of the intersection of Congress and Southern, there is no access from Southern Blvd, the Congress flyover eliminates access from Congress Ave, and the curve on Gun Club Rd may limit egress to right out only. For these reasons, this parcel can not practically support a high intensity use.
- 2.54 **Mangonia Park TOD**. The general location of this site is outside of what is considered to be the geographic center of the County, is without the visibility appropriate for these countywide functions, and because of the lack of related uses and businesses, would result in many additional vehicular trips which do not currently exist. The separation from both the functions housed Downtown and at the East Central Regional Service Center is problematic for the same reasons. Also, the County has been sensitive in the past to Riviera Beach's and Mangonia Park's formal and informal requests to limit/eliminate County land purchases within the municipal boundaries so as to maximize property tax revenues.

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# 3.0 Modifications to the Master Plan

In addition to making a decision to confirm the existing master plans or consider changes based solely on perception or historical factors, development potential to meet future needs and preserving the financial value of County's real estate; it is also necessary to take a second look at the assumptions that have been made and evaluate the other risks that may influence the ultimate outcome.

## 3.1 Siting Assumptions

Throughout this report, the following assumptions have been made and Staff believes them to be reasonable and appropriately conservative.

- 3.11 The base of court functions will remain in Downtown and court programs/services can not be split between two locations or campuses.
- 3.12 All Clerk & Comptroller functions will ultimately be housed with the Court function, but for Finance.
- 3.13 Space for the constitutional officers and the BCC departments currently located downtown, must remain either at the County Center or East Central Regional Service Center.
- 3.14 Services will continue to be provided based on general the same model/ratio of centralized to decentralized services.
- 3.15 The Master Plans should be based on only the level of density and intensity of development that is currently allowed by applicable codes.
- 3.16 The Master Plans should be based on the greatest projected space requirement and as a result the numbers identified in this report have eliminated the previously reported ranges and reflect the maximum projected space requirement. This approach should also provide for some contingency for changes in policy and service delivery over time.

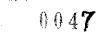
#### 3.2 Risk Assumptions

In addition to the specific assumptions that have been made, the following general risks exist and need to be monitored on an on-going basis to ensure that reality is tracking the projections so that interim course corrections can be made to adjust for deviations.

3.21 The projections are based on the actual parking demand for governmental offices reducing over time from 5 spaces per 1000 sf to 4 parking spaces per 1000 sf general government offices. Due to our large requirement, this could mean a difference of almost 1000 spaces. There is insufficient development potential in the County Center to support this parking need (unless provided off -site). Previous attempts (including substantial road construction, lack of parking, high fuel costs and incentives for transit use) to reduce parking needs in the Downtown have been less than successful.

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- 3.22 No area wide traffic studies have been conducted to determine whether the downtown West Palm Beach roadway network can support this level of County development as well as the projected development and redevelopment of others. Since the County is projecting that it will not develop the Government Hill Property (or replacement property) until approximately 2025, the County will be last to develop and may be required (either operationally or from a regulatory perspective) to; 1) either limit its development to the available capacity, 2) make costly roadway infrastructure improvements, and/or 3) be required to make significant financial contributions to transit operations.
- 3.23 Land development regulations and ordinances will be modified and enacted over time. Those modifications and new regulations may further limit the development capability of a property (as opposed to define design of same). The risk is greater in municipalities where there is a separate governing body responsible for those codes. An example of this is the City of West Palm Beach's TDR Ordinance and Downtown Master Plan which could be modified or repealed and dramatically impact the development potential of the downtown properties.

## 3.3 Policy Issues and Recommendations

The following summarizes the key policy issues associated with the County Center and East Central Regional Service Center Master Plans and staff recommendations on each.

- 3.31 Is there any further decentralization which can occur within functional groups? Staff recommends that no further decentralization, beyond that already identified, occur within functional groups.
- 3.32 Do the Board of County Commissioners and Constitutional Office functional groups need to be located adjacent to each other? Staff recommends that the Board make this decision based on its opinion of the requirements, perception and convenience but that at a minimum, the County Commissioner and Constitutional functional groups be located either adjacent to each other, or at a combination of the County Center and Airport Center, but not any further distances.
- 3.33 Should the County request that the City of West Palm Beach amend its Master Plan to allow for 12 stories of development on Block D without the use of the development rights? Staff recommends that the Board authorize Staff to formally request an amendment to the Downtown Master Plan allowing for the development of 12-15 stories on Block D without transferring development rights. Staff believes this appropriate to ensure that the planned development on the block can be realized in support of the County's long term development plans. It also eliminates the risk that TDR Ordinance is amended in a way that precludes the transfer.
- 3.34 Should the County request that the City amend its Master Plan to allow for 15 stories of development on the Government Hill property north of Evernia Street with or without the use of the development rights? Staff recommends that the Board authorize Staff to request an amendment to the Downtown Master Plan allowing for the development of 15 stories on the Government Hill property north of Evernia Street with or without the transfer of development rights. Staff believes that this is appropriate to ensure that the planned development on Government Hill can be realized in support of the County's long term development plans as well as to facilitate other redevelopment objectives of the City. It also eliminates the risk that the TDR Ordinance is amended in a way that precludes the transfer.

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3.35 Is there any other acceptable location for the Board of County Commission functions besides for Government Hill? For the primary reasons of; 1) adjacency to other key functional groups, 2) for maintaining the historic as well as perceived County Center, 3) and for the adjacency to key State and Federal governmental holdings, and 4) for strictly financial land holding reasons; Staff does not recommend that the Board of County Commissioner functional group be relocated from Government Hill.

However, Staff can recommend a partial disposition of the Government Hill holdings as follows (see Map 6).

- 3.351 Staff recommends the sale of the Government Hill property south of Evernia Street (GH -A), a total of 2.26 acres, upon the vacation of the property by the State/Health Department.
- 3.352 Staff recommends the sale of a .16 acre parcel (GH B) subject to; 1) the owner agreeing to a certain number of attainable housing units, 2) County employees be given preference on sale/lease, and 3) only if and after the height restrictions on the Government Hill property north of Evernia is increased to 15 stories and the City releases/abandons all remaining interests in the Block, such as alleys, easement, etc. .
- 3.353 Staff recommends that a 50' strip of land at the south end of the Evernia/Datura Block be reserved for either right-of way or incompatibility buffer (GH-C), a total of .32 acres only after; 1) the City releases/abandons all remaining interests in the block such as alleys, easements, etc and 2) the height restrictions on the Government Hill property, north of Evernia Street, is increased to 15 stories. If the ROW is ultimately needed, the ROW would be conveyed to the City. If the ROW is not required, the property would be retained by the County for ingress/egress for the parcel and an incompatibility buffer.
- Should the County consider meeting its need for four (4) acres on Government Hill in a 3.36 different location within the City's proposed Transit Oriented Development District in order to facilitate the transit oriented development and workforce housing? Staff can accommodate the County's requirements with the remaining four (4) acres between Datura/Evernia and would only recommend considering an exchange of this property for a site within the State Block for the office building with frontage on Tamarind and Clematis. A portion of the County's parking needs would be met through parking off the Dimmick Block. A concept similar to this was previously considered and was the only one that met the County's siting objectives in terms of visibility and access. Other operational benefits would also exist to the County (as well as the State) for co-locating adjacent to the Federal property.

It should be noted that unless the State were to immediately agree to this approach involving the ultimate disposition of a part of Dimmick, pursuing this County relocation strategy would delay the construction of the Health Department's replacement buildings which is inconsistent with the County's position that the buildings need to be constructed as soon as possible.

3.37 What is should be done to facilitate the development of the Wedge site for the private transit oriented development? Staff continues to recommend that it proceed with the development of the Wedge Site by completing the creation of the PalmTran Transfer Station and then either; 1)

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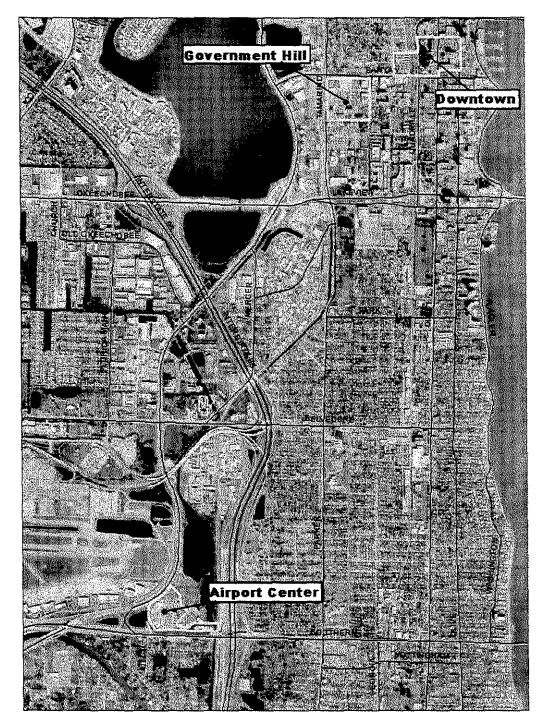
authorize the site to be included in the Transit Oriented Development District subject to the PalmTran uses and 250 parking spaces for Tri-Rail and direct Staff to participate in such discussions on behalf of the County, or 2) prepare a separate RFP to offer the property (subject to PalmTran uses and Tri-Rail parking requirements) for transit oriented private development which would incorporate the 250 parking spaces for Tri-Rail. Staff is recommending that its interest in this land be conveyed with no compensation to the County.

# List of Maps

- Map 1 Current County Master Plan Locations
- Map 2 Downtown Properties
- Map 3 Government Hill Properties
- Map 3A Wedge Parcel
- Map 4 Airport Center Property
- Map 5 Location Map for Government Hill Alternate Properties
- Map 6 Recommended Dispositions at Government Hill
- Map 6A Government Hill Property After Recommended Dispositions

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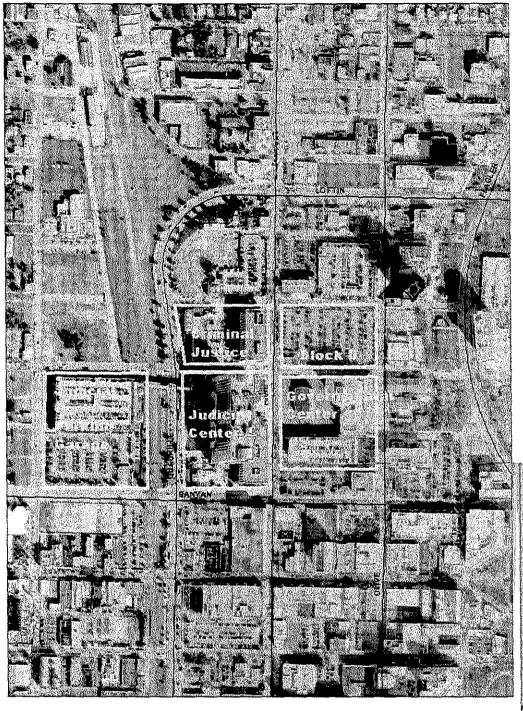
Map 1 - Current Master Plan Locations

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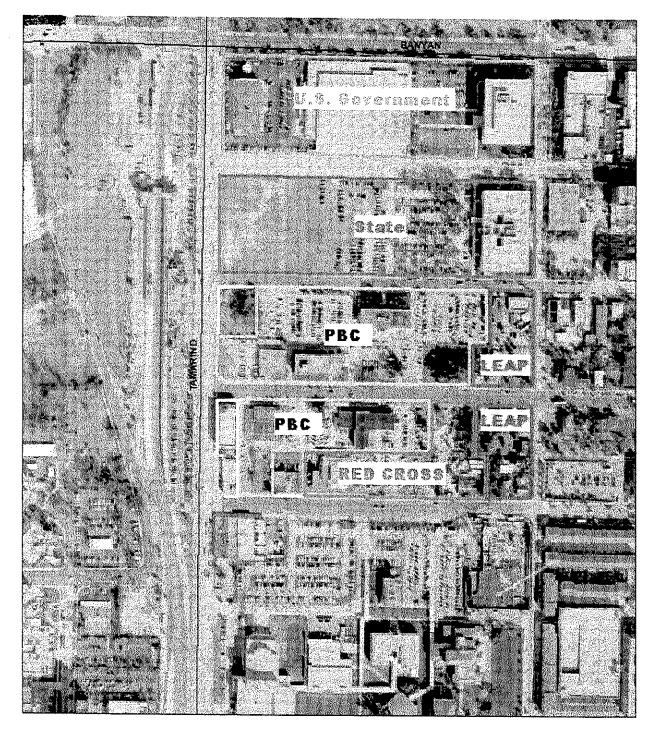
Map 2 - Downtown Properties

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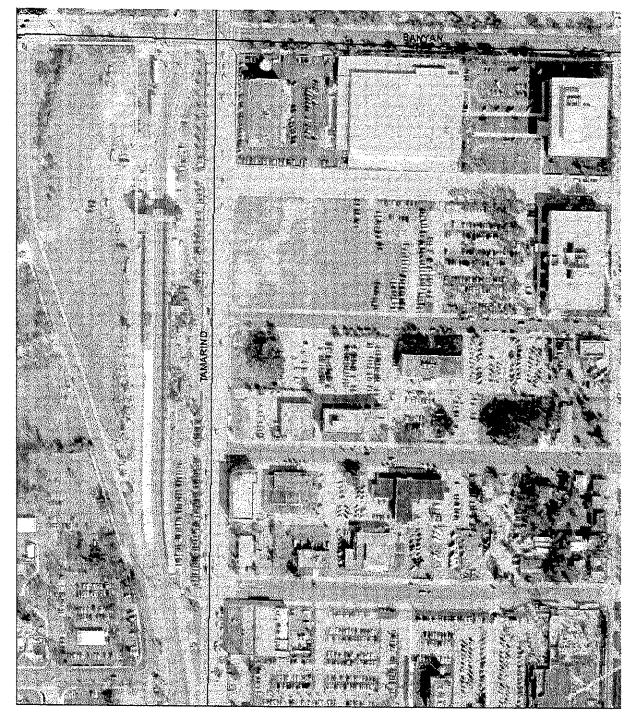
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Map 3 - Government Hill Properties

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Map 3A - Wedge Parcel

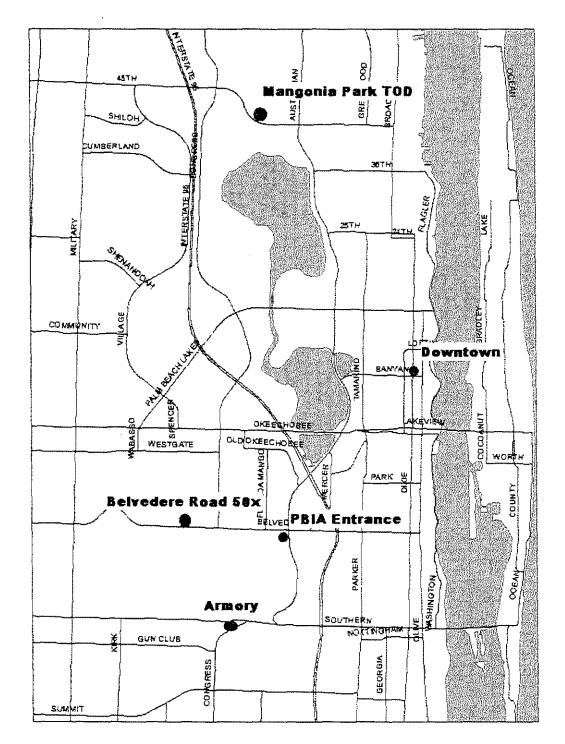




Map 4 - Airport Center Property

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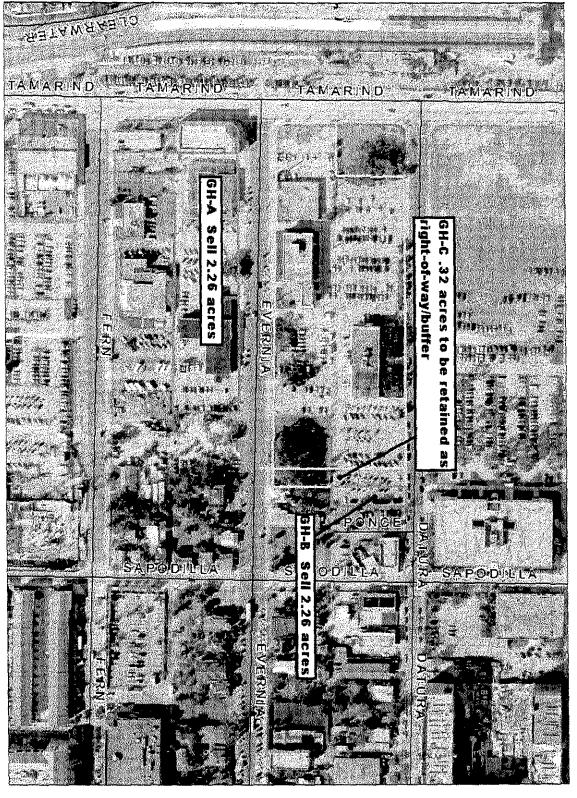


Map 5 - Governement Hill Alternate Properties

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Map 6 - Recommended Dispositions at Government Hill

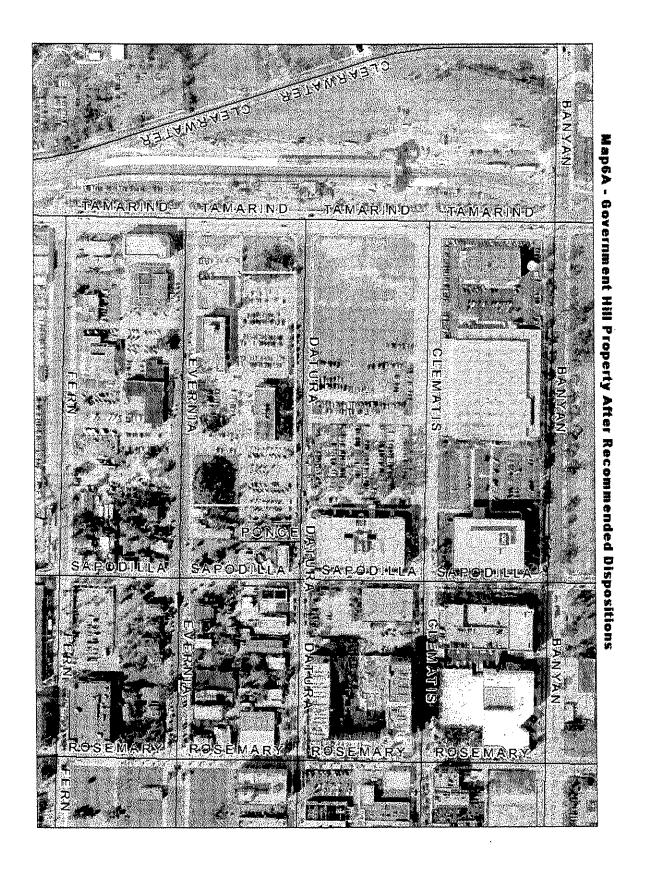
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# ATTACHMENT 3 Updates ROMs from Netta

#### Via Email: JHalverson@pbc.gov

#### February 13, 2024 REVISED

Mr. Jeffrey E. Halverson, Project Manager Capital Improvements Division Palm Beach County 2633 Vista Parkway West Palm Beach, Florida 33411

#### RE: ROUGH ORDER OF MAGNITUDE (ROM) ESTIMATE (RENOVATION) PALM BEACH COUNTY GOVERNMENT CENTER WEST PALM BEACH, FLORIDA

Dear Mr. Halverson:

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Based upon your request, below please find our Rough Order of Magnitude (ROM) Estimate for the Renovation of the existing Government Center building in West Palm Beach, Florida. The ROM is inclusive of assumed efficiencies to cover expected County staff growth.

#### **1.0 Government Center Renovation Only**

The existing Government Center building is 297,981 s.f. Based on the actual field documented conditions and the renovation scope which has been previously discussed and approved, the anticipated cost of renovation is as follows:

WEST PALM BEACH GOVERNMENT CENTER								
INTERIOR RENOVATION	AREA	COST PER SQUARE FOOT	TOTAL COST					
Interior Area (Ground through 3 <sup>rd</sup> & 6 <sup>th</sup> through 12 <sup>th</sup> )	212,822 s.f	x \$310.00/s.f.	\$ 65,974,820.00					
Renovation of 4 <sup>th</sup> Floor Systems	16,972 s.f.	x \$120.00/s.f.	\$ 2,036,640.00					
Renovation of 4th Floor	20,000 s.f.	x \$310.00/s.f.	\$ 6,200,000.00					
Renovation of 5th Floor	41,972 s.f.	x \$165.00/s.f.	\$ 6,925,380.00					
Atrium Infill (Floors 3 through 7)	5,042 s.f.	x \$315.00/s.f.	\$ 1,588,230.00					
EXTERIOR RENOVATION								
Hurricane Windows (Level E Impact Glazing)	25,000 s.f. Window area firs 2-12	x \$125.00/s.f.	\$ 3,125,000.00					
Ballistic Glazing (UL Rated Level 5 Glazing)	3,500 s.f. Window area first floor	x \$155.00/s.f.	\$ 542,500.00					
Enclosure Lobby	1,520 s.f.	x \$580.00/s.f.	\$ 881,600.00					
Roof Replacement	48,278 s.f.	x \$ 55.00/s.f.	\$ 2,655,290.00					
Furniture, Fixtures & Equipment (FF&E)	297,981 s.f.	x \$ 40.00/s.f.	\$ 11,919,240.00					
Hardening Allowance L.S.		<u> </u>	\$ 475,000.00					

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### NETTA ARCHITECTS

DIRECT RENOVATION		\$1	02,323,700.00
12% Construction Contingency		\$	12,278,844.00
SUBTOTAL RENOVATION		\$1	14,602,544.00
Permits (2% of Construction Cost)		\$	2,046,474.00
CMAR Overhead and Profit (5% of Con	struction Cost)	\$	5,116,185.00
A/E Fee (6.77% of Construction Cost)	*1	\$	6,927,199.00
TOTAL COST		\$:	128,692402.00

Assumption:

\*1 Florida Department of Management Services A/E Calculator for Group Definition "C" Repairs and Renovation (2024)

If you are in need of any additional information or have any questions or concerns, please do not hesitate in contacting me directly.

Regards,

Nicholas J. Netta, AIA, NCARB President & CEO

NJN/mm

#### Via Email: <u>JHalverson@pbc.gov</u>

#### February 13, 2024 REVISED

Mr. Jeffrey E. Halverson, Project Manager Capital Improvements Division Palm Beach County 2633 Vista Parkway West Palm Beach, Florida 33411

#### RE: ROUGH ORDER OF MAGNITUDE (ROM) ESTIMATE - RENOVATION & ADDITION PALM BEACH COUNTY GOVERNMENT CENTER WEST PALM BEACH, FLORIDA

Dear Mr. Halverson:

Based upon your request, below please find our Rough Order of Magnitude (ROM) Estimate for the Renovation and Addition to the existing Government Center building in West Palm Beach Florida. We have assumed a 14% increase to meet the 20-year square footage requirement, along with assumed efficiencies to cover expected County staff growth.

#### 2.0 Government Center Renovation & Addition

The existing Government Center building is 297,981 s.f. Based on the actual field documented conditions and the renovation scope which has been previously discussed and approved, inclusive of a proposed two-story addition above the six-story portion to yield a total square footage of 339,213 s.f. to meet the (14%) 20-year growth projection or a three-story addition of 61,848 s.f. to meet the (21%) 30-year growth projection. The anticipated cost of renovation and addition is as follows:

WEST PALM BEACH GOVERNMENT CENTER								
INTERIOR	AREA	COST PER SQUARE FOOT	TOTAL COST					
Interior Area (Ground through 3 <sup>rd</sup> & 6 <sup>th</sup> through 12 <sup>th</sup> )	212,822 s.f	x \$310.00/s.f.	\$65,974,820.00					
System Upgrade of 4 <sup>th</sup> Floor	16,972 s.f.	x \$120.00/s.f.	\$ 2,036,640.00					
Renovation of 4 <sup>th</sup> Floor	20,000 s.f.	x \$310.00/s.f.	\$ 6,200,000.00					
Renovation of 5th Floor	41,972 s.f.	x \$165.00/s.f.	\$ 6,925,380.00					
Atrium Infill (Floors 3 through 7)	5,042 s.f.	x \$315.00/s.f.	\$ 1,588,230.00					
EXTERIOR								
Hurricane Windows (Level E Impact Glazing)	25,000 s.f. Window area flrs 2-12	x \$125.00/s.f.	\$ 3,125,000.00					
Ballistic Glazing (UL Rated Level 5 Glazing)	7,000 s.f. *1	X \$155.00/s.f.	\$ 1,085,000.00					
Enclosure Lobby	1,520 s.f.	x \$580.00/s.f.	\$ 881,600.00					
Roof Replacement	27,662 s.f.	X \$55.00/s.f.	\$ 1,521,410.00					
Two-Story Addition & Reinforcement	41,232 s.f. *2	x \$585.00/s.f.	\$ 24,120,720.00					

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#### **NETTA** ARCHITECTS

NEW JERSEY | FLORIDA | NEW YORK

393,213 s.f.	x \$ 40.00/s.f.	\$ 13,568,520.00
•	·······	\$ 475,000.00
ADDITION		\$127,502,320.00
		\$ 15,300,279.00
AND ADDITION		\$142,802,599.00
tion Cost)	••••••	\$ 2,550,046.00
ofit (5% of Constructio	n Cost)	\$ 6,375,116.00
ing Subtotal)*3		\$ 8,502,709.00
		\$160,230,470.00
	ADDITION AND ADDITION tion Cost)	ADDITION

Assumptions:

\*1 - Anticipates an additional 3,500 s.f. of Ballastic Glazing in NEW addition

\*2 - Meets 20-year programmatic projection for staff increase (339,698 s.f.)

\*3 -Florida Department of Management Services A/E Fee Calculator Group "C" Repairs and Renovation (2024)

If you are in need of any additional information or have any questions or concerns, please do not hesitate in contacting me directly.

Regards,

Nicholas J. Netta, AIA, NCARB President & CEO

NJN/mm

#### Via Email: JHalverson@pbc.gov

#### February 13, 2024 REVISED

Mr. Jeffrey E. Halverson, Project Manager Capital Improvements Division Palm Beach County 2633 Vista Parkway West Palm Beach, Florida 33411

#### RE: ROUGH ORDER OF MAGNITUDE (ROM) ESTIMATE - NEW BUILDING PALM BEACH COUNTY GOVERNMENT CENTER WEST PALM BEACH, FLORIDA

Dear Mr. Halverson:

Based upon your request, below please find our Rough Order of Magnitude (ROM) Estimate for the new Government Center building in West Palm Beach Florida. The ROM is inclusive of assumed efficiencies to cover expected County staff growth.

#### 3.0 Government Center New Building

Field Investigation and documentation have revealed the existing Government Center building is 297,981 s.f. in its current condition. For the purposes of this ROM, we have assumed that staff increases in 20 and 30-year intervals will yield a net increase of 14% to 21% respectively\*<sup>3</sup>. We have listed both scenarios:

#### 3.0 Proposed New Building

WEST PALM BEACH GOVERNMENT CENTER - 20-YEAR NEW BUILDING					
	AREA	COST PER SQUARE FOOT	TOTAL COST		
20-Year Growth Projection (14% increase)	339,698 s.f.	x \$580.00/s.f.	\$197,024,840.00		
Furniture, Fixtures & Equipment (FF&E)	339,698 s.f.	x \$ 40.00/s.f.	\$ 13,587,920.00		
Site Work Allowance*1			\$ 3,000,000.00		
20-YEAR BUILDING DIR		\$213,612,760.00			
10% Construction Conti		\$ 21,361,276.00			
SUBTOTAL	******	\$234,974,036.00			
Permits (2% of Constru	ction Cost)		\$ 4,272,255.00		
CMAR Overhead and Pr	n Cost)	\$ 10,680,638.00			
A/E Fee (5.13% of Build		\$ 10,958,677.00			
TOTAL COST		\$260,885,606.00			

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WEST PALM BEACH GO	VERNMENT CENTER -	30-YEAR NEW BUILDING	
	AREA	COST PER SQUARE FOOT	TOTAL COST
30-Year Growth Projection (21% increase)	360,557 s.f.	x \$580.00/s.f.	\$209,123,060.00
Furniture, Fixtures & Equipment (FF&E)	360,557 s.f.	x \$ 40.00/s.f.	\$ 14,422,280.00
Site Work Allowance*1			\$ 3,000,000.00
<b>30-YEAR BUILDING DIR</b>	ECT COST		\$226,545,340.00
10% Construction Contin		\$ 22,654,534.00	
SUBTOTAL			\$249,199,874.00
Permits (2% of Construct	ction Cost)		\$ 4,530,907.00
CMAR Overhead and pro	ofit (5% of Construction	n Cost)	\$ 11,327,267.00
A/E Fee (5.09% of Build	ing Cost)*2		\$ 11,533,639.00
TOTAL COST		\$ 276,591,687.00	

Assumptions:

\*1 Parking Ratio of 1 space/400 s.f. (net) = 700 car surface parking

\*2 Florida Department of Management Services A/E Fee Calculator "B" More Than Average Complexity

\*3 20-Year increase 297,981 + 14% = 339,698 s.f.; 30-Year 297,918 + 21% = 360,557 s.f.

If you are in need of any additional information or have any questions or concerns, please do not hesitate in contacting me directly.

Regards, Nicholas ANetter AIA, NCARB President & CEO

NJN/mm

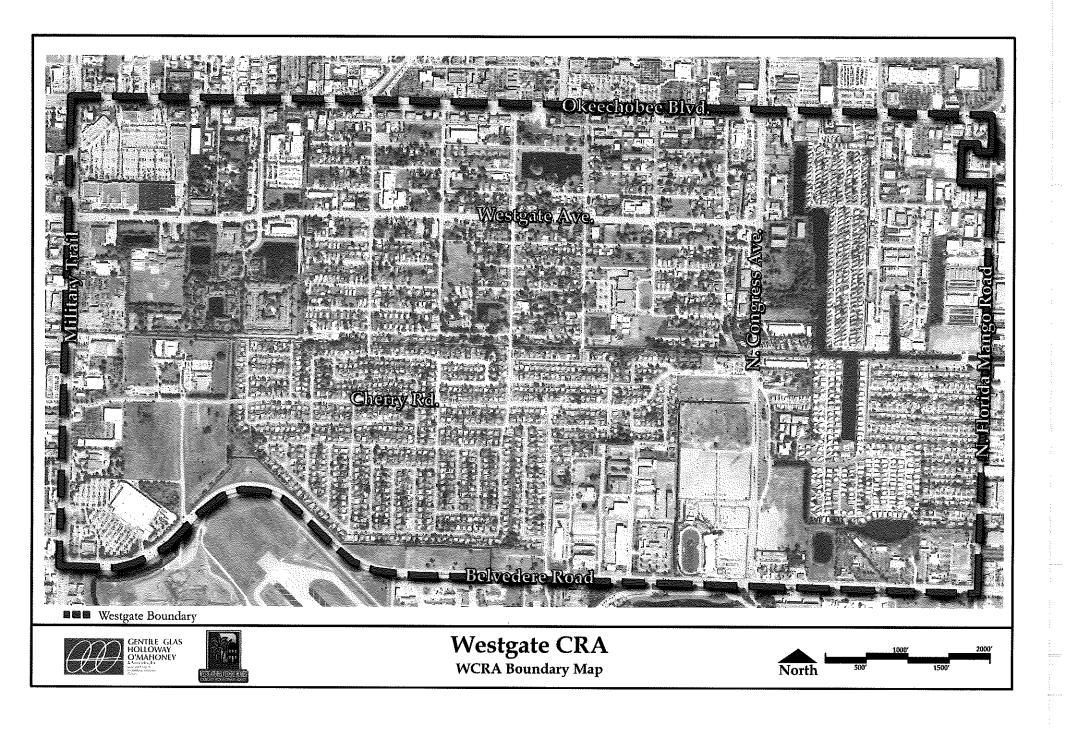
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#### **ATTACHMENT 4**

#### Westgate boundary map

#### ATTACHMENT 5

List of County-owned real estate in Westgate



	PCN / NAME / LINK	DOC	ACRES	ADDRESS
AP				
1	<b>00-42-43-25-00-000-5090</b> PBIA Approach Area	AP	6.48	3205 Belvedere RD WEST PALM BEACH 33409
	https://maps.pbcgov.org/cl	vgis/myg	ieonav.html	?qvalue=00424325000005090
2	00-42-43-25-00-000-5310 PBIA Approach Area	AP	16.50	4300 Cherry RD WEST PALM BEACH 33409
	mips.//maps.pbcgov.org/ci	wgis/myg	eunav.num	?qvalue=00424325000005310
3	00-42-43-25-00-000-5320 PBIA Approach Area	AP	6.82	4270 Cherry RD WEST PALM BEACH 33409
	https://maps.pbcgov.org/ci	wgis/myg	eonav.htmi	l?qvalue=00424325000005320
4	00-42-43-25-29-001-0000 PBIA Approach Area (BMC			Belvedere RD WEST PALM BEACH 33409
	https://maps.pbcgov.org/ci	wgis/myg	eonav.htmi	l?qvalue=00424325290010000
5	00-42-43-25-31-001-0020 PBIA Approach Area (BMC	AP Replat I	1.20 No. 1)	Country Club RD WEST PALM BEACH 33409
				l?qvalue=00424325310010020
6	00-43-43-29-00-000-7050 PBIA Terminal Support (AV		1.49 talitv)	2201 Belvedere RD WEST PALM BEACH 33406
	https://maps.pbcgov.org/c	wgis/myg	eonav.html	i?qvalue=00434329000007050
7	<b>00-43-43-29-25-002-0000</b> National Car Rental	AP	9.90	2125 Belvedere RD WEST PALM BEACH 33409
	https://maps.pbcgov.org/ci	wgis/myg	eonav.htmi	!?qvalue=00434329250020000
8	<b>00-43-43-30-00-000-5090</b> PBIA Terminal Support (Tr			
	https://maps.pbcgov.org/c	wgis/myg	reonav.htm	i?qvalue=00434330000005090
9	00-43-43-30-00-000-5140 Hertz Employee Parking L	ot	0.93	2501 5th ST WEST PALM BEACH 33409
	https://maps.pbcgov.org/c	wgis/myg	eonav.htm	i?qvalue=00434330000005140
10	00-43-43-30-00-000-5160 Road and Bridge Warehou		4.41 Storage	1146 Carmichael RD WEST PALM BEACH 33409
	https://maps.pbcgov.org/c	wgis/myg	eonav.htm	I?qvalue=00434330000005160`
11	00-43-43-30-00-000-5220 Fifth Street Property / LS N	No. 2001	1.58 [related lea	1386 5th ST WEST PALM BEACH 33409 ise data]
	https://maps.pbcgov.org/c	wgis/myg	eonav.htm	l?qvalue=00434330000005220
12	00-43-43-30-00-000-5230 Fifth Street Property [related	ed lease	data]	3323 Belvedere RD WEST PALM BEACH 33406
	https://maps.pbcgov.org/c	wgis/myg	geonav.htm	l?qvalue=00434330000005230
13	00-43-43-30-00-000-5310 Fifth Street Property [relate	ed lease	1.19 data]	1256 5th ST WEST PALM BEACH 33409
	nπps://maps.pbcgov.org/c	wgis/myg	jeonav.ntm	l?qvalue=00434330000005310
14	00-43-43-30-00-000-7000 PBC Emergency Manager https://maps.pbcgov.org/c	nent - Ol	25.36 d EOC (ST geonav.htm	3381 Belvedere RD WEST PALM BEACH 33406 RADDLES BELVEDERE) /?qvalue=00434330000007000

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	PCN / NAME / LINK	DOC	ACRES	ADDRESS
AP -	ener the constant of a sec		a na matang ki	er and Full Maria and er eine and eine an eine an der der Maria Maria Maria Maria Maria and der ei
15	00-43-43-30-00-000-7010 PBIA Approach Area https://maps.pbcgov.org/cv	AP vgis/myg	2.39 eonav.html	3505 Belvedere RD WEST PALM BEACH 33409
EG	n an	o e e contra teñ te	na a ang ata tating a	
16	00-43-43-30-04-000-0010 Westgate CRA North Secti	EG on	0.41	Chickamauga AVE WEST PALM BEACH 33409
17	00-43-43-30-07-000-0023 Westgate CRA North Secti https://maps.pbcgov.org/cv		0.28 eonav.html	Tallahassee DR WEST PALM BEACH 33409
FR				
18	00-43-43-30-03-033-0220 Future Fire Rescue Station	FR No. 24 -	0.60 Westgate	
19	Future Fire Rescue Station	FR No. 24 - vgis/myg	0.13 Westgate eonav.html	Nokomis AVE WEST PALM BEACH 33409 (Westgate/Belvedere CRA) ?qvalue=00434330030330510
20				2713 Nokomis AVE WEST PALM BEACH 33409 (Westgate/Belvedere CRA) ?qvalue=00434330030330530
21				1419 Seminole BLVD WEST PALM BEACH 33409 (Westgate/Belvedere CRA) ?qvalue=00434330030330550
22	00-43-43-30-03-052-0310 Fire Rescue Station No. 24 https://maps.pbcgov.org/cv			1734 Seminole BLVD WEST PALM BEACH 33409
GG	an a			
23	00-42-43-25-33-001-0000 Cherry Road Property (Cle	GG rk / Libra	19.54 ry Annex / I	4215 Cherry RD WEST PALM BEACH 33409 PBSO / SOE) [related lease data] ?qvalue=00424325330010000
24	00-43-43-29-00-000-3010 LWDD C-22 Canal Right-of https://maps.pbcgov.org/cv	GG f-Way vgis/myg	8.12 eonav.html	2005 Bridgeman DR WEST PALM BEACH 33409
25	00-43-43-29-00-000-7171 Tax Deed - N Congress Av https://maps.pbcgov.org/cv			N Congress AVE WEST PALM BEACH 33409 e ?qvalue=00434329000007171
26	<b>00-43-43-30-06-000-0021</b> Tax Deed - West Gate Esta https://maps.pbcgov.org/cw		<b>0.04</b> eonav.html	Saranac AVE WEST PALM BEACH 33409
HE				e se en
27	00-42-43-25-08-019-0220 Tax Deed - Golfview Heigh https://maps.pbcgov.org/cw		0.18 eonav.html	Dogwood RD WEST PALM BEACH 33409 ?qvalue=00424325080190220
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			١	Westgate Properties
	PCN / NAME / LINK	DOC	ACRES	ADDRESS
PR				
28	00-42-43-25-09-043-0180 Golfview Heights Park (fka https://maps.pbcgov.org/cw			2301 Seminole BLVD WEST PALM BEACH 33409 CCRT Park) (LS No. 108) /?qvalue=00424325090430180
2 <del>9</del>	00-43-43-30-03-039-0010 Westgate Park / Communit https://maps.pbcgov.org/cw			3691 Oswego AVE WEST PALM BEACH 33409 ase data] /?qvalue=00434330030390010
30				1801 Seminole BLVD WEST PALM BEACH 33409 4 Plan Site) [related lease data] /?qvalue=00434330030570240
RW				
31	00-42-43-25-00-000-1360 Westgate Water Retention https://maps.pbcgov.org/cw	RW /gis/myge	5.35 eonav.html	4053 Hiawatha AVE WEST PALM BEACH 33409
32	00-42-43-25-00-000-5360 R.O.W. Cherry Road Drain https://maps.pbcgov.org/cw		1.30 eonav.html	4202 Cherry RD WEST PALM BEACH 33409
33	00-43-43-29-00-000-7330 Congress Park Heart Trail   https://maps.pbcgov.org/cw			1280 N Congress AVE WEST PALM BEACH 33409
34	00-43-43-30-03-007-0310 LWDD L-2B Canal https://maps.pbcgov.org/cw		0.14 eonav.html	2971 Chickamauga AVE WEST PALM BEACH 33409
35	00-43-43-30-03-013-0010 LWDD L-2B Canal https://maps.pbcgov.org/cw	RW rgis/myge	0.28 eonav.html	2970 Chickamauga AVE WEST PALM BEACH 33409 /?qvalue=00434330030130010
36	00-43-43-30-03-013-0230 Westgate CRA North Section https://maps.pbcgov.org/cw		0.20 eonav.html	Chickamauga AVE WEST PALM BEACH 33409 /?qvalue=00434330030130230
37	00-43-43-30-03-014-0080 Westgate CRA North Section https://maps.pbcgov.org/cw	on (Phas		Chickamauga AVE WEST PALM BEACH 33409 I?qvalue=00434330030140080
38	00-43-43-30-03-014-0210 Westgate CRA North Section https://maps.pbcgov.org/cw	n	0.13 eonav.html	Chickamauga AVE WEST PALM BEACH 33409 I?qvalue=00434330030140210
39	00-43-43-30-03-018-0260 Westgate CRA North Section https://maps.pbcgov.org/cw	RW on rgis/myge	0.34 eonav.html	Suwanee DR WEST PALM BEACH 33409 /?qvalue=00434330030180260
40	00-43-43-30-03-018-0410 Westgate CRA North Section https://maps.pbcgov.org/cw	on (Phas	0.35 e 5/2010) eonav.html	2437 Genessee AVE WEST PALM BEACH 33409 /?qvalue=00434330030180410
41	00-43-43-30-03-018-0510 R.O.W. Westgate Area (Ph https://maps.pbcgov.org/cw	RW ase 5/20 gis/myge	0.26 10) eonav.html	Genessee AVE WEST PALM BEACH 33409
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	PCN / NAME / LINK	DOC	ACRES	ADDRESS
RW	an teacharta de chèir de an ann an an ann an an an an an an an a		a a state a filia	
42	00-43-43-30-03-019-0010 Westgate CRA North Secti https://maps.pbcgov.org/cv	on	0.33 eonav.html	Genessee AVE WEST PALM BEACH 33409
43	00-43-43-30-03-019-0060	RW	0.49	Genessee AVE WEST PALM BEACH 33409
	Westgate CRA North Secti https://maps.pbcgov.org/cv	on vgis/myge	eonav.html	?qvalue=00434330030190060
44	00-43-43-30-03-019-0220 Westgate CRA North Secti	on		2914 Genessee AVE WEST PALM BEACH 33409
	https://maps.pbcgov.org/cv	vgis/myge	eonav.html	?qvalue=00434330030190220
45	00-43-43-30-03-019-0310 Westgate CRA North Secti		0.21	Cherokee AVE WEST PALM BEACH 33409
	https://maps.pbcgov.org/cv	vgis/myge	eonav.html	?qvalue=00434330030190310
46	00-43-43-30-03-020-0561 Westgate CRA North Secti		0.17	Tallahassee DR WEST PALM BEACH 33409
	https://maps.pbcgov.org/cv	vgis/myge	eonav.html	?qvalue=00434330030200561
47	00-43-43-30-03-020-0562 Westgate CRA North Secti		0.17	Tallahassee DR WEST PALM BEACH 33409
	https://maps.pbcgov.org/cv	vgis/myge	eonav.html	?qvalue=00434330030200562
48	<b>00-43-43-30-03-024-0200</b> R.O.W. Westgate Area	RW	0.14	2420 Genessee AVE WEST PALM BEACH 33409
	https://maps.pbcgov.org/cv	vgis/myge	eonav.html	?qvalue=00434330030240200
49	<b>00-43-43-30-03-024-0220</b> R.O.W. Westgate Area (Ph	nase 5/20		2416 Genessee AVE WEST PALM BEACH 33409
	https://maps.pbcgov.org/cv	vgis/myge	eonav.html	?qvalue=00434330030240220
50	00-43-43-30-03-025-0310 Westgate CRA North Secti	RW on	0.14	Westgate AVE WEST PALM BEACH 33409
	https://maps.pbcgov.org/cv	vgis/myge	eonav.html	?qvalue=00434330030250310
51	<b>00-43-43-30-03-037-0010</b> LWDD L-2B Canal	RW	0.28	3980 Nokomis AVE WEST PALM BEACH 33409
	https://maps.pbcgov.org/cv	vgis/myge	eonav.html	?qvalue=00434330030370010
52	00-43-43-30-03-041-0160 Westgate Water Retention		2.66	1503 Loxahatchee DR WEST PALM BEACH 33409
	https://maps.pbcgov.org/cv	vgis/myge	eonav.html	?qvalue=00434330030410160
53	00-43-43-30-03-042-0010 Westgate Infrastructure	RW	0.67	Loxahatchee DR WEST PALM BEACH 33409
	https://maps.pbcgov.org/cv	vgis/myge	eonav.html	?qvalue=00434330030420010
54	00-43-43-30-03-049-0010 LWDD L-2B Canal	RW	0.28	2950 Saginaw AVE WEST PALM BEACH 33409
	https://maps.pbcgov.org/cv	vgis/myge	eonav.html	?qvalue=00434330030490010
55	00-43-43-30-03-055-0010 LWDD L-2B Canal	RW	0.28	3990 Saranac AVE WEST PALM BEACH 33409
	https://maps.pbcgov.org/cv	vgis/myge	eonav.html	?qvalue=00434330030550010

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	Westgate Properties						
	PCN / NAME / LINK	DOC	<u>ACRES</u>	ADDRESS			
RW							
56	00-43-43-30-03-057-0160 Westgate Infrastructure	RW	1.71	Seminole BLVD WEST PALM BEACH 33409			
	https://maps.pbcgov.org/cw	gis/myge	onav.html?	?qvalue=00434330030570160			
57	00-43-43-30-10-000-0012 Westgate Infrastructure	RW	0.60	2808 Hiawatha AVE WEST PALM BEACH 33409			
	https://maps.pbcgov.org/cw	gis/myge	onav.html?	?qvalue=00434330100000012			
WU							
58	00-43-43-29-00-000-3093 LS No. 5044 - Donna Road	WU	0.04	1550 Donna RD WEST PALM BEACH 33409			
	https://maps.pbcgov.org/cw	gis/myge	onav.html?	'qvalue=00434329000003093			
59	00-43-43-29-02-008-0410 Bridgeman Drive Park (aka https://maps.pbcgov.org/cwy			2000 Bridgeman DR WEST PALM BEACH 33409 Park) / LS No. 102 Pavalue=00434329020080410			

60 00-43-43-30-03-033-0202 WU 0.09 2702 Westgate AVE WEST PALM BEACH 33409 LS No. 5243 - Westgate https://maps.pbcgov.org/cwgis/mygeonav.html?qvalue=00434330030330202

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#### Westgate Properties

### ATTACHMENT 6 Presentation

# Governmental Center (GC) Renewal/Replacement (R/R) Project Overview

FACILITIES DEVELOPMENT & OPERATIONS BCC WORKSHOP MEETING FEBRUARY 27, 2024

### Background

During its January 23, 2024 regular meeting, while addressing commissioner comments as to the possibility of relocating the County's Governmental Center (GC) to the Westgate area, the Board of County Commissioners (Board) directed Staff to provide a report on the matter of the status of the GC Renewal/Replacement (R/R) project.

2

This Workshop item seeks to fulfill Board direction while also requesting direction regarding if to proceed with Project implementation in its current version, or a variation thereof.

# Facility Overview



Located at 301 N Olive Ave.
12-story, approximately 300,000sf

- ▶ In service since 1984
- Approximately 500 employees from multiple agencies (e.g., County Administration, Clerk & Comptroller, Tax Collector, Property Appraiser)

# **Early Board Direction**

- 1980s the Board makes three pivotal decisions that to date continue to steer County facilities planning efforts:
  - ▶ site the Main County Courthouse in Downtown West Palm Beach;
  - site the GC in Downtown West Palm Beach; and
  - provide for countywide general government services out of the Airport Center complex.
- 1994 in a series of Workshops, the Board approves three Master Plans operationalizing the previously made decisions.

## GC R/R Project Overview

2016 – Project submitted for inclusion in the Infrastructure Sales Tax (IST) project list

- Scope: "This project includes the replacement of all building systems for five floors (less the envelop) including HVAC, plumbing, electrical, ceiling and lighting, back-up power, flooring, and painting. The work will include renovations to increase functionality of key areas of the building. The cost of this project includes the creation of temporary operating spaces to sustain continuous operations during the various phases of the work."
- The projects proposed by County Staff for inclusion in the IST project plan were vetted by outside consultants, all of which issued comprehensive reports. Estimates included as part of the proposed plan were based on the information available at the time, formal design had not taken place.

2017 – IST project plan approved; the G/C R/R project was funded at \$26M with funding becoming available in FY22 and FY23.

- 2021 & early 2022 Staff worked on updating the estimates included in the approved IST project plan.
  - On January 2, 2022 the Board approved a re-estimated IST project plan which included a revised project budget of \$69.5M for the GC R/R project.
  - Design had not commenced, Staff based its estimate on comparable data from the PBSO Headquarters R/R project.
  - Through the annual budget approval process, the project description was revised to reflect the more comprehensive extent of work required to renovate a building approaching 40 years in service.

- 2021- Staff issues a Request for Proposals (RFP) to retain design services for the Project.
- 2021 Staff issues an RFP to retain construction management at risk services for the Project.
- July 2022 the Board approves a contract with Netta Architects, LLC (Netta) after comprehensive discussion regarding the Project's scope, nature of the programming effort, need for a comprehensive condition assessment, the possibility of building a new facility, and the extent of the remaining County-owned real estate holdings in the Downtown West Palm Beach area.

December 2022 - the Board approves a contract with The Weitz Company, LLC (Weitz).

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February 2023 – the Board authorizes Staff to execute an amendment to the contract with Weitz to renovate the flooring on the 12<sup>th</sup> floor of the GC.

July 2023 – following Board direction given in July 2022, Staff returns to the Board with the findings of the structural assessment and based on the same, recommends approval of the next phase of the design effort (i.e., programming). The Board authorizes Staff to proceed and requests it explores expanding the GC atop of the 6<sup>th</sup> floor.

July 2023 – the Board approves the design services needed to proceed with the interior renovation of the 4<sup>th</sup> floor of the GC which currently houses the County's Information Systems Services (ISS) department.

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September 2023 –Staff and Netta initiate the programming phase; engagement with all stakeholders takes place, including individual briefings/visioning sessions with each commissioner.

November 2023 – during a Workshop meeting on the matter of capital projects, Staff notifies the Board that an increase of \$33.7M in the Project budget is needed.

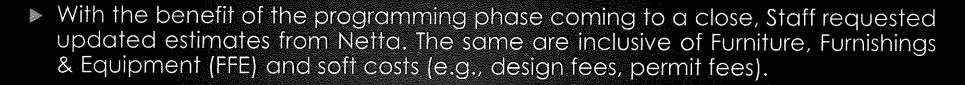
January 2024 – the Board directs Staff to provide a report on the matter of the Project and to explore the possibility of relocating the GC to the Westgate area.

# **Current Status**

The programming phase is almost complete, conceptual drawings are yet to be developed.

- Construction drawings for the 4<sup>th</sup> floor ISS renovation are at 95% completion.
- ▶ The flooring renovation on the 12<sup>th</sup> floor has been completed.
- Total encumbrances/expenses as of January 23, 2024 amount to \$720,938.

# **Updated Project Budget Estimates**



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Renovation (300,000sf) - \$128.7M

Renovation and Expansion (an extra 40,000sf) - \$160.2M

- Building New (340,000sf) \$260.9M
- Building New (360,000sf) \$276.6M

Additional considerations for new construction:

- Real estate costs are not included in the estimates.
- Project cost to increase by \$23M (approx.) if a 650-space parking structure is required.

## **County Seat**

Currently, the County Seat is West Palm Beach.

### ▶ Fla. Stat. 138.12

"The board of county commissioners of any county may expand the geographical area of the county seat of its county beyond the corporate limits of the municipality named as the county seat by adopting a resolution to that effect at any regular or special meeting of the board. Such a resolution may be adopted only after the board has held not less than two public hearings on the proposal at intervals of not less than 10 or more than 20 days and after notice of the proposal and such meetings has been published in a newspaper of general circulation in the county. However, nothing herein shall be deemed to extend the boundaries of the municipality in which the county seat was previously located or annex to such municipality the territory added to the county seat."

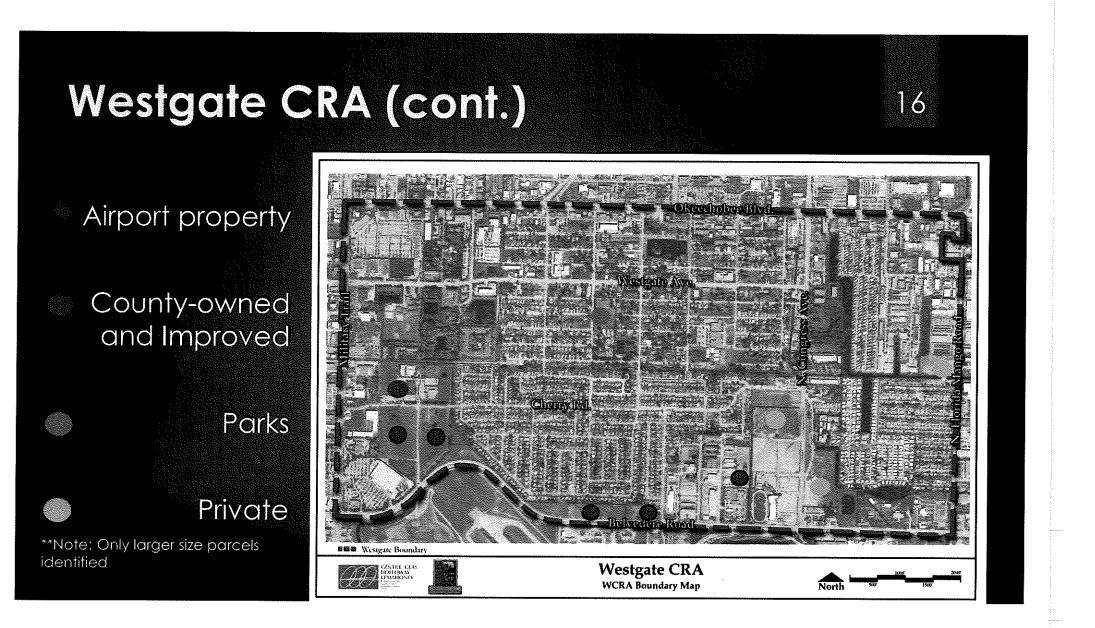
# County Seat (cont.)

On January 23, 2024, the Board directed Staff to research if the County Seat could be extended outside the municipal limits of West Palm Beach.

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The Board may expand the limits of the County Seat as it determines appropriate as long as it follows the statutorily required process.





# **Additional Considerations**

Related initiatives implemented

In May 2020, the Board approved an agreement to lease office space to temporarily relocate Palm Beach County Sheriff's Office (PBSO) operations while the PBSO HQs building was undergoing renovation. The lease included an extended term to support the relocation necessary as a result of the GC R/R project. The County agreed to fund \$1.31M in landlord's actual costs and receive up to \$1.28M in rent credits over 60 months.

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Depending on Board direction, termination of the lease will be required carrying the possibility of lost rent credits.

### Related initiatives implemented

In September 2020, the Board approved an Interlocal Agreement with the City of West Palm Beach which provided for amending the City's development regulations to provide for reconstruction of the GC in event of destruction, and for the transfer of development rights (TDRs) for the County to use on Block D. In consideration for the same, the County conveyed at no cost to the City 45 County-owned lots within the City's golf course.

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In June 2022, the Board approved the Final Report of the Palm Beach Judicial Facilities Master Plan update, which provided judicial facilities needs projections into year 2040 and allocated the use of Block D for the eventual construction of a new judicial facility to house family and juvenile courtrooms, along with office space for the Judicial Partners.

### Related initiatives implemented

In December 2022, the Board approved a lease extension (through December 31, 2026) for the existing Supervisor of Elections (SOE) warehouse in Riviera Beach. The lease extension was intended to provide for the continued support of SOE operations until its relocation to the new SOE Production Facility (currently approaching the end of construction) and upon vacating by the SOE, transition into a dual warehouse use by the County's Fire Rescue and FDO departments. The latter was intended to accommodate the equipment and files storage necessary during the relocation of GC occupants as a result of the Project.

- Related initiatives implemented
  - Delayed renewal/replacement if the Board directs Staff to pursue a new approach, some level of maintenance at the current facility might need to be undertaken while the new approach comes to fruition.

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GC parcel – the parcel where the GC sits is shared by the Historic Courthouse (HCH). If the Board directs Staff to pursue any course of action that entails disposition of the GC facility, Staff will require further direction as if to include the HCH and the GC garage (which abuts the GC parcel but is sited on three separate parcels, and supports the GC operations).

### Related initiatives implemented

HCH TDRs – Staff estimates that the TDRs associated with the HCH portion of the property to be the equivalent of approximately 180,000sf.; a comprehensive analysis would need to be completed following direction from the Board to further refine this figure and fully inform the approach forward. If the Board directs staff to pursue a course of action that involves disposition, Staff recommends that the Board considers the associated value of the TDRs.

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Westgate CRA Tax Roll Impacts – if the Board directs Staff to pursue a course of action that calls for acquisition of privately-owned property in Westgate, public ownership will remove the acquired parcel from the tax roll thereby reducing the CRA's income stream.

### Related initiatives implemented

Public Competitive Procurement Required – if the Board were to direct Staff to pursue GC facility on a privately-owned site, acquisition of the required real estate will be required. If the Board were to direct Staff to explore a public-private partnership, disposition or exchange of the current GC and associated real estate or a similar contractual framework, a public competitive procurement will be required.

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Termination of Existing Contracts - If the Board directs Staff to pursue any approach that does not entail renovation of the existing GC, all contracts currently in place for the Project will need to be terminated for convenience.

## **Request for Board Direction**

- Staff requests Board direction if to:
  - Proceed with the GC R/R project as currently approved, or
  - Pursue a different path as per Board direction to be provided.

# Governmental Center (GC) Renewal/Replacement (R/R) Project Overview

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FACILITIES DEVELOPMENT & OPERATIONS BCC WORKSHOP MEETING FEBRUARY 27, 2024